



National Institute for Public Health  
and the Environment  
*Ministry of Health, Welfare and Sport*

# Methodology for the **calculation of emissions** from the **transport sector**



# **Methodology for the calculation of emissions from the transport sector**

RIVM report 2026-0023

## Colophon

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## Synopsis

### **Methodology for the calculation of emissions from the transport sector**

Each year, the Netherlands reports both nationally and internationally on the amount of substances emitted into the air by the transport sector. This includes all substances listed in the Netherlands' Emission Registration that require reporting for this sector, such as greenhouse gases and substances contributing to air pollution.

RIVM updates and outlines the methods used to calculate emissions annually. These methods are refined each year based on the latest scientific insights. The emissions are calculated in compliance with international guidelines.

Emission data can be found at [www.emissieregistratie.nl](http://www.emissieregistratie.nl). The data are used for reports mandated by international agreements and EU legislation, such as the reporting obligations stemming from the United Nations Framework Convention on Climate Change (UNFCCC); the Paris Agreement (PA); the Convention on Long-Range Transboundary Air Pollution (CLRTAP), which includes the Gothenburg Protocol; the EU National Emission reduction Commitments Directive (NEC Directive); and Regulation (EU) 2018/1999 on the Governance of the Energy Union and Climate Action. Furthermore, these reports serve as the basis for (international) review teams who conduct reviews on the Dutch reporting documents.

Keywords: emissions, transport, greenhouse gases, air pollution



## Publiekssamenvatting

### **Methodiek om emissies naar lucht te berekenen van de transportsector**

Nederland rapporteert elk jaar nationaal en internationaal hoeveel stoffen de sector transport uitstoot naar de lucht. Het gaat om alle stoffen die in de Emissieregistratie voorkomen en voor deze sectoren moeten worden gerapporteerd. Denk aan broeikasgassen en stoffen die grootschalige luchtverontreiniging veroorzaken.

Het RIVM actualiseert en beschrijft elk jaar de methoden waarmee de uitstoot wordt berekend. De methoden worden elk jaar bijgesteld volgens de meest actuele wetenschappelijke inzichten. De emissieberekeningen worden uitgevoerd op basis van internationale richtlijnen.

De emissiegegevens zijn te vinden op [www.emissieregistratie.nl](http://www.emissieregistratie.nl). De gegevens worden gebruikt voor de rapportages die vanwege internationale overeenkomsten en EU-wetgeving verplicht zijn. Zoals de rapportageverplichtingen in het kader van het Raamverdrag van de Verenigde Naties over klimaatverandering (UNFCCC), het Akkoord van Parijs (PA), het Verdrag over grensoverschrijdende luchtverontreiniging over lange afstand (CLRTAP), waaronder het Gothenburg-protocol, de EU-richtlijn over nationale emissiereductieverplichtingen (NEC-richtlijn) en de Governanceverordening van de Energie-unie (EU 2018/1999). De rapportage is ook de basis voor de (internationale) reviewers die de Nederlandse rapportages moeten controleren.

Kernwoorden: emissie, transport, broeikasgassen, luchtverontreiniging





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# 1 Introduction

The sources that cause emissions of environmental pollutants and greenhouse gases can roughly be divided into stationary and mobile sources. Mobile sources include various means of transport such as passenger cars, heavy-duty trucks, inland waterway vessels and aircraft, as well as mobile machinery with combustion engines, such as agricultural tractors and forklifts. This report describes the methodologies, emission factors and activity data used to calculate the emissions of environmental pollutants from these mobile sources in the Netherlands. These emissions are calculated annually by the Task Force Transportation in the Netherlands Pollutant Release & Transfer Register (PRTR). The resulting greenhouse gas emissions are reported annually in the National Inventory Report, whereas the air polluting emissions are reported in the Informative Inventory Report. Both inventory reports provide a brief description of the trends in emissions and the methodologies used to calculate emissions, while the full methodologies and underlying data used are described in detail in this present report.

This report describes the methodologies used for calculating the emissions for the 1990-2024 time series, as reported in the 2026 National Inventory Report (RIVM 2026a) and the 2026 Informative Inventory Report (RIVM 2026b). The report has been compiled by the members of the Task Force Transportation in the PRTR, which includes representatives of Statistics Netherlands (CBS), the Netherlands Environmental Assessment Agency (PBL), the Netherlands Organisation of Applied Scientific Research (TNO) and the RWS Water, Transport and Environment (WVL) of the Dutch Ministry of Infrastructure and Water Management. For a more general description of the Dutch PRTR and the different task forces, please refer to the website of the PRTR ([www.emissieregistratie.nl](http://www.emissieregistratie.nl)).

The majority of the tables accompanying this report have been included in a separate Excel file. References to these tables are printed in italics. In addition to the data for the emission calculation, the tables also contain references and hyperlinks to the underlying data sources used for the calculation of the emissions.

## 1.1 Source categories within mobile sources

This report covers the methodologies used for calculating both the greenhouse gas emissions and the emissions of air pollutants by mobile sources in the Netherlands. Mobile sources include:

- Road transportation
- Railways
- Civil aviation
- Inland navigation
- Maritime navigation
- Fisheries
- Non-Road Mobile Machinery
- Military

For each source category, various processes are distinguished that result in emissions of greenhouse gases and/or air pollutants:

- Combustion of motor fuels for propulsion and other vehicle functions (cooling, support systems, ...);
- Evaporation of motor fuels from the fuel system of vehicles;
- Wear of tyres, brake linings and road surfaces;
- Leakage and consumption of motor oil;
- Wear of overhead contact lines and carbon brushes on trains, trams and metros;
- Support systems on board of ships (heating, electricity generation, refrigeration and pumping).

This report only covers emissions to air. The emissions to water from mobile sources are reported by the MEWAT task force in the PRTR. For more information about the methodologies, activity data and emission factors used to calculate the emissions from these emission sources, please refer to the documentation on the PRTR-website.

## 1.2 Reporting requirements and formats

The emissions from the PRTR are used for air quality modelling and for emission reporting to the UN and the EU. Under the UN Framework Climate Change Convention (UNFCCC) and the EU Monitoring Mechanism Regulation (MMR), countries are obliged to annually report national emissions of greenhouse gases. The emissions of air pollutants are reported under the UNECE Convention on Long-Range Transboundary Air Pollution (LRTAP) and the EU National Emission Ceilings Directive (NECD). The reporting guidelines and formats for these reporting obligations differ. The present report covers the methodologies used for both obligations. Greenhouse gas emissions are reported in the annual National Inventory Document (NID) and the accompanying 'Common Reporting tables' (CRT), based on the reporting obligations and guidelines from the 2006 IPCC Guidelines (IPCC 2006) as well as the 2019 Refinement to the 2006 IPCC Guidelines (IPCC 2019). Emissions from air pollutants are reported in the Informative Inventory Report (IIR) and the accompanying tables, using the 'Nomenclature For Reporting' (NFR) and the UNECE Guidelines for reporting emissions and projections data under the LRTAP convention (UNECE 2015). The CRT and NFR codes used to report emissions for the different source categories are mentioned in the different chapters of the present report.

The estimates of emissions from mobile sources are also used for air quality monitoring for the Dutch national territory. Where methodologies for calculating emissions on national territory differ from methodologies used to calculate official greenhouse gas (according to CRT) and air pollutant (according to NFR) emissions, this is specifically described in chapters 3 to 9. Table 1A gives a short overview of the emissions included in the different reporting obligations and the method to calculate them. They can be distinguished in *bottom-up* calculations, based on the kilometers that vehicles travelled in the Netherlands, which we refer to as *fuel used*, and in *top-down* calculations, based on the total fuel that was sold in the Netherlands, which we refer to as *fuel sold*.

Table 1A Emissions included in different reporting obligations

Source category	Greenhouse gases (CRT)	Air pollutants (NFR)	Air pollutants (air quality modelling)
<b>Civil aviation</b>	Domestic only; LTO <sup>1</sup> & cruise. International aviation as memo item*	Domestic & international; LTO <sup>1</sup> . Cruise as memo items <sup>#</sup>	Domestic & international; LTO <sup>1</sup> only <sup>#</sup>
<b>Road Transportation</b>	Based on fuel sold in NL*	Based on fuel sold in N*L	Based on fuel used in NL <sup>#</sup>
<b>Railways</b>	Based on fuel sold in NL*	Based on fuel sold in NL*	Based on fuel sold in NL*
<b>Water-borne inland navigation</b>	Domestic only. International as memo item*	All emissions on Dutch national territory <sup>#</sup>	All emissions on Dutch national territory <sup>#</sup>
<b>Non-Road Mobile Machinery</b>	Based on fuel used in NL <sup>#</sup>	Based on fuel used in NL <sup>#</sup>	Based on fuel used in NL <sup>#</sup>
<b>Fisheries</b>	Based on fuel sold in NL*	Based on fuel sold in NL*	Based on fuel used in NL <sup>#</sup>
<b>Military</b>	Based on fuel sold in NL*	Not included separately	Not included separately
<b>Maritime navigation</b>	Memo item; based on fuel sold*	Memo item; based on fuel used <sup>#</sup>	Based on fuel used <sup>#</sup>

<sup>1)</sup> LTO: Landing and Take-Off

Blue\* = based on fuel sold; Orange<sup>#</sup> = based on fuel used on Dutch national territory

For *road transport* (chapter 3) and *railways* (chapter 4), both the CRT and the NFR include emissions resulting from the fuel supplied to road transport and railways in the Netherlands (fuel sold). The activity data for both reporting obligations are therefore identical. Since some of this fuel is used abroad, the emission totals are not suited for air quality modelling. For air quality modelling the emissions from road transport are derived using statistics on vehicle kilometres driven (fuel used) in the Netherlands. Railway emissions are in all cases calculated based on fuel sold due to the lack of activity data on train kilometres driven. Air quality modelling therefore uses the same emission totals for railways as reported in the NFR.

For *inland navigation* (chapter 5), the CRT includes greenhouse gas emissions from domestic navigation, i.e. all voyages that both depart and arrive in the Netherlands. Emissions from international navigation are reported as a memo item and are not included in the national totals. The NFR includes all emissions of air pollutants from inland navigation within Dutch national territory, including the emissions from international navigation. As such, the activity data differ for both reporting obligations. The NFR emission totals are also used for air quality modelling.

For *fisheries* (chapter 6), both the CRT and the NFR include emissions resulting from the fuel deliveries to fisheries in the Netherlands (i.e. fuel sold). Not all emissions resulting from these fuel deliveries take place on Dutch national territory. Specifically for air quality modelling, emissions of air pollutants from fishing vessels on the Dutch part of the North Sea are estimated.

Emissions from *maritime navigation* (chapter 7) are reported as a memo item in both the CRT and the NFR, but the activity data differ between both reporting obligations. The CRT includes total fuel sold (and resulting emissions) to maritime navigation in the Netherlands, regardless of where the fuel is used. The NFR includes the emissions of air pollutants by maritime shipping on the Dutch part of the North Sea, regardless of whether the fuel was delivered in the Netherlands or abroad. The emission estimates from the NFR are also used for air quality modelling.

For *civil aviation* (chapter 8), the CRT include greenhouse gas emissions from domestic aviation, i.e. all flights that both depart and arrive in the Netherlands. Emissions from international aviation are reported as a memo item and are not included in the national totals. Emissions are calculated based on the amount of fuel supplied to national and international aviation. The NFR includes emissions from both national and international aviation, but only includes the Landing and Take-off cycle (LTO, below 3000 ft) in the national totals. Cruise emissions are included as memo items. Air quality modelling also uses the LTO-emissions from air pollutants by civil aviation, as reported in the NFR.

For *non-road mobile machinery* (NRMM, chapter 9), both the CRT and the NFR include emissions resulting from all fuel used by NRMM in the Netherlands. Since fuel sales to NRMM are not reported separately in the Energy Balance, fuel consumption is estimated using a modelling approach. To ensure consistency with national energy statistics, the total fuel sales data from the Energy Balance (including sales to both road transport and NRMM) are adjusted accordingly. Emission totals from the NFR are also used for air quality modelling.

Emissions from *military activities* are included in the CRT, based on the fuel deliveries for military purposes in the Netherlands. The NFR does not include emissions from military aviation or shipping due to a lack of data on number of flights and voyages and the types of air planes and ships used. Due to this lack of emissions estimates, emissions from military aviation and shipping are also not included in air quality modelling.

### 1.3 Outline of the report

This report describes the methodologies and underlying data used to estimate emissions from mobile sources in the Netherlands. Chapter two covers the methodologies used for calculating emissions of greenhouse gases by mobile sources. The remaining chapters cover the methodologies used for calculating emissions of air pollutants by the different source categories. Each of these chapters starts with a description of the specific source category and the processes that lead to

emissions. This is followed by a description of the activity data and (implied) emission factors, uncertainty estimates and the points for improvement. The (trends in the) emission totals for the different source categories and the source-specific recalculations are described annually in the NIR and IIR. The present report only covers the methodologies used. A general description of the PRTR QA/QC program is given below. Source-specific QA/QC procedures are described in the NIR and IIR.

#### 1.4 Uncertainties & QA/QC procedures

The reporting guidelines for emissions of both greenhouse gases and air pollutants require parties to quantify uncertainties in their emission estimates. The uncertainty estimates for emissions from mobile sources are covered in the present report. Uncertainties are calculated for fuel sold emissions. The uncertainty of these emissions has three contributions:

- The uncertainty of the emission factor;
- the uncertainty of the overall amount of fuel sold in the Netherlands;
- the uncertainty of the distribution of the fuel over different vehicle categories (i.e. the activity data per vehicle category).

This leads to a negative correlation of uncertainties: If for example a certain amount of diesel is wrongly assigned to NRMM instead of road traffic, the emissions for either vehicle category will be less precise than their combined emissions.

The uncertainty of the overall amount of fuel was taken from the energy statistic and is listed in table 1B per fuel type (as a 95% confidence interval). The uncertainties for emission factors and activity data for the individual source categories are presented for greenhouse gas emissions in chapter 2.3 and or air pollutants per source category in chapters 3 to 9. These uncertainty estimates were produced by the task force for traffic emissions in a workshop (Dellaert & Dröge, 2017) and are reviewed frequently.

*Table 1B Uncertainty of overall fuel sales in the Netherlands according to Statistics Netherlands*

<b>Fuel</b>	<b>Uncertainty</b>
<i>Gasoline</i>	<i>2%</i>
<i>Diesel (land vehicles)</i>	<i>3%</i>
<i>Diesel (water vessels)</i>	<i>5%</i>
<i>LPG</i>	<i>5%</i>
<i>Biogasoline</i>	<i>5%</i>
<i>Biodiesel</i>	<i>5%</i>

The annual work plan of the Dutch PRTR includes a description of QA/QC processes that will be carried out before emission calculations can be finalized. The QA/QC procedures of the PRTR focusses on consistency, completeness and accuracy of the emission data. The general QA/QC for the inventory is largely performed within the PRTR as an integrated part of the work processes.

## **1.5 Changes in the methodology report**

The present report is published each year as an annex to the National Inventory Report and the Informative Inventory Report. In this report the state-of-the-art methodology used for calculating transport emissions in the Netherlands is described. Every year there are several updates in methodology, resulting from improved insights, more accurate calculation methods and updated measurements of emission factors.

In the present report, the following changes were implemented as compared to the previous methodology report:

- Update of the NRMM model with number plate data (9.2);
- Changes in allocation of fuel sold to different sectors (recreational craft, NRMM) (2.2);
- Allocation of diesel sales to the land force for greenhouse gas emissions (2.2.6);
- Updated emission factors for road transport and inland aviation
- Updated effect of aging on heavy duty vehicles (3.2);
- New methodology for estimating VOC emissions from starting of turbofan aircraft engines (8.2);
- New methodology for estimating gasoline evaporation emissions for NRMM (9.2);
- Update of emission uncertainties.



## 2 Greenhouse gas emissions

This chapter covers the methodologies used for calculating the greenhouse gas emissions from mobile sources in the Netherlands. Since these methodologies differ from those used for calculating emissions of air pollutants, they are covered in a separate chapter. The emissions of greenhouse gases are reported annually in the National Inventory Report (NIR) and the accompanying 'Common Reporting Tables' (CRT) tables, based on the reporting obligations from the 2006 IPCC Guidelines (IPCC 2006).

### 2.1 Sources category description

The greenhouse gas emissions from mobile sources are reported under different sources categories in the CRT, as is shown in Table 2A. Emissions from transport are reported under 1A3, which includes emissions from civil aviation (1A3a), various means of road transportation (1A3b), railways (1A3c) and water-borne navigation (1A3d). Emissions from non-road mobile machinery are reported under different source categories in the CRT, based on the sectors where the machinery is applied:

- Emissions from industrial and construction machinery are reported under 1A2g;
- Emissions from commercial and institutional machinery are reported under 1A4a;
- Emissions from residential machinery are reported under 1A4b;
- Emissions from agricultural machinery are reported under 1A4c.

Emissions from fisheries are reported under 1A4c as well, whereas emissions from military use are reported under 1A5b. Emissions from bunker fuels, delivered to international aviation and international water-borne navigation, are not part of the national emission totals, but instead are reported as a memo item under source category 1D1. Table 2A gives an overview of the methodologies used for calculating the greenhouse gas emissions, with Tier 1 (T1) being the most basic approach and Tier 3 (T3) the most detailed. The table also shows whether the emission factors used are country-specific values (CS) or default values (D) derived from the 2006 IPCC Guidelines.

Source category 1A3a (domestic aviation) includes emissions from domestic aviation in the Netherlands, i.e. all aviation with departure and arrival in the Netherlands. This includes emissions from overland flights which depart from and arrive at the same airport. Emissions from fuel deliveries to international aviation are reported under 1D1a and are not part of the national emission totals. Similarly, source category 1A3d (domestic navigation) only includes emissions from domestic navigation. This includes the emissions from recreational craft, passenger and freight shipping and so-called 'work-at-sea' (ships dedicated for maintenance of platforms and wind turbines at sea, generators at sea or dredging and sand spraying ships). Emissions from international water-borne navigation, i.e. navigation with either arrival or departure abroad, are reported as a memo item under 1D1b. Emissions from fisheries are

reported separately in the inventory under source category 1A4ciii. In line with the 2006 IPCC Guidelines, all emissions from fisheries are part of the national emission totals; there is no international bunker fuel category for commercial fishery, regardless of where the fishing occurs.

*Table 2A Greenhouse gas emission reporting for mobile sources in the CRT*

<b>CRT code</b>	<b>Source category description</b>	<b>Methodology</b>	<b>Emission factors*</b>
<b>1D1a</b>	International bunkers (International Aviation)	T1	D
<b>1D1b</b>	International bunkers (International Navigation)	T1, T2	D, CS
<b>1A2gvii</b>	Manufacturing industries and construction, other (Off-road vehicles and other machinery)	T1, T2	D, CS
<b>1A3a</b>	Domestic aviation	T1	D
<b>1A3b</b>	Road Transportation	T2, T3	D, CS
<b>1A3c</b>	Railways	T1, T2	D, CS
<b>1A3d</b>	Domestic Navigation	T1, T2	D, CS
<b>1A4aii</b>	Commercial/Institutional (Off-road vehicles and other machinery)	T1, T2	D, CS
<b>1A4bii</b>	Residential (Off-road vehicles and other machinery)	T1, T2	D, CS
<b>1A4cii</b>	Agriculture/Forestry/Fishery (Off-road vehicles and other machinery)	T1, T2	D, CS
<b>1A4ciii</b>	Fisheries	T2	D, CS
<b>1A5b</b>	Mobile (Military use)	T2	D, CS
<b>2D3</b>	Non-energy Products from Fuels and Solvent Use (Other)	T3	CS

\*) CS = country-specific; D = default

Emissions from military aviation, military water-borne navigation and land forces are reported under source category 1A5b. This includes the emissions resulting from the combustion of jet kerosene for military aviation, marine fuel for military navigation and diesel oil for mobile machinery of land forces.

Source category 1A3b (road transportation) includes emissions from motorized road transport in the Netherlands. This includes emissions from passenger cars (1A3bi), light-duty trucks (1A3bii), heavy-duty trucks and buses (1A3biii) and motorcycles and mopeds (1A3biv). It also includes CO<sub>2</sub> emissions from the use of lubricants by two-stroke mopeds and motorcycles (in 1A3biv) and CO<sub>2</sub> and CH<sub>4</sub> emissions of cooling units in trucks (in 1A3biii). CO<sub>2</sub> emissions resulting from the use of urea-based additives in catalytic converters in road vehicles are reported under source category 2D3. Source category 1A3c (Railways) includes greenhouse gas emissions from diesel fuelled railway transportation.

## 2.2 Methodology

Greenhouse gas emissions from mobile sources in the Netherlands are calculated based on the formula:

$$\text{Emission (kg)} = \sum^{\text{type of fuel}} \text{fuel sales (kg)} * \text{heating value (MJ/kg)} * \text{emission factor (kg/MJ)}$$

The activity data (i.e. the fuel sales per fuel type) are derived from the Energy Balance, as reported by Statistics Netherlands. *Table 2.1* shows the activity data used for the most recent inventory. The heating values and the CO<sub>2</sub> emission factors per fuel type are country-specific, as shown in *Table 2.2A*. The N<sub>2</sub>O and CH<sub>4</sub> emission factors (*Table 2.2B*) for the most part are defaults, the only exception being the emission factors for road transport and non-road mobile machinery, as described below. N<sub>2</sub>O and CH<sub>4</sub> emission factors can be found in *Tables 2.2B* (overview) and 9.6 (CH<sub>4</sub>, mobile machinery).

### 2.2.1 Domestic aviation

Greenhouse gas emissions from domestic civil aviation are calculated using a fuel-based Tier 1 methodology. Fuel deliveries for domestic aviation are derived from the Energy Balance. This includes deliveries of both jet kerosene and aviation gasoline. The time-series for deliveries of both jet kerosene and aviation gasoline for domestic aviation are shown in *Table 2.1*. The heating values and CO<sub>2</sub> emission factors for aviation gasoline are derived from the Netherlands' list of fuels (Zijlema, 2026) and are based on measurements of gasoline for road transport (i.e. the fuel composition and specifically the carbon content), as described in the NIR 2019. For jet kerosene a country specific heating value is used derived from Zijlema (2026) combined with the default CO<sub>2</sub> emission factor from the 2006 IPCC Guidelines (IPCC 2006). These values are shown in *Table 2.2A*. For N<sub>2</sub>O and CH<sub>4</sub> default emission factors are used, as shown in *Table 2.2B*. Since civil aviation is a minor source of greenhouse gas emissions in the Netherlands and is not a key source in the inventory, the use of a Tier 1 methodology to estimate emissions is deemed sufficient.

### 2.2.2 Road transportation

According to the 2006 IPCC Guidelines, greenhouse gas emissions from road transport should be attributed to the country where the fuel is sold. Total fuel consumption by road transport therefore should reflect the amount of fuel sold within the country's territory. To comply with this, activity data for greenhouse gas emissions from road transport are derived from the Dutch national Energy Balance. The Energy Balance includes fuel sales data for gasoline, diesel, Liquefied Petroleum Gas (LPG), natural gas (CNG and LNG) and biofuels, as shown in *Table 2.1*. Due to a revision of the gasoline consumption by NRMM, a correction has been made to the energy statistics relating to gasoline for road transport. Diesel for road transport is reported separately in the Energy Balance. There is a distinct time series for diesel consumption in road transport for 1990-2012 (as shown in *Table 2.1*), due to the distinction between high and low tax for diesel fuel (until 2012). As of 2013, final consumption of road transport is calculated in the Energy Balance as the remainder of total supply to the taxed market of diesel minus deliveries

to taxed users other than road transport (non-road mobile machineries for mainly agriculture and construction and rail transport). For the years as of 2013, the fuel sales data for diesel oil for road transport in the Energy Balance are adjusted for the use of diesel oil in recreational craft, which are not yet reported separately in the Energy Statistics for those years but are instead included in road transport.

Fuel sales data for road transport in the Energy Balance are not reported by vehicle category. Therefore, for emissions reporting, total sales per fuel type are disaggregated to the various vehicle categories (e.g. passenger cars, light duty trucks), using information on fuel consumed on Dutch national territory (fuel used), as calculated bottom-up using vehicle-kilometres travelled per vehicle and the specific fuel consumption per vehicle-kilometre. The fuel sales data are used to calculate total emissions, whereas the bottom-up calculated fuel consumption data are used to split these fuel sales per fuel type among the different vehicle categories included in the CRT. For gasoline, LPG and natural gas we assume the same ratio between fuel sold and fuel used for all vehicle categories and for the entire time series, as there is no information to determine the ratio per vehicle type. Diesel sales to road transport are registered separately in the Energy Balance. The allocation of the diesel fuel sales within road transport to the different vehicle categories is based on the calculated (fuel used) diesel use of passenger cars, light commercial vehicles, buses, motorcycles and other two-wheelers, and refrigeration units of trucks. The fuel consumption of heavy duty vehicles is determined by deducting the diesel use in the above vehicle categories from total diesel sales for road transport. This means that the difference between fuel used and fuel sold is allocated solely to heavy duty vehicles. Diesel for refrigeration units on trucks is allocated to heavy duty vehicles that also partly drive and refuel across borders. The (bottom-up) calculation of fuel consumption by road transport in the Netherlands which is the basis for allocation of fuel to vehicle categories is described in detail in Sections 3.3 and 3.4.

The resulting fuel consumption figures differ from fuel sales data due to varying reasons:

- Stockpiling is included in fuel sales data;
- Both approaches (fuel consumption and fuel sales) contain statistical inaccuracies;
- Cross-border refuelling. This concerns fuel purchased in the Netherlands (included in sales) that is used abroad (not included in consumption) or fuel purchased abroad (not included in sales) that is used in the Netherlands (included in consumption).

The resulting differences between fuel used and fuel sold are analysed in more detail in the annual National Inventory Reports (NIR, paragraph 3.2.6.4).

### ***Heating values and CO<sub>2</sub> emission factors for road transport***

The CO<sub>2</sub> emissions from road transport are calculated using a Tier 2 methodology. Country-specific heating values and CO<sub>2</sub> emission factors are derived from Swertz et al. (2017), as shown in *Table 2.6* and 2.7. These values were derived from measurement campaigns performed in 2004 (Olivier, 2004), in 2015-2017 (Ligterink, 2016) with a follow-up for

gasoline in 2017-2019 (Ligterink, 2020). The methodology used to derive a consistent time series for both the heating values and CO<sub>2</sub> emission factors for gasoline and diesel is described in Swertz et al. (2017). A summary is given below.

The composition of both gasoline and diesel has changed throughout the time series, e.g. due to the introduction of leadfree gasoline, the addition of biofuels in the market fuels and the lowering of the sulphur content of the fuels. In 2015, measurements were performed on 25 gasoline and 19 diesel fuel samples (Ligterink, 2016). Samples were collected in both summer and winter at stations representing different brands (including budget stations) and in different regions in the Netherlands. The methods used for sample analysis are described in Ligterink (2016). Due to some outliers in the results, additional measurements were performed in 2017. Fuel samples were collected monthly across the Netherlands, mixed in equal fractions (typically 6 samples, ranging from 4 to 7) and subsequently analysed to estimate monthly averages. In order to construct a consistent timeseries, the following assumptions were made:

- The previously used heating value in the Energy Balance for gasoline of 44.0 MJ/kg (result from oil questionnaire) was assumed to be applicable to the start of the time series, i.e. 1970. The CO<sub>2</sub> emission factor was assumed to be 3200 g/kg fuel (Olivier, 2004).
- The (average) composition of gasoline based on measurement results (carbon, hydrogen and heat content) from Olivier (2004) were assumed to be applicable to lead-free gasoline without added biofuels, which was measured at the time.
- The decrease of the heating value between 1970 and 2004 was assumed to be resulting from the replacement of lead by other antiknock agents. The decrease of the lead content of gasoline between 1986 and 1997 was used as a proxy to construct a time series.
- The increase in the heating value between 2004 and 2015 was assumed to be resulting from the addition of bioethanol in the market fuel. As such, the increase of the amount of bioethanol added to the market fuel was used as a proxy for the increase of the heating value between 2004 and 2015.

The 2016 study recommended continuous monitoring of gasoline fuels, as bio-admixture and water content can affect the fuel. The follow-up study started in 2017 (Ligterink, 2020) in which gasoline and ethanol fuel samples were examined. An additional objective was to investigate the possibility to tune fuels to a lower CO<sub>2</sub> emission (measured in the exhaust flow). In total 68 gasoline and 14 ethanol samples were taken during two research phases. The conclusions are as follows:

- The study confirms the finding of the earlier 2016 study, that the water content of E5 gasoline is systematically higher than can be expected based on the maximum allowable water content of ethanol. It is on average about 0.1 percentage points (weight %) higher, which would reduce the energy content also by about 0.1%.
- The precise reason for the high water content could not be identified with certainty. According to the phase 1 samples the

most likely reason is too high water content in ethanol, but this was not confirmed by the phase 2 samples.

- The E5 fuels showed a small band width in ethanol volume fraction: 4.38% to 4.61%.
- The combustion values of 12 mixed monthly E5 samples showed a range from 42.07 to 42.5 MJ/kg (phase 1). The four fossil fraction of gasoline, i.e. EuroBOB1 samples, taken at the refinery, varied from 43.22 to 43.40 MJ/kg.
- The carbon content of the EuroBOB samples ranged from 84.5% to 86.0%.
- The CO<sub>2</sub> emissions can be reduced by approximately 0.7% compared to an average standard reference fuel by optimizing the fuel for lower specific CO<sub>2</sub> emissions.

For more detail about the research phases, see Ligterink's report (2020).

For diesel fuel, the heating value of fossil diesel is based on the 2004 measurements (43.1 MJ/kg) and the 2015 measurements (43.2 MJ/kg). The heating value of 42.7 MJ/kg (which was used in inventory reports before 2018) was assumed to apply to the situation in 1970. The change in the heating values during 1970–2015 is determined on the basis of the sulphur content (stepwise reduction by law), which reduces the heating value. (Swertz et al., 2017). The carbon content of diesel fuel measured in 2004, which leads to a fixed CO<sub>2</sub> emission factor of 3170 g/kg, has been applied for the entire period 1970–2004. The average CO<sub>2</sub> emission factor for market diesel fuel of 3121 g/kg, measured in 2015, has been applied for 2015 and 2016. After correction for the biofuel content in the samples, this gives 3130 g/kg for fossil diesel fuel. The values between 2004 and 2015 have been interpolated on the basis of market biofuel content.

The resulting heating values and CO<sub>2</sub> EFs for gasoline and diesel are also applied in the emissions calculations for railways (1A3c), domestic waterborne navigation (1A3d), NRMM and fisheries (1A2 & 1A4).

Table 2.2A shows the heating values and CO<sub>2</sub> EFs used for LPG, which were derived from the Netherlands' list of fuels (Zijlema, 2026). Table 2.7 shows the CO<sub>2</sub> EFs used for CNG/LNG (Zijlema, 2026).

### ***N<sub>2</sub>O and CH<sub>4</sub> emissions from road transport***

N<sub>2</sub>O and CH<sub>4</sub> emissions from road transport are dependent not only on the fuel type, but also on the combustion and emission control technology and the operating conditions of the vehicles. Emissions of N<sub>2</sub>O and CH<sub>4</sub> from road transport therefore are calculated using a Tier 3 methodology, based on vehicle kilometres travelled on Dutch territory and technology-specific emission factors, expressed in grams per vehicle kilometre travelled. In this bottom-up approach, vehicle types are distinguished according to:

- Vehicle type, e.g. passenger cars, light-duty trucks, heavy-duty trucks and buses;
- Fuel type, e.g. gasoline, diesel, LPG and natural gas;
- Emission control technology, as a function of the different Euro standards per fuel type for pollutant emissions;

- Operating conditions, using different emission factors for urban driving, rural driving and highway driving and the degree of congestion per road type.

The activity data used for the bottom-up approach is derived from Statistics Netherlands and is described in Chapter 3.3. N<sub>2</sub>O is primarily emitted by gasoline and LPG vehicles equipped with three-way catalysts. Most emissions result from the cold start, when the catalyst is not yet warmed-up. The country-specific emissions factors for N<sub>2</sub>O are derived from Kuiper & Hensema (2012). For older vehicle types, emission factors are derived from national emission measurement programmes (Gense and Vermeulen, 2002 & Riemersma et al., 2003). For most modern diesel light duty vehicles, Euro-6, the measurements from the H2020 GVI, and the GreenNCAP program are used to update the N<sub>2</sub>O emission factors (Ruiter and Mensch, 2022). For recent generations of road vehicles with new emission reduction technologies, emission factors are derived from the 2013 EEA Emission Inventory Guidebook. The N<sub>2</sub>O emission factors per vehicle type and road type are shown in *Table 3.11*.

CH<sub>4</sub> emissions from road transport are derived from total VOC emissions using VOC species profiles. The country-specific VOC emission factors for the different vehicle categories are shown in *Table 3.11* and are derived from the VERSIT+ model, as described in Chapter 3.4. The mass fraction of CH<sub>4</sub> in total VOC emissions is dependent on the fuel type, vehicle type and – for gasoline vehicles – whether or not the vehicle is equipped with a three-way catalyst. Gasoline-fuelled vehicles equipped with a catalyst emit more CH<sub>4</sub> per unit of VOC than vehicles without a catalyst. In absolute terms, however, passenger cars with catalysts emit far less CH<sub>4</sub> than passenger cars without a catalyst because total VOC emissions are far lower. The country-specific VOC species profiles used to derive CH<sub>4</sub> emissions from total VOC emission are shown in *Table 3.10*.

To make sure CH<sub>4</sub> and N<sub>2</sub>O emissions from road transport are consistent with fuel sales data, the bottom-up approach described above is used to calculate fleet average CH<sub>4</sub> and N<sub>2</sub>O emission factors per unit of fuel used. These emission factors are consequently combined with the fuel sales data from the Energy Balance, as shown in *Table 2.1*, to calculate total CH<sub>4</sub> and N<sub>2</sub>O emissions from road transport. Therefore, N<sub>2</sub>O and CH<sub>4</sub> emissions are consistent with fuel sold. An exception to this is LPG and natural gas. To determine emissions from road transport using LPG, in the absence of separate EFs (CH<sub>4</sub> and N<sub>2</sub>O) for LPG, combined EFs from the bottom-up for vehicles on both LPG and natural gas were used. For natural gas vehicles, the standard EFs from table 2.2 are used (as before). The emission factors are shown in *Tables 3.16 and 3.17*.

Emissions resulting from the use of biofuels in road transport are reported separately in the CRT. CO<sub>2</sub> emissions are reported as a memo item and are not part of the national emissions total. CH<sub>4</sub> and N<sub>2</sub>O emissions from biofuels are included in the national emissions total. The emissions calculation for biofuels is comparable to that for fossil fuels and is based on the amount of biofuels delivered to the market. Information on these deliveries is collected by the Netherlands Emissions Authority (NEa) and incorporated in the Energy Statistics by

Statistics Netherlands (*Table 2.1*). Emissions of CH<sub>4</sub> and N<sub>2</sub>O from biodiesel and ethanol are calculated using the same EFs as are used for fossil diesel and gasoline, respectively. Emissions measurement programmes use market fuels (Spren et al., 2016), including some biofuels. Therefore, the resulting EFs are representative of the market fuels that are used, which include small shares of biofuels. CO<sub>2</sub> emission factors for biofuels are deduced from the composition of biofuels also recorded by NEa. GHG emissions from biofuels in transport are described in paragraph 2.2.8. *Tables 2.3, 2.6, 2.7, 3.16 and 3.17* gives an overview of the specific weight, net heating values and (implied) CO<sub>2</sub>, N<sub>2</sub>O and CH<sub>4</sub> emissions factors used for road transport throughout the time-series.

### **CO<sub>2</sub> emissions from lubricants**

CO<sub>2</sub> emissions from the use of lubricants in mopeds and motorcycles are included under source category 1A3biv. There are no data available on the number of two-stroke passenger cars in the Netherlands, but it is expected to be very small. Also, we assume that four-stroke vehicles do not use lubricants. Therefore, only the amount of lubricants used in two-stroke motorcycles and mopeds was estimated. The use of lubricants was estimated assuming that 1 kg of lubricants is used per 50 kg of gasoline (based on expert judgement by TNO). The resulting emissions are calculated with an oxidation factor of 100% and using default CO<sub>2</sub> emission factors.

The remaining amount of lubricants used in transport is calculated as the difference between the total amount of lubricants sold (derived from the Energy Balance) and the estimated amount of lubricants used in two-stroke motorcycles and mopeds.

### **CO<sub>2</sub> emissions from urea-based catalysts**

CO<sub>2</sub> emissions from urea-based catalysts are estimated using a Tier 3 methodology using country-specific CO<sub>2</sub> emission factors for different vehicle types. Selective Catalytic Reduction (SCR) technology has been applied in diesel-fuelled heavy-duty vehicles since 2005 for reduction of NO<sub>x</sub> emissions. To estimate the CO<sub>2</sub> emissions from urea-based catalysts, TNO carried out a study commissioned by the Dutch PRTR to estimate road type specific CO<sub>2</sub> emission factors from the use of urea-additives. The resulting emission factors are shown in *Table 2.4*. The use of urea-additive (AdBlue) was estimated as a percentage of diesel fuel consumption of 6% for Euro V engines and 3% for Euro VI engines. Urea-additive CO<sub>2</sub> emissions were calculated to be 0.6% or less of the diesel fuel CO<sub>2</sub> emissions for Euro V engines and 0.3% or less for Euro VI engines. The methodology used is described in detail in Stelwagen & Ligterink (2014). The AdBlue consumption of modern vehicles has been monitored in recent years. There seems little difference between AdBlue consumption of different Euro classes. A generic 5 litres AdBlue per 100 litre diesel is now used for all diesel vehicles. The associated CO<sub>2</sub>-emission from AdBlue consumption is 0.262 kg CO<sub>2</sub> per litre AdBlue. This translates into an additional 0.5% extra CO<sub>2</sub>-eq on top of the CO<sub>2</sub> from diesel. Important is the wider application of SCR systems in diesel vehicles, from 2019, i.e., Euro-6d-Temp, SCR systems are common in all diesel passenger cars and light commercial vehicles. The associated



NO<sub>x</sub> reduction from AdBlue consumption is 460 gram NO<sub>x</sub> per litre AdBlue, and thus, 23 gram NO<sub>x</sub> reduction per litre diesel.

### 2.2.3 *Railways*

Fuel sales to railways in the Netherlands are derived from the Energy Balance, as shown in *Table 2.1*. Since 2025 Statistics Netherlands has obtained diesel data directly from Arriva, Rijmar, and Strukton, some of the refueling facility operators. From 2020 to 2024 Statistics Netherlands obtained the diesel data from ProRail, which in turn received the data from the railway operators. ProRail is responsible for the railway network of the Netherlands. The share of passenger transport in the total amount of diesel used by railways has increased significantly in recent years in the Energy Balance. This seems highly unlikely as the number of diesel lines has only decreased. Therefore, only the total diesel sales have been used and the distribution between passenger transport and freight transport is kept constant since 2022.

CO<sub>2</sub> emissions from railways are calculated using a Tier 2 methodology, based on fuel sales data and country-specific heating values and CO<sub>2</sub> emission factors (Swertz et al., 2017), as shown in *Table 2.6 and 2.7*. These heating values and CO<sub>2</sub> emission factors were derived from different measurement campaigns, as described in Section 2.2.2. There are no country specific emissions factors for CH<sub>4</sub> and N<sub>2</sub>O available. As such, CH<sub>4</sub> and N<sub>2</sub>O emissions are calculated using a Tier 1 methodology, employing EFs derived from the EEA Emission Inventory Guidebook (EEA 2023). The Guidebook provides EFs for N<sub>2</sub>O (24 g/tonne fuel) and CH<sub>4</sub> (182 g/tonne fuel). The resulting EFs per MJ for railways are shown in *Table 2.2B*.

Default EFs from the EEA Guidebook were used instead of using defaults from the 2006 IPCC Guidelines, because the Guidebook is deemed to be the most representative source for CH<sub>4</sub> and N<sub>2</sub>O EFs in the EU. The default EFs for railways included in the 2006 IPCC Guidelines were also derived from the EEA Guidebook, but in this case from an older (2005) version.

Emissions from railways are not a key source in the inventory, so the use of Tier 1 and Tier 2 methodologies is deemed sufficient.

### 2.2.4 *Domestic navigation and other sectors: fisheries*

Diesel fuel sales for domestic inland navigation is derived from the Energy Balance. In order to calculate greenhouse gas emissions from gasoline and diesel consumption by recreational craft, fuel consumption is estimated using an updated bottom-up approach derived from Deltares and TNO (Hulskotte, 2024). The data have been incorporated into the energy statistics. From 2013 onwards, the (taxable) diesel consumption of recreational vessels is included in the energy balance under road transport. Diesel sales data for road transport and domestic inland navigation as of 2013, as derived from the Energy Balance, are corrected accordingly, as is shown in *Table 2.1*.

The CO<sub>2</sub> emissions from water-borne navigation are calculated using a Tier 2 methodology. The same country-specific heating values and CO<sub>2</sub> emission factors for gasoline and diesel are used for waterborne

navigation as for road transport, as described in section 2.2.2. These values are derived from Swertz et al. (2017) and presented in *Tables 2.6 and 2.7*.

CH<sub>4</sub> and N<sub>2</sub>O emissions from domestic water-borne navigation are derived using a Tier 1 methodology. Neither the 2006 IPCC Guidelines nor the EEA Emission Inventory Guidebook provides specific N<sub>2</sub>O and CH<sub>4</sub> emission factors for inland shipping. The Tier 1 default CH<sub>4</sub> and N<sub>2</sub>O emission factors from the 2006 IPCC Guidelines actually apply to diesel engines using heavy fuel oil. Since no emission factors are provided for diesel engines using diesel oil, the emission factors for heavy fuel oil are used in the inventory for diesel oil as well. N<sub>2</sub>O and CH<sub>4</sub> emission factors for gasoline use by recreational craft are not provided in either the Emission Inventory Guidebook or the IPCC Guidelines. Emission factors are therefore derived from gasoline use in non-road mobile machinery, as provided by the Emission Inventory Guidebook (EEA 2013). The resulting emission factors for N<sub>2</sub>O and CH<sub>4</sub> are shown in *Table 2.2B*. Fuel deliveries to national fishery are derived from the national Energy Balance, as shown in *Table 2.1*. In line with the 2006 IPCC Guidelines, all emissions from fishery are part of the national emission totals; there is no international bunker fuel category for commercial fishery, regardless of where the fishing occurs. The CO<sub>2</sub> emissions from fisheries are calculated using a Tier 2 methodology. Country-specific heating values and CO<sub>2</sub> emission factors for diesel oil are similar to those for road transport and are derived from Swertz et al. (2017), as shown in *Tables 2.6 and 2.7*. Heating values and CO<sub>2</sub> emission factors for heavy fuel oil are derived from the Netherlands' list of fuels (Zijlema, 2026), as shown in *Table 2.2A*. CH<sub>4</sub> and N<sub>2</sub>O emissions from fisheries are derived using a Tier 1 methodology. The emission factors are shown in *Table 2.2B* and are derived from the 2006 IPCC Guidelines.

#### 2.2.5 *Other sectors: Non-road mobile machinery*

Fuel consumption by non-road mobile machinery (NRMM) in different economic sectors is calculated using a modelling approach. The EMMA model (Hulskotte & Verbeek, 2009; Dellaert et al., 2023) uses RDW database on registered NRMM in the Netherlands, data from Cumela and WEcR for agricultural machinery, sales data and survival rates for different types of machinery to estimate the composition of the active fleet. Combined with assumptions on the average use (annual operating hours), the average power output (in kW) and the fuel consumption per unit of work delivered for the different types of machinery, total fuel consumption of NRMM is estimated. The methodology is described more elaborately in Chapter 9.

The results of the EMMA model for gasoline, LPG and diesel consumption are used to determine the CO<sub>2</sub> emissions of the NRMM. The data from the EMMA model have been or will be incorporated into the energy statistics. (The EMMA data that still need to be incorporated or adapted into the energy statistics are: LPG for agricultural NRMM, gasoline and diesel for NRMM in industry and forestry, and diesel for container handling NRMM and ground support equipment (GSE) at airports.). The emissions by fuel use of NRMM container handling, GSE aviation and other NRMM (mainly forestry) are included in 1A4a<sup>iii</sup> commercial/institutional NRMM.

CO<sub>2</sub> emissions and N<sub>2</sub>O emissions from NRMM are estimated using a Tier 2 methodology. Country-specific heating values and CO<sub>2</sub> emission factors are used similar to those for road transport, as described in section 2.2.2. For diesel engines using selective catalytic reduction (SCR) aftertreatment (to reduce emissions of NO<sub>x</sub>) a higher N<sub>2</sub>O emission factor has been introduced, which is based on the EMEP/EEA Guidebook on NRMM. CH<sub>4</sub> emissions from NRMM are estimated using a Tier 3 methodology, using country specific emission factors derived from EMMA. The methodology takes into account the fleet composition and the impact of EU emissions legislation for VOC emissions from non-road engines. CH<sub>4</sub> emissions are calculated as fractions of total VOC emissions using VOC species profiles (similar to road transport, using the fractions from Table 3.10A). The resulting CH<sub>4</sub> emission factors are presented in *Table 9.6*.

#### 2.2.6 *Other sectors: Military use*

The fuel deliveries for military aviation, navigation and land force are derived from the Energy Balance. This includes all fuel delivered for military use purposes within the Netherlands, including fuel deliveries to militaries of external countries. The fuel deliveries for the entire time series are shown in *Table 2.1*. The emission factors used for calculating greenhouse gas emissions resulting from military aviation and water-borne navigation are presented in *Table 2.2A and 2.2B*. The CO<sub>2</sub> emission factors are derived from the Ministry of Defence, whereas the emission factors for N<sub>2</sub>O and CH<sub>4</sub> are derived from Hulskotte (2004). Due to a lack of information, the same emission factors for diesel are used for mobile machinery in the army as for the commercial/institutional NRMM.

#### 2.2.7 *Memo items: International bunkers*

The deliveries of bunker fuels for international aviation and waterborne navigation are derived from the Energy Balance. CO<sub>2</sub> emissions from bunker fuels are calculated using a Tier 1 and Tier 2 approach. Default heating values and CO<sub>2</sub> emission factors are used for heavy fuel oil and jet kerosene, whereas country-specific heating values and CO<sub>2</sub> emission factors are used for diesel oil, as shown in *Table 2.2* and described in Netherlands' list of fuels (Zijlema, 2026). CH<sub>4</sub> and N<sub>2</sub>O emissions resulting from the use of bunker fuels are calculated using a Tier 1 approach, using default emissions factors for both substances.

#### 2.2.8 *Fossil carbon in biofuels*

Part of the carbon in certain types of biofuels has a fossil origin and as such should be reported as fossil fuel. The methodology used for the calculation of resulting GHG emissions is as follows:

- Deriving the total amount of biogasoline and biodiesel used for transport in the Netherlands from the Energy Balance, as reported annually by Statistics Netherlands.
- Determining the share of different types of biogasoline and biodiesel used in the Dutch market, as reported annually by the Dutch Emission Authority (NEa, 2025).

Applying the fossil fraction of the carbon content for biodiesel (Sempos, 2018) and biogasoline (Annex III of the EU Renewable Energy Directive, 2018/2001/EC). Biokerosene is sold for international aviation, as stated in the energy statistics.

Table 2.8 shows the input for steps 2 and 3, i.e. the shares of different types of biofuels in total biogasoline and biodiesel use for transport in the 2011-2023 period, as reported by NEa (2025), and the fossil part of the carbon content per fuel type.

For biogasoline, no adjustments were made to the activity data from the Energy Balance as Statistics Netherlands already takes into account that part of bio-ETBE and bio-MTBE has a fossil origin and adjusts its data accordingly. Thus, the shares of bio-ETBE and bio-MTBE with a fossil origin are reported as gasoline, not as ethanol in the Energy Balance. The fossil fractions used by Statistics Netherlands were derived from Annex III of the EU Renewable Energy Directive (2018/2001/EC). These fractions, as shown in Table 2.8, differ slightly from those provided by Sempas (2018). Sempas assumes a fossil fraction of 66.7% for bio-ETBE (compared to 63% according to the RED) and 80.0% for bio-MTBE (compared to 78% according to the RED). Given the small difference between both sources and the small share of bio-ETBE and bio-MTBE in total use of biogasoline for transport in the Netherlands (as shown in Table 2.8), no adjustments were made in the activity data for biogasoline as derived from the Energy Balance.

Biodiesel for transport in the Netherlands mostly consists of FAME. For the 2003-2010 period, all biodiesel used for transport was assumed to be FAME. To determine the fossil part of FAME, the default value of 5.4% as provided by Sempas (2018) was applied. The activity data from the Energy Balance were adjusted accordingly. As such, 5.4% of FAME is assumed to be of fossil origin. This is reported separately in the CRT under 'Other fossil fuels' for source categories 1A3b, 1A3c, 1A3d, 1A2gvii, 1A4aii and 1A4cii, as biodiesel is used in road transport, rail transport, domestic navigation and non-road mobile machinery.

## 2.3 Uncertainties and time series consistency

The uncertainty estimates for the activity data and emission factors used for the different source categories described above are shown in *Table 2.5*. The sources for the uncertainty estimates are also shown in *Table 2.5*. The uncertainty estimates for the activity data are for the most part derived from the experts from Statistics Netherlands who are responsible for compiling the Energy Balance. For most activity data the uncertainty is deemed rather small. Uncertainty in CO<sub>2</sub> emission factors is based on expert judgement, as described in the National Inventory Report. For CH<sub>4</sub> and N<sub>2</sub>O emission factors, the uncertainty estimates for the most part are derived from the 2006 IPCC Guidelines. In general, the uncertainty in CO<sub>2</sub> emissions is deemed rather small, whereas uncertainty in N<sub>2</sub>O and CH<sub>4</sub> emissions is large. It should be noted that the share of N<sub>2</sub>O and CH<sub>4</sub> in total greenhouse gas emissions from transport (in CO<sub>2</sub> equivalents) is very small.

Uncertainty estimates for activity data of civil aviation, road transport, railways and domestic waterborne navigation are derived from Statistics Netherlands. The uncertainty estimates for emission factors are taken from the 2006 IPCC Guidelines if default factors are applied. The uncertainties in emission factors for road transport and CO<sub>2</sub> emission factors for other source categories are based on expert judgement, which were determined in workshops. The uncertainty in total VOC emissions from road transport was estimated by Broeke and Hulskotte (2009).

## 3 Road transport

### 3.1 Source category description

Road transport includes all motorized vehicles that are licensed and which travel on public roads. Road transport comprises, among other things, passenger cars, light-duty trucks, lorries, road tractors, buses, special purpose vehicles (such as fire trucks and garbage trucks) and powered two-wheelers such as motorcycles and mopeds. Except for a small (but increasing) number of electric vehicles, road vehicles are equipped with a combustion engine for propulsion. In such engines, the chemical energy of fuels such as gasoline, diesel and LPG is converted into mechanical energy. During this conversion process, various substances are emitted via the exhaust gas. In addition, emissions are released by the evaporation of motor fuels and coolants, the wear of brakes, tyres and the road surface, and the leakage and consumption of motor oil. Depending on the emission process, a specific calculation method is used as described in more detail in Section 3.2.

The emissions of air pollutants by road transport are reported under source category 'Road Transport' (1A3b) in the NFR. This source category comprises all emissions from road transport, including emissions from passenger cars (1A3bi), light-duty trucks (1A3bii), heavy-duty vehicles and buses (1A3biii) and mopeds and motorcycles (1A3biv). It also includes evaporative emissions from road vehicles (1A3bv) and PM emissions from tyre and brake wear (1A3bvi) and road abrasion (1A3bvii). PM emissions caused by resuspension of previously deposited material are not included in this source category.

The UNECE Guidelines for reporting air pollutant emissions under the LRTAP convention (UNECE 2014) prescribe that emissions from road vehicle transport should be consistent with the national energy balance and therefore should 'be calculated on the basis of the fuel sold in the Party concerned'. In order to derive air pollutant emissions on the basis of *fuel sold* in the Netherlands, emissions are first calculated 'bottom-up' using data on vehicle kilometres driven and specific emission factors per vehicle kilometre (i.e. on a *fuel used* basis). The resulting emissions on Dutch public roads are used annually for air quality modelling. For international reporting, the emissions are subsequently adjusted to correct for differences between fuel used and fuel sold in the Netherlands. This is described in detail below.

### 3.2 Emissions processes and calculation methods

Emissions from road transport originate from different processes, including exhaust emissions due to combustion of motor fuels in internal combustion engines of road vehicles, evaporation of motor fuels, and wear of tyres, roads and brakes. Different methodologies are used for these processes, as described below. This section describes the methodologies used, the activity data and emission factors used in these methodologies are described in Section 3.3. Spreen et al. (2016) provides a detailed overview of the methodology for assessment of road vehicle emissions in the Netherlands.

### 3.2.1 *Technology dependent exhaust emissions*

The exhaust emissions of carbon monoxide (CO), volatile organic compounds (VOC), nitrogen oxides (NO<sub>x</sub>), ammonia (NH<sub>3</sub>) and particulate matter (PM<sub>10</sub>) depend on the type of fuel, the engine and exhaust gas after treatment technology, driving speed and driving behaviour. These emissions are calculated by multiplying the vehicle kilometres travelled on Dutch territory per vehicle type by emission factors per vehicle type, road type and congestion level, expressed in grams per vehicle kilometre. The emission factors are derived annually from measurements under test conditions, representing real-world use, and from real-world driving.

For the 1990-2017 time period exhaust emissions of CO, VOC, NO<sub>x</sub>, NH<sub>3</sub>, and PM<sub>10</sub> from road transport were calculated according to the methodology as described in Klein et al (2019). The methodology was based on a calculation using average mileages per vehicle class. A representation of the vehicle kilometres and emission factors used for these calculations are shown in *Table 3.15*.

#### **Bottom-up methodology**

In 2019, a new methodology was first deployed which calculates emissions for each individual vehicle in the Dutch car fleet using a bottom-up method which takes annual mileages per vehicle (based on odometer readings) as a starting point. This methodology is based on determining emissions bottom-up, on the level of license plates (per vehicle), and is applied for emissions of NO<sub>x</sub>, NMVOC, NH<sub>3</sub>, CO, CO<sub>2</sub>, N<sub>2</sub>O, CH<sub>4</sub> and elemental carbon (EC) and combustion and wear emissions of PM.

The time-series are calculated in a three-step approach. First, emissions for the years 2018 and later are calculated with the bottom-up approach. Secondly, emissions for the period 2009-2017 are extrapolated backwards by using the detailed fleet information (mileages, emission factors) from the bottom-up calculation and removing the vehicles that have not yet been registered for each previous year. Age-dependent characteristics (like number of cold starts or road type distribution per year) are applied based on the build year (and age) of the vehicles. The total results are then scaled to the yearly total mileages. Finally, the emissions for the years 2005 till 2008 were recalculated in order to establish a consistent timeseries. To this end, the road type distribution and emission factors of the vehicle categories underlying the emission calculations were linearly interpolated between 2004 (methodology from Klein et al.) and 2009 (bottom-up extrapolation).

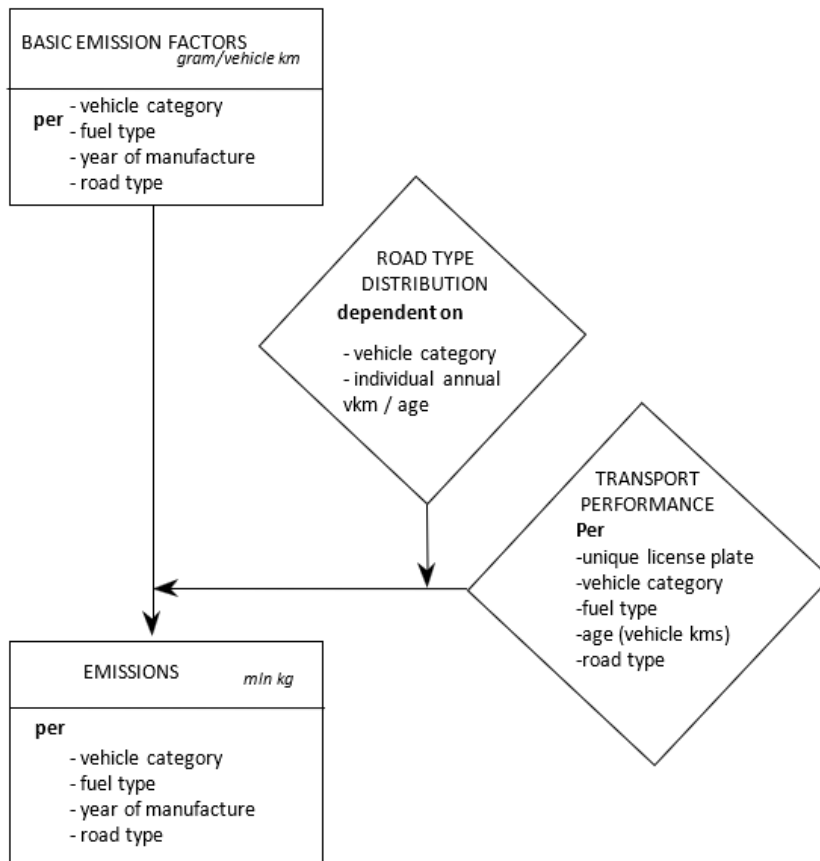
The calculation uses emission factors (grams per vehicle kilometre) per vehicle class per road type. In order to calculate emissions, each vehicle is assigned to one of the 350+ VERSIT vehicle classes. The vehicle classes are defined by: vehicle type (passenger cars, light-duty trucks, etc.), weight class, fuel type, emission legislation class (Euro standards) and, for specific vehicle types, the engine and exhaust gas technology used to comply with the specific Euro standard (e.g. the use of Exhaust Gas Recirculation (EGR) or Selective Catalytic Reduction (SCR) to comply with Euro V emissions standards for heavy-duty engines).

Additionally, a distinction in emission factors is made between three road types. This includes travelling within the urban area (RT1), on rural roads (the roads outside the urban area with a typical speed limit of 80 km/hour; RT2) and on motorways (RT3). The distinction between road types is necessary because emissions per vehicle kilometre can differ significantly as a result of differences in maximum speed and driving dynamics (degree of acceleration, deceleration, constant driving and idling). In addition, cold starts, which are characterized by relatively high emissions, mostly take place in urban areas and in rural areas. The emission factors are derived annually from measurements under test conditions, representing real-world use, and from real-world driving. Emission factors are measured for each vehicle class. By using the highest odometer reading, aging of vehicles was also taken into account in calculating the emissions of CO, CH<sub>4</sub>, NMVOC and NO<sub>x</sub>.

Road type distributions of vehicle kilometres concerning the three road types are calculated in two separate steps. Firstly, an estimate of road type distributions per vehicle is based on the annual mileage of individual vehicles (per unique licence plate number). The annual mileages are derived from the odometer registration database of the Netherlands Vehicle Authority (RDW). The distribution per road type is not available in this data, and is therefore estimated using formulas derived by TNO from licence plate registrations. Depending on the vehicle type, different methods are used to determine the road type distribution of kilometres. In general for passenger cars, the higher the annual mileage, the higher the share on motorways, whereas low annual mileages correspond to a higher share of urban driving. For light-duty and heavy-duty vehicles (except buses) the built year is leading. For delivery vans for example, the older the vehicle, the fewer the share of kilometres driven on motorways. In the second step, we fit the total distribution of vehicle kilometres for the three road types per vehicle type to the overall distribution from Klein et al. (2019), which was the distribution used for emission calculations of transport in previous years. The road type distributions for different vehicle types are derived from Goudappel Coffeng (2010) and are described further in Chapter 3.3. Finally, emission totals per pollutant for each individual vehicle are calculated by multiplying the emission factors with the annual vehicle kilometres per road type. The emissions are aggregated to vehicle types for reporting purposes.

Using this methodology, we can now calculate emissions per vehicle class much more precisely. Up until 2018, annual mileages were derived only at an aggregated level, e.g. for all gasoline cars older than 10 years. Within these groups there were large differences though in the emissions per vehicle kilometre. For some substances, e.g. PM, older vehicles have a large share in emissions totals because of the very low emissions of modern vehicles equipped with diesel particulate filters. Figure 3.1 shows the different steps for calculating the exhaust emissions of CO, VOC, NO<sub>x</sub>, NH<sub>3</sub>, and PM from road transport.

Figure 3.1 Methodology for calculating emissions of CO, VOC, NO<sub>x</sub>, N<sub>2</sub>O, NH<sub>3</sub>, and PM<sub>10</sub> due to combustion of motor fuels

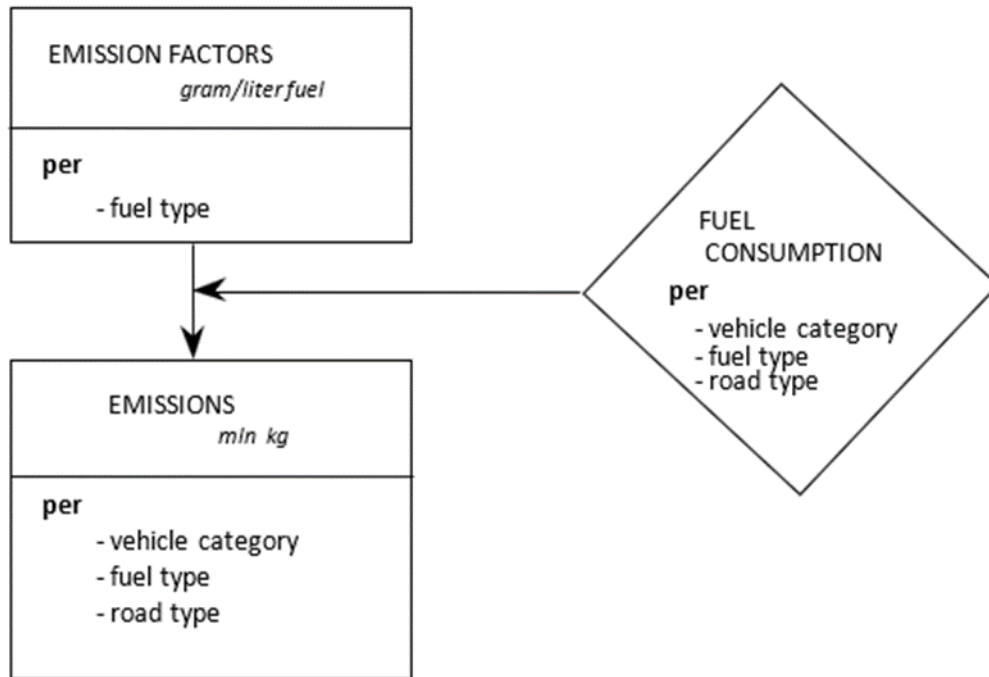


### 3.2.2 Fuel dependent exhaust emissions

Figure 3.2 shows the calculation method used for the exhaust emissions of SO<sub>2</sub> and heavy metals by road transport. These emissions are directly related to the fuel consumption of vehicles and the type of fuel used. Fuel contains sulphur the internal combustion may change the chemical composition but the amount of organically bound sulphur in the fuel is equal to the output of SO<sub>2</sub> in the exhaust gas (*Table 3.7*). The fuel consumption (the diamond in Figure 3.2) is derived by multiplying fuel consumption factors with the number of kilometres travelled by different types of vehicles in the Netherlands. The emission calculation involves multiplying emission factors (gram/litre of fuel) with the fuel consumption per vehicle category, fuel type and road type. Fuel consumption (litre/kilometre) figures were derived by TNO using insights from emission measurements and fuel-card data (Ligterink et al., 2016, Van Gijlswijk et al. 2021).



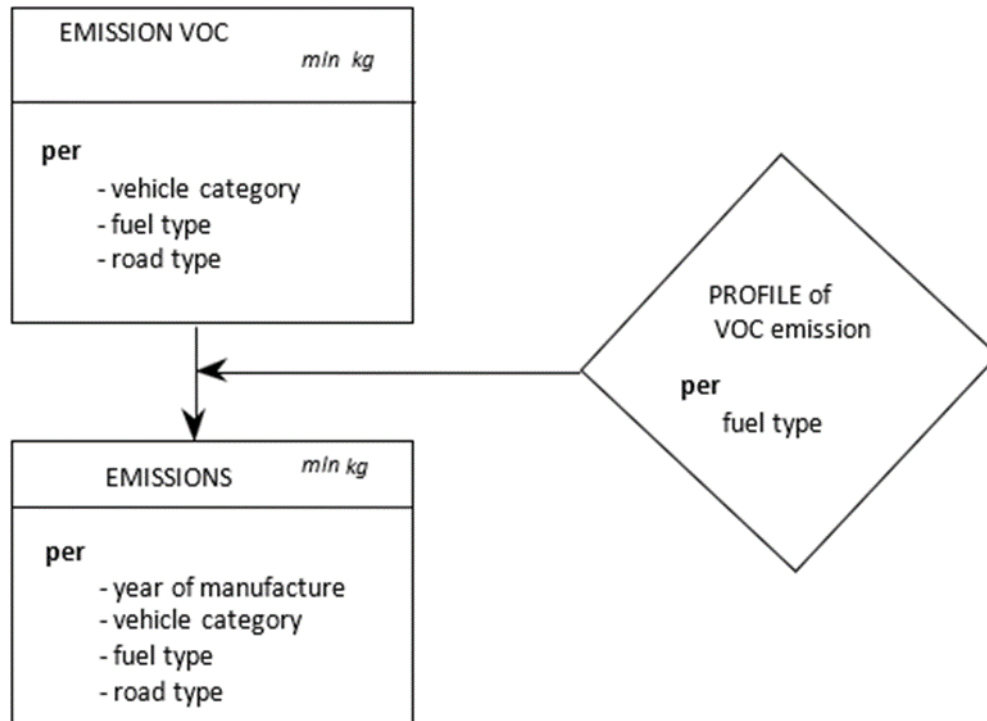
Figure 3.2 Methodology for calculating emissions of SO<sub>2</sub> and heavy metals (cadmium, copper, chrome, nickel, zinc, lead, vanadium) due to combustion of motor fuels



### 3.2.3 Exhaust emissions of VOC and PAH species

The calculation of the exhaust emissions of approximately 70 different volatile organic compound (VOC) species (including methane, polycyclic aromatic hydrocarbons (PAHs), dioxins (PCDD), and furans (PCDF)) uses species profiles, as is shown in Figure 3.3. For each fuel type, a VOC species profile is used that indicates the fractions of the various VOC components in total VOC emission (*Tables 3.10A-E*). Different VOC species profiles are used for gasoline-fuelled vehicles with and without a catalyst, because the catalyst oxidizes certain VOC components more effectively than others. The VOC and PAH profiles for each fuel type were obtained from a literature study (VROM 1993). For diesel powered vehicles from year of construction 2000 and later and gasoline fuelled vehicles equipped with a 3-way catalytic converter, the profiles were derived from Ten Broeke & Hulskotte (2009).

Figure 3.3 Methodology for calculating emissions of VOC and PAH components caused by combustion of motor fuels



#### 3.2.4 *Evaporative emissions of VOC and VOC components*

Gasoline evaporates to some extent from vehicles when they are parked, when they cool off after being used and while they are being used. The resulting evaporative emissions are calculated according to the methodology described in the European Emission Inventory Guidebook (EEA 2007). This methodology distinguishes three mechanisms which are primarily responsible for the evaporative emissions from gasoline driven vehicles (in case of LPG, diurnal emissions only):

##### *1. Diurnal emissions*

Diurnal emissions are caused by the daily variation in the outdoor temperature. A rise in temperature will cause an increase of the amount of gasoline vapour in the fuel system (i.e. the tank, fuel pipes and fuel injection system). Part of this vapour is emitted (together with air) from the canister system to prevent overpressure (tank breathing). Diurnal emissions mainly originate from the fuel tank and are independent of vehicle use. The diurnal emissions are expressed in grams per vehicle per day.

##### *2. Running losses*

The running losses occur while driving. The heat of the engine leads to the fuel heating up in the fuel system and thereby to evaporation of part of the fuel. In modern cars the use of the car has no influence on the fuel temperature in the tank. As such the running losses (and also hot and warm soak emissions) of these cars are very low. Running losses are expressed in grams per vehicle kilometre travelled.

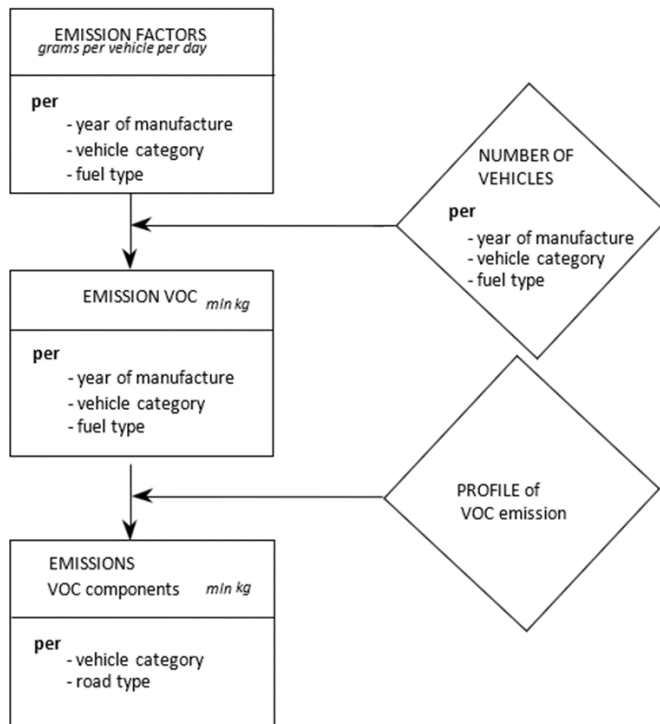
### 3. Hot and warm soak emissions

Hot and warm soak evaporative emissions are caused by the engine heat and occur when a warmed up engine is turned off. The difference between hot soak and warm soak emissions is related to the engine temperature: hot soak occurs when the engine is completely warmed up. The evaporation of gasoline is smaller when the engine is not yet entirely warmed up. Hot and warm soak emissions are expressed in grams per vehicle per stop.

The amount of gasoline vapour released from these three mechanisms strongly depends on (variation in) outdoor temperatures, the fuel volatility and the type of fuel injection. Furthermore, running losses depend on vehicle use. Due to the application of carbon canisters in cars since the early nineties, the evaporative losses of road transport have been reduced strongly. These canisters adsorb the majority of the evaporated gasoline, which is led back into the engine. Figure 3.4 shows the emission calculation process for evaporative emissions. The Emission Inventory Guidebook includes a generic set of emission factors for each of the mechanisms mentioned above. Within these sets a distinction is made between the canister type, cylinder capacity, and average outdoor temperatures. Each set contains separate emission factors for cars with a carburettor and cars with fuel injection. Based on these factors a set of basic emission factors has been developed for Dutch circumstances (see *Table 3.2*), based on data on the composition and vehicle kilometres travelled of the Dutch car fleet. It was assumed that the introduction of canisters and fuel injection took place simultaneously with the introduction of three-way catalytic converters.

The average outdoor temperatures in the Netherlands have been determined on the basis of data from the Dutch Meteorological Institute (KNMI) during 1990-2006. The basic emission factors have been converted into emission factors per vehicle per day for the Dutch situation (see *Table 3.2*). Finally it is assumed that 90% of the emissions take place in urban areas. The evaporative emissions of motor cycles and mopeds are likewise calculated using emission factors from the Emission Inventory Guidebook 2007. Gasoline vapour released during tanking is attributed to the fuel circuit (filling stations) and not to vehicle use. Due to the low volatility of diesel fuel the evaporative emissions of diesel powered vehicles have been assumed negligible.

Figure 3.4 Methodology for calculating emissions of VOC components caused by evaporation of motor fuels



### 3.2.5

#### *PM emissions resulting from wear of tyres, brakes and road surfaces*

Wear of tyres, brakes and road surfaces result in particle emissions, some of which is PM<sub>10</sub> and PM<sub>2.5</sub>. Figure 3.5 gives an overview of the calculation methodology for wear emissions.

#### **Tyre wear of road vehicles**

Vehicle tyres experience wear due to the friction between the tyres and the road. This results in emissions of particulate matter (PM). The PM-emissions resulting from tyre wear are calculated by multiplying vehicle kilometres travelled with emission factors (expressed in milligrams of tyre particulate matter emission per kilometre). The emission factors are calculated as the total mass loss of tyres resulting from the wear process and the number of tyres per vehicle category. The emission factors for each individual vehicle are corrected bottom-up for the relative mass and power of the vehicle, compared to the average mass and power of the vehicle category:

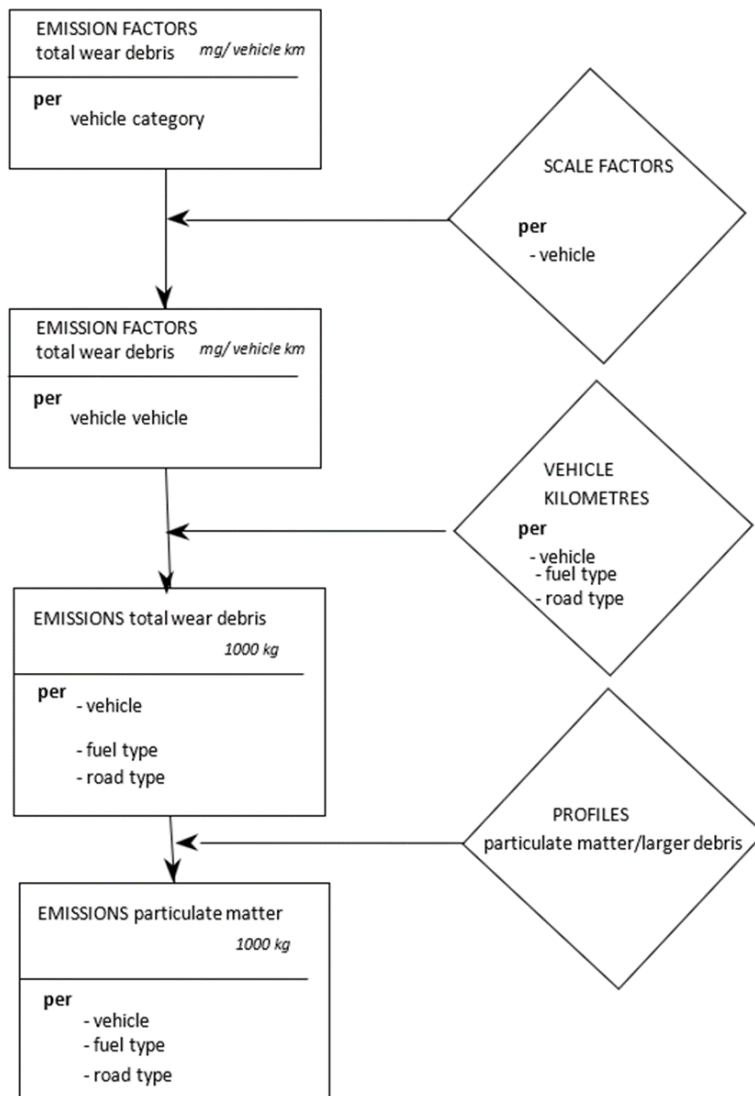
$$\text{Wear}_{\text{veh}} = \text{wear}_{\text{cat}} * \left( \frac{3}{4} * \frac{\text{mass}_{\text{veh}}}{\text{mass}_{\text{cat\_avg}}} + \frac{1}{4} * \frac{\text{power}_{\text{veh}}}{\text{power}_{\text{cat\_avg}}} \right)$$

The emission factors used are shown in *Table 3.3A*. The emission factors were derived from a literature study (Ten Broeke et al., 2008). The differentiation of the emission factors per road type was estimated using the forces (acceleration, driving resistance, and braking) on the wheels of the vehicles as a proxy (Velders et al., 2009). It was assumed that 5% of the tyre PM-emissions consists of PM<sub>10</sub>, the remainder being larger fractions that do not stay airborne but are emitted to the soil or surface water. The PM<sub>2.5</sub>/PM<sub>10</sub> ratio is estimated to be 20% (see *Table 3.13*). Both fractions were derived from Ten Broeke et al. (2009) and

are highly uncertain. Recent research suggests that the fraction of PM<sub>10</sub> in tyre emissions is smaller than 10%. (H2020 Leon T project, 2022).

The emissions of heavy metals due to tyre wear are calculated by applying the heavy metal composition profile of tyre material. This composition is shown in *Table 3.6B*. The emission factors were derived from literature study (Duijnhoven et al., 2021). It is assumed that the amount of heavy metals incorporated in PM<sub>10</sub> is emitted to the air because PM<sub>10</sub> particles remain airborne. The amount of heavy metals incorporated in the coarse particle fraction (>PM<sub>10</sub>) deposits on the soil or the surface water. Within urban areas, it is assumed that 60% of the coarse particle fraction ends up in surface water (*Table 3.3B*) which in this case means in the sewers, while 40% ends up in the soil. Outside urban areas, it is assumed that 10% ends up in surface water and 90% in soil.

*Figure 3.5 Methodology for calculating emissions of particulate matter caused by wear of tires, brake linings and road surfaces*



### ***Wear of brake linings of road vehicles***

Similar to the wear of tyres, emissions from wear of brake linings are also calculated using emission factors per vehicle kilometre travelled. The emission factors are shown in *Table 3.3A*. Full electric vehicles are assumed to have no emissions from brake linings, although limited mechanical braking occurs. The emission factors for each individual vehicle are corrected bottom-up for the relative mass and power of the vehicle, with the formula displayed at the tyre wear section. These emission factors were also derived from literature study (RWS, 2008, Barlow et al. 2007, Boulter et al. 2006). The differentiation of the emission factors per road type was estimated using the braking forces on the wheels of the vehicles as a proxy (Velders et al., 2009). It is assumed that the material emitted from brake linings comprises of 49% particulate matter (PM<sub>10</sub>) and 20% larger fragments. The remainder of the material (31%) remains on the vehicle. The PM<sub>2.5</sub>/PM<sub>10</sub> ratio is estimated at 15% (see *Table 3.13*). Again, these estimates are highly uncertain due to a lack of empirical data. The emissions of heavy metals caused by the wear of brake linings are calculated by applying a profile of the composition of brake lining material (*Table 3.6B*), derived from RWS (2008). For the allocation of the emissions of heavy metals to soil and water as a result of brake lining wear, the same percentages are used as with tyre wear emissions (*3.6B*).

### ***Wear of road surface caused by road vehicles***

The PM emissions of wear of road surface are calculated in the same manner as the emissions of tyre and brake lining particulate matter. It is assumed that the PM-emission of road surface wear caused by a vehicle is 1.6 times higher than the PM emission from tyre wear. The emission factors are shown in *Table 3.3A* and were based on literature study (Denier van der Gon et al., 2008). The emission factors for each individual vehicle are corrected bottom-up for the relative mass and power of the vehicle, with the formula displayed at the tyre wear section. The differentiation of the emission factors per road type was estimated using the total lateral forces on the wheels of the vehicles as a proxy (Velders et al., 2009). It is assumed that the road surface wear PM emission comprises of 5% PM<sub>10</sub>, the remainder being larger fragments.

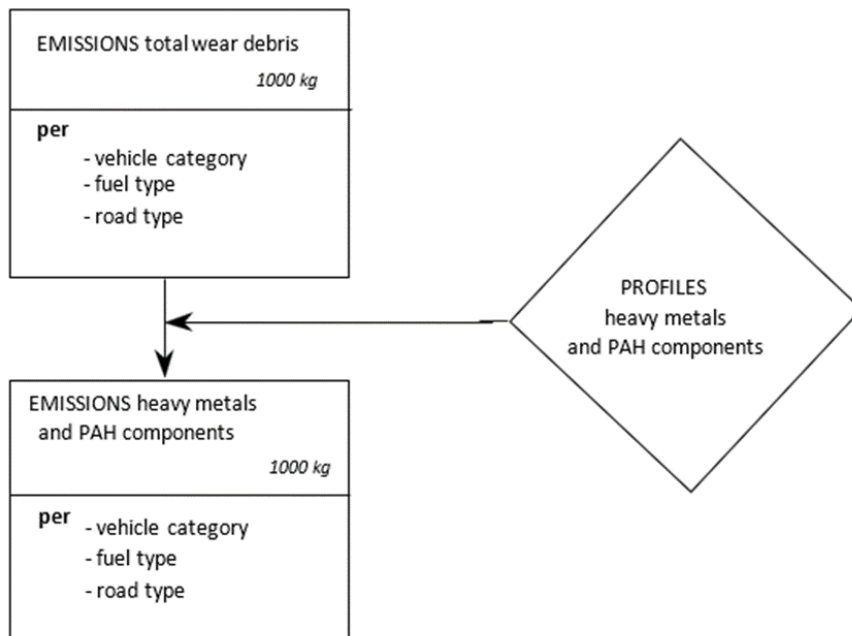
PM<sub>2.5</sub> emission factors are derived from PM<sub>10</sub>, using ratios of 15% (brake wear and road abrasion) and 20% (tyre wear), respectively. It should be noted that PM<sub>10</sub> emission factors for tyre and brake wear and for road abrasion, and specifically the PM<sub>2.5</sub>/PM<sub>10</sub> ratios, are highly uncertain due to a lack of data (*Table 3.13*). The emissions of heavy metals from road surface wear were calculated in the past by using a profile of the composition of such fragments. Denier van der Gon et al. (2008) showed that hardly any heavy metals are released from road surfaces, so heavy metal emissions from road surface wear are no longer calculated.

### ***PAH and heavy metals emissions caused by wear of tyres, brake linings and road surfaces***

PAH emission factors for wear of tyres are based on Duijnhoven et al. (2016). In this study an estimate was made of the decreasing emissions from tyre wear as a result of EU-directive EG 76/769 (EU, 2005)

concerning the ban on tyres containing aromatic oils in concentrations exceeding 1 mg/kg of Benzo(a)pyrene or more than 10 mg/kg of EU-PAK compounds. It is predicted that by 2015 and beyond a reduction of 90% in PAKs is achieved as shown in *Table 3.6C*. In a later study by Duijnhoven et al. (2021), the fractions of the PAH-components resulting from wear of tyres were updated and provided for different time periods as shown in *Table 3.6D*.

*Figure 3.6 Methodology for calculating emissions of PAH components and heavy metals caused by wear of tyres, brake linings and road surfaces*



PAH emission factors for road surface wear were derived from Denier van der Gon et al. (2008). This study shows that in 1990 85% of the binders used in rural road and motorway surfaces were tar-based (TAG). After 1991, TAG was replaced by asphalt with bituminous binding agents, resulting in a major decrease of PAH-content of road surfaces. The PAH emissions from road surfaces constructed after 1990 are considered negligible. As such, PAH emissions only occur from roads with a surface before 1991. Due to the gradual replacement of asphalt the old TAG is disappearing. It is estimated that in 2000 24% of the motorways and 51% of the rural roads still contained TAG-asphalt. In 2004, this was already reduced to 0% of the motorways and 27% of the rural roads. On roads in urban areas a major part of the road network consists of non-asphalt roads. It is assumed that in 2015 asphalt applied before 1991 on roads in built-up areas, has been replaced. The phase-out of PAH-containing asphalt is shown in *Table 3.8B*.

### **Effects of open graded asphalt mixes**

On motorways on which open graded asphalt mixes (called ZOAB in the Netherlands) are used, the coarse particles that are deposited onto the road surface are partially trapped and are not washed to the soil or surface water. Because open graded asphalt mixes are periodically cleaned (approximately twice per year), these "trapped" coarse particles

(containing heavy metals) are removed from the environment. Based on a memorandum from Centre for Water Management (Van den Roovaart, 2000), it was estimated that the emission of heavy metals to the soil and the water for open graded asphalt mixes is between 11 and 40 times lower than for closed graded asphalt mixes (see *Table 3.8A*). For PAHs, this is a factor of 2.5. In the meantime, a large percentage of the motorways have been provided with a top layer of open graded asphalt mixes (*Table 3.8A*). The table also shows the factors for heavy metals and PAHs to calculate the heavy metals and PAHs that are washed off the road surface.

#### ***Allocation to soil and surface water***

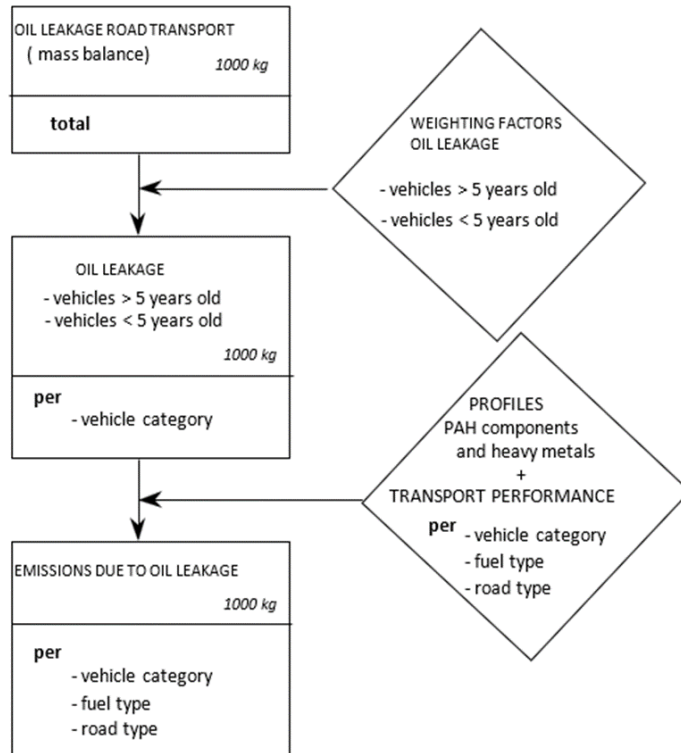
The emission factors of tyre wear, brake lining wear and road surface wear, expressed in mg per vehicle kilometre, are shown in *Table 3.3A*. The profiles with respect to the allocation to water and soil (and air) are shown in *Table 3.3B*.

#### **3.2.6 *Leakage of lubricant oil; heavy metals and PAHs***

The average oil leakage per vehicle kilometre travelled has been calculated in the past, derived from the total oil leakage in that year and the total number of vehicle kilometres. This calculation is based on measurements on roads that were interpreted by Feenstra and Van der Most (1985) and resulted in an average leakage loss of 10 mg per vehicle kilometre. The leakage losses for the various vehicle categories in road transport are calculated based on a set of factors, of which an example is given in *Table 3.4*. These factors are based on a number of assumptions that are listed in *Table 3.5*. One of the assumptions is that older vehicles have more leakage than younger vehicles (see also Figure 3.7).



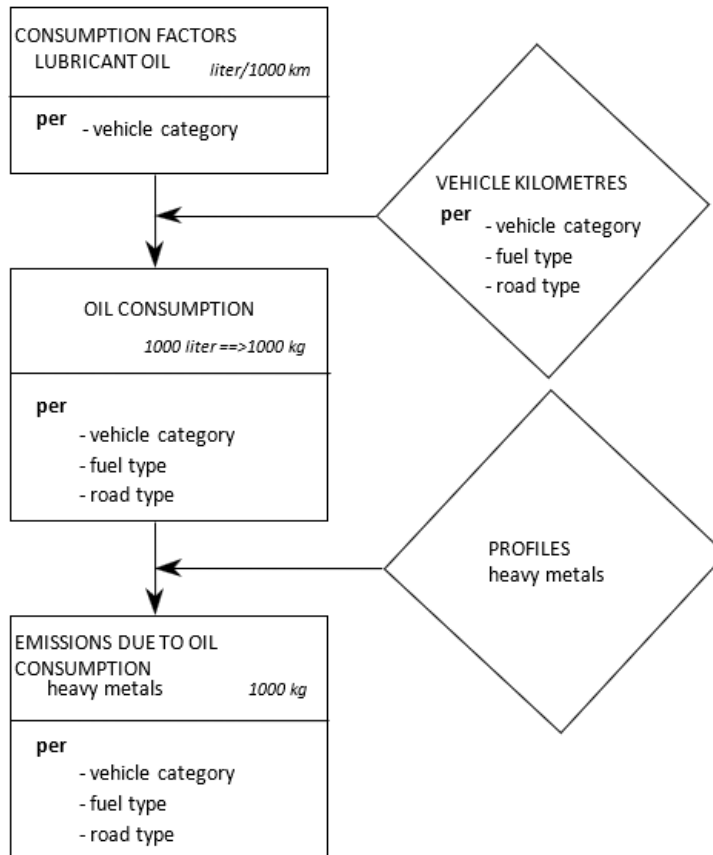
Figure 3.7 Methodology for calculating emissions of PAH components and heavy metals and PAHs due to leakage of lubricant oil from vehicles



### 3.2.7 Consumption of lubricant oil; heavy metals

Oil consumption can be estimated with the vehicle kilometres and consumption factors for lubricant oil (Figure 3.8). It is assumed that the oil consumption of motor vehicles is 0.2 litre per 1000 km. For motorcycles and mopeds the consumption is assumed to be 0.1 and 0.67 litre per 1000 km respectively. Lubricant oil leaks via the piston rings into the combustion chamber of the engine, where it is burnt. Because this concerns a combustion emission, it is assumed that the emissions of other substances have already been registered via the exhaust gas emissions. The heavy metals are an exception. These are considered to be extra emissions and therefore are calculated separately by multiplying the consumption of lubricant oil and the lubricant oil profile (see *Table 3.9B*).

Figure 3.8 Methodology for calculating emissions of heavy metals due to combustion of lubricant oil



### 3.2.8 Refrigeration units on trucks

Part of the heavy duty truck and semitrailer fleet is equipped with refrigeration units. These units have their own engine and exhaust system. Since emissions are hardly regulated by EU emission legislation, under NRMM, emissions are rather high. In order to calculate the emissions from refrigeration units, measurements were performed on two units in everyday use during several months in 2019 and 2020 (Vermeulen et al. 2021). From each measurement campaign average use per day and average emissions per day were estimated. The number of trucks and semi-trailers with refrigeration units in use in the Netherlands was derived by Statistics Netherlands from vehicle fleet data. The semi-trailers were assumed not to be used full time, but 1500 hours per year, while refrigeration units on trucks were assumed to operate 2000 hours per years. This is more than the number of operation hours of the truck itself, because, while parked the unit remains running. In order to derive a consistent time series, the following approach was used:

- Both the truck and trailer that were used for the measurements were relatively new. To take into account that older vehicles tend to have lower annual mileages than newer vehicles, a usage trend (average number of hours in use per day) was estimated on the basis of the average annual mileages for trucks and

tractor-trailers of different age classes using data from Statistics Netherlands.

- Emission factors per hour of use as derived from the measurements were applied to the entire time series since emissions from refrigeration units are not regulated, .i.e., no increasing stringency in the requirements.
- The number of trucks and trailers with a refrigeration unit could be derived from vehicle statistics only for recent years. The remainder of the time series was estimated on the basis of the total number of trucks and trailers in use in the Netherlands, as reported by Statistics Netherlands.

New (extended) measurement campaigns in 2023 and 2024 showed that NO<sub>x</sub>-emissions of cooling units were lower than suspected based on earlier measurements (Mensch, Elstgeest en Spreen, Real-world emissions of temperature-controlled road transport in the Netherlands 2024). The emission factors have been updated accordingly.

### 3.2.9 *Auxiliary functions on trucks*

Heavy-duty vehicles can be equipped with auxiliary functions (e.g. garbage trucks, cherry-pickers or dumpers). NO<sub>x</sub> emissions for these auxiliary functions can be higher than driving on the motorway due to operation in low motor loads (Vermeulen, et al. 2022b). Emissions for auxiliary trucks are calculated in the bottom-up calculation with the following approach:

- Vehicles with auxiliary functions are identified through the "inrichting" as specified in the license plate registrations
- Average emission factors in g NO<sub>x</sub>/s are estimated based on the engine power as proposed in Rondaij en Eijk (2024).
- Emission factors are multiplied with the estimated yearly operating hours (4 hours per day and 200 days per year)

### 3.2.10 *Fuel sold emissions from road transport*

Usually, the emissions of NO<sub>x</sub>, PM, NMVOC, CO and NH<sub>3</sub> from road transport in the Netherlands have been calculated and reported based on the number of vehicle kilometres driven per vehicle type. The resulting emission totals are referred to as *fuel used* (FU) emissions, since they correspond to the amount of fuel used by road transport on Dutch territory. The UNECE guidelines on reporting emission data under the LRTAP convention state that emissions from transport should be consistent with national energy balances as reported to Eurostat and the International Energy Agency (IEA). As such, emissions from road transport should be estimated based on *fuel sold* (FS) to road transport on national territory. In addition, emissions from road transport may also be reported based on fuel used or kilometres driven on national territory (UNECE 2014).

To derive fuel sold (FS) emissions from road transport, the fuel used (FU) emissions per fuel type are adjusted for differences between (estimated) fuel used by road transport in the Netherlands and fuel sold as reported by Statistics Netherlands. The methodologies used to estimate fuel consumption by road transport in the Netherlands are described in Section 3.4.2. Fuel sales to road transport are reported in the national Energy Balance and are adjusted for use of fuel in different

applications, as described in Section 2.2.2 and shown in *Table 2.1*. The fuel sales are divided to the different vehicle categories. Dividing *fuel used* emission totals per vehicle category by the total amount of *fuel used* results in average emission factors per unit of fuel used (kg/MJ). These emission factors are consequently multiplied by the amount of *fuel sold* from the Energy Balance to calculate total *fuel sold* emissions from road transport.

### 3.3 Activity data for road transport

Data on the number of vehicle kilometres travelled in the Netherlands by different vehicle types are derived annually from Statistics Netherlands. Statistics Netherlands calculates total vehicle mileages using data on:

1. The size and composition of the Dutch vehicle fleet;
2. Average annual mileages for different vehicle types, and
3. The kilometres driven by foreign vehicles in the Netherlands.

Data on the size and composition of the Dutch vehicle fleet (1) are derived from RDW (the Netherlands Vehicle Authority), which has information on all registered vehicles in use in the Netherlands, including vehicle characteristics such as weight, fuel type and year of manufacturing, and retrofitted installations. For each vehicle category, Statistics Netherlands provides detailed data (see Statistics Netherlands, [StatLine](#) and the [survey description](#) in Dutch).

The annual mileages for different types of vehicles (2) are calculated by Statistics Netherlands from odometer readings collected by the RDW. The RDW database contains odometer readings from all road vehicles that have been to a car maintenance shop for maintenance or periodic inspection, as part of an odometer anti-tampering legislation. Every year, Statistics Netherlands uses this data combined with RDW data on vehicle characteristics to derive both total as well as average annual mileages for different vehicles types. This methodology is applied to derive average annual mileages for passenger cars, light-duty and heavy-duty trucks and buses. The resulting mileages are subsequently corrected for the amount of kilometres driven abroad. Brief descriptions (in Dutch) of the research by Statistics Netherlands (CBS) on the vehicle kilometres travelled of [passenger cars](#), [vans](#), [buses](#), [lorries/road tractors](#), and [special purpose vehicles](#) can be found on the CBS-website. More comprehensive methodological descriptions on how the vehicle kilometres are calculated are available for:

- [Passenger cars](#) (Molnár-in 't Veld 2014);
- [Special purpose vehicles](#) (Kampert et al., 2014);
- [Buses](#) (Molnár-in 't Veld and Dohmen-Kampert, 2011);
- [Motorcycles and Mopeds](#) (Molnár-in 't Veld et al., 2014).

For earlier years of the time series, odometer readings were not yet available, therefore other data sources were used. The data for lorries and road tractors from 1990-1993 and buses from 1990-1997 have been derived from the so-called *BedrijfsVoertuigenEnquête* (Commercial vehicle survey), as described in CBSa (several volumes). The vehicle kilometre data for lorries and road tractors from 1994-2000 have been extrapolated by means of economic growth data for the transport sector.

The vehicle kilometres travelled in the Netherlands by foreign vehicles (3) are estimated by Statistics Netherlands using several statistics. The vehicle kilometres travelled by foreign passenger cars are divided into kilometres travelled on trips including overnight stay (holidays, business trip) and kilometres travelled on trips without overnight stay (commuting, shopping, family visits, day trips). An annual survey on lodging accommodations ('Statistiek Logiesaccomodaties') is used to estimate the number of kilometres travelled during trips with overnight stay. The estimation of kilometres travelled on trips without overnight stay is based on a German survey into transport intensity at 9 German-Dutch border-crossings, carried out in 1998, 2003, 2008 and annually from 2012 onwards. The years in between have been interpolated. The information available from the German-Dutch border-crossings was also used to estimate vehicle kilometres travelled for the years 1990-1997. Data are also derived from UK travel trends from 1999-2013 and Reisonderzoek België 2004-2012, and ever since both surveys are updated every year. The vehicle kilometres travelled by foreigners during 1990-1997 has been extrapolated with the use of data from the Dutch Mobility Survey (OVG) and the ratio between the kilometres driven by Dutch citizens and foreigners during 1998-2004.

The vehicle kilometres travelled by Dutch vans are based on odometer readings in combination with the vehicle characteristics data from the Road Authorities (RDW). To divide the total number of vehicle kilometres for Dutch vans by territory, data are used from the Goods Transport Survey, Eurostat, and, for early years of the time series, the 1993 survey of Commercial Vehicles (Bedrijfsvoertuigenenquête). The use of vans is largely regional. If they cross the border it will often be limited to border transport. This applies not only to the use of Dutch vans but also to foreign vans on Dutch territory. There are no data available on kilometres travelled by foreign vans on Dutch territory. It was assumed that the vehicle kilometres travelled by Dutch vans abroad are equal to those of foreign vans on Dutch territory. From the Goods Transport Surveys from 1997 to 2008 it was derived that the kilometres of Dutch vans on foreign territory is on average 4 percent of the total kilometres driven. According to the assumption made, the total kilometres of foreign vehicles driven on Dutch territory has been equated with Dutch vehicle kilometres abroad. In 2012 the Goods Transport Survey (conducted by Statistics Netherlands) was expanded with additional questions about vans. From this study followed that of the total kilometres driven by Dutch vans in 2012 on average 4,1 percent is driven on foreign territory. This is close to the 4,9 percent reported from the 2016 Van Survey.

The vehicle kilometres travelled with foreign lorries and road tractors are derived from statistics concerning "goods transport on the roads<sup>1</sup>" as well as similar data based on Goods Transport Surveys from other EU countries as collected by Eurostat. The vehicle kilometres travelled with foreign buses are determined by using a model which is divided into 4 sections. The main sources per section are:

1. Transport by foreign coaches in the Netherlands for stays of more than one day. The main source is a CBS tourism survey on

<sup>1</sup> Based on the Goods Transport Survey

accommodation (CBSb, several volumes) with data concerning the number of guests, overnight stays and destinations per country of origin. Travelled distances are calculated with a route planner.

2. Transport by foreign coaches in the Netherlands for day trips (so without overnight stays). The main sources are a CBS survey on daytrips and 'UK Travel Trends' (from 1998).
3. Transport by foreign coaches through the Netherlands (drive through). For this purpose data have been used from 'UK Travel Trends' and the Belgian Travel Survey. In addition to this a route planner was used to calculate distances from border to border.
4. Transport by foreign buses in the Netherlands as part of regular bus services in the border regions. For this purpose information has been used from timetables (<http://www.grensbuss.nl/> and "<http://wiki.ovinnederland.nl>"). Besides this Google Maps was used for a division of the bus lines into kilometres inland and abroad.

Also in case of the estimation of foreign coaches in the Netherlands several additional sources from different countries have been consulted, for instance:

- Report "Reiseanalyse Aktuell RA" (Forschungsgemeinschaft Urlaub und Reisen (FUR), 2002-2017): total number of holiday trips by Germans of 5 days and longer, number of holiday trips by Germans to the Netherlands and percentage of holiday trips abroad by Germans by bus.
- Statistics on incoming tourism: percentage of foreign guests travelling to the Netherlands by bus.
- "Reisonderzoek" (Algemene Directie Statistiek en Economische Informatie, 2000-2016) Belgium: number of holiday trips to the Netherlands, total and by bus.
- "UK Travel Trends" (Office for National Statistics, 2000-2016): number of holiday trips by UK residents to the Netherlands, total and by bus
- "Movimientos turísticos de los españoles (FAMILITUR)" (Instituto de turismo de España, 1999-2015): number of holiday trips by Spaniards to the Netherlands, total and by bus.
- "KNV statistiek touringcarvervoer" (Panteia, 2004, 2006, 2008, 2010-2017): occupancy rate of Dutch coaches.

The way the vehicle kilometres of foreign special purpose vehicles on Dutch territory are calculated is described in a methodological report on Vehicle kilometres by special purpose vehicles (Kampert et al. 2014). A major part of these data has been published in CBS Statline, namely the vehicle kilometres travelled by [passenger cars](#), [vans](#), [lorries](#), [road tractors](#), [buses](#) and [special purpose vehicles](#).

### ***Allocation of vehicle kilometres to road category***

For the emission calculations, a distinction is made between three road types: urban, rural and motorway. The road type distributions for different vehicle types are derived from Goudappel Coffeng (2010). In this study, a national transport model was used to estimate the distribution of total vehicle kilometres travelled on urban roads, rural roads and motorways, for passenger cars and light and heavy-duty

trucks. Subsequently, data from number plate registrations alongside different road types throughout The Netherlands were used to differentiate these distributions according to fuel type and vehicle age. In general, it was concluded that the share of gasoline passenger cars on urban roads is higher than on motorways. Also, the fleet on motorways on average is younger than on urban roads. These differences can mainly be related to differences in average annual mileages: higher mileages in general result in higher shares of motorways in total mileages. For the 1990-1997 period, the allocation of total vehicle kilometres travelled per vehicle type to the different road types is based on the figures from Statistics Netherlands about the use of roads (*Statistiek van de wegen*). The road type distribution of public transport buses and touring cars is derived from Den Boer et al. (2015). *Table 3.1* shows the allocation of total vehicle kilometres travelled in the Netherlands according to road type for the different types of road vehicles.

The allocation of vehicle kilometres to road types of light duty vehicles is most strongly related to the annual mileages of these vehicles (Ligterink, 2017b), as vehicles with an high annual mileage tend to drive more on motorways. Therefore, in the current approach, the mileages of individual vehicles is used to assign these mileages to the road types. The equations used for annual milages (jrkm) between 5000 and 50,000 kilometres are:

- $\text{urban}[\%] = 0.46468 - 1.411\text{e-}05 * \text{jrkm} + 1.4092\text{e-}10 * \text{jrkm}^2$
- $\text{motorway}[\%] = 0.23964 + 1.0711\text{e-}05 * \text{jrkm} - 8.0114\text{e-}11 * \text{jrkm}^2$
- $\text{rural}[\%] = 100\% - \text{urban}[\%] - \text{motorway}[\%]$

Beyond the range on 5000 to 50,000 the fractions are kept constant.

This result leads to a bottom-up estimates of the total kilometres urban, rural, and motorway, with an appropriate fleet composition per road type. However, for the total kilometres per road type (without specific fleet composition) other results, as discussed above, are used. Therefore, the totals are scaled to match these totals. In order to maintain the proper average emission levels, per vehicle, which vary substantially per road type, the scaling is corrected so that emissions per vehicle do not vary with the totals used.

### 3.3.1 Cold starts

For the years 2018 and up the emissions occurring from cold starts and the number of cold starts per vehicle per year were calculated within the bottom-up approach. For the period from 2010-2017 the number of cold starts per vehicle per year were estimated based on the estimated age of the vehicles (as described in 3.2.1) and the number of colds starts per year per age resulting from the bottom-up years. A similar approach was used for the cold start emission factors for these years.

For the preceding years, i.e. 1990 till 2008, cold start emissions were not calculated explicitly but included in the emission factor in g/km for urban and rural roads.

The number of cold starts per road type for a specific vehicle type and fuel type were calculated and aggregated to a total number of cold starts per vehicle and fuel type. In 2022 the ODiN data was analysed to determine the average trip length with a cold engine, based on a minimum of 2 hours parking. For very short trips about 50% are with cold starts, for longer trips this increases to about 80%. This is the basis of the relation between the number of cold starts and annual mileages of vehicles. The number of cold starts per year is calculated in the bottom-up approach using the formula:

Light-duty vehicles: cold starts per year =  $600 * jrkm / (jrkm + 5000)$

Heavy-duty vehicles: cold starts per year =  $250 * jrkm / (jrkm + 5000)$

Where jrkm is the annual mileage of the individual vehicle. A cold start is defined as a start after at least two hours of time with the engine off. On average, based on the assumptions about the percentage of cold starts per motive, it has been determined that approximately 60% of the starts are cold starts. The total number of cold starts per travelled kilometre is therefore 0.04. The equation is fitted to match the average trip length per cold start with the average annual mileage in the Netherlands. The underlying assumption is that with higher annual mileages the trips are longer and the number of cold starts per kilometre driven is smaller. The maximum amount of cold starts per year is based on typical commuting, with two cold starts per working day, and another two in the weekend. Heavy-duty vehicles are expected to have one cold start per working day, when in normal use.

The cold starts and subsequently the related emissions, occur solely on rural and urban roads. The allocation of cold starts inside and outside urban areas is based on the distribution of the number of households inside and outside urban areas, combined with differences in vehicle ownership per household between non-urban and urban areas. Based on this information, it was estimated that approximately 95% of all cold starts take place within urban areas, and the remainder takes place on rural roads.

### 3.3.2 *Mopeds and motorcycles*

Average annual mileages for motorcycles and mopeds were derived by Statistics Netherlands in 2013 using a survey among owners, as is described in more detail in Molnár-in 't Veld et al. (2014).

These average annual mileages are further specified based on age and odometer standings. The vehicle kilometers for mopeds, motorcycles and other light 2-,3- or 4 wheeled vehicle categories are estimated bottom-up based on a function relating the age of the vehicle to the yearly kilometers driven.

For mopeds and heavy quads and tricycles the function is fitted to odometer readings from the RDW. For mopeds, speed-pedelegs and light quads and tricycles these data are not stored and the function is based on a comparison between the registered vehicles (by RDW) and the vehicles seen on the road (through license plate scans). As mopeds (and other light lcats) have only been registered by the RDW since 2005, the



2014 study had to deal with a large share of the fleet for which the age was unknown. As more is known about the current fleet, large differences are found between the age distribution found on the road and in the study. This leads to high overestimations of the yearly mileages when based on the study. Therefore, the bottom-up mileages for these vehicle categories are no longer scaled since 2023.

*Table 3.14b* shows the number of vehicle kilometers for the different vehicle categories under moped/motorcycles.

### 3.4 (Implied) Emission Factors for road transport

#### 3.4.1 *VERSIT+ emission factors for air pollutants*

The emission factors per vehicle class and road type for NO<sub>x</sub>, PM<sub>10</sub>, PM<sub>2.5</sub>, VOC (HC), NH<sub>3</sub>, N<sub>2</sub>O, CH<sub>4</sub> and CO are derived annually by TNO. TNO uses the VERSIT+ emission factor model to calculate these emission factors. The following formula is used to determine the emission factors per vehicle class and road type:

$$\text{Emission factor} = \text{BASw} + \text{BASw} * (\text{AGEw}-1)$$

Where:

**BASw** Basis emissions per vehicle kilometre travelled for a **warm** engine, excluding the effect of ageing;  
**AGEw** The effect of ageing on “**warm** driving”, depending on the year of use;

The resulting emission factors per vehicle class and per road type for CO, VOC, NO<sub>x</sub> and PM<sub>10</sub> are shown in *Table 3.11*. Below a brief description is given of the backgrounds for ascertaining the parameters in the formula above. Separate emission factors exist for retrofitted vehicles (Van Asch et al. 2009, Van Asch en Verbeek, 2009, Vermeulen et al., 2013).

#### ***In-use compliance programme and dedicated measuring programmes***

Since 1987, the basis for the emission factors of EU- regulated components (CO, VOC, NO<sub>x</sub> and PM<sub>10</sub>) has been the annual in-use compliance programme of TNO. As part of this programme, every year passenger cars and light and heavy-duty trucks (including many common makes and models) are tested under laboratory circumstances. In addition, supplementary (real-world) measurements are conducted on the vehicles. The selection process is designed to provide a good reflection of the total fleet of vehicles on Dutch roads over the years. In this selection process, the programme takes account of vehicle sales, type of fuels, vehicle class (Euro1, Euro2, etc.) and year of manufacturing. The vehicles were, in the past, obtained by writing to the users of the selected vehicle types and asking whether or not they would be willing to submit their vehicle for a test. The response to this request is relatively low, about 25%, and has been relatively constant in recent years. As part of the final choice of the vehicles to be tested, an important criterion is that there is sufficient spread in mileages and regular maintenance. In addition, both privately owned and leased vehicles are tested. In this way, the tested vehicles reflect the average

usage and maintenance condition of the total fleet of vehicles in the Netherlands. Nowadays, vehicles are often provided by rental companies and commercial parties.

When they are submitted for testing, the vehicles are subjected to an NEDC type approval test, after which the measurement values are compared with the type approval values for the relevant vehicle and with the applicable emission standards. The vehicles that did not pass the test were repaired (if possible) and measured again. In recent years there has been a sharp decline in the number of cars that do not comply to the relevant emission standards. On average gasoline fuelled cars always comply, for diesel cars this is the case to a lesser degree (Kadijk et al. 2015; Ligterink et al. 2012; Ligterink et al. 2013).

Recent results show that a fraction of gasoline vehicles drive around with serious defects that increase the emissions significantly. (Kadijk et al. 2020, Kadijk et al. 2018, Ligterink et al. 2019) This is confirmed by remote sensing results. (Hooftman et al. 2020, Carslaw et al. 2019).

For the purpose of calculating the emissions from passenger cars TNO uses the measured emission factors before any maintenance is conducted. As a result, poorly tuned and/or poorly maintained vehicles are also included in the emission calculation. In order to prevent underestimation of real-world emissions, during the course of time the emphasis of the in-use compliance programme has moved more and more towards mapping of real-world emission performances instead of the execution of European NEDC type approval test cycles on new vehicles.

### ***Hot engine basic emission factors (BASw)***

Since 2005, TNO uses the VERSIT+ Transport emission model to calculate the basic emission factors from the emission measurements database. With the use of VERSIT+, emission factors can be calculated for different transport situations and scale levels. The emission factors follow from various analysis fed by different kinds of measuring data.

VERSIT+ LD (light-duty) has been developed for light-duty vehicles, i.e. passenger cars and light-duty trucks. The model can be used to estimate emissions under specific driving conditions (Ligterink & De Lange, 2009). For the determination of the emission factors (BASw) of light-duty vehicles, first the driving behaviour dependence and the statistical variation per vehicle has been investigated. Next the results have been used in a model with currently more than 50 light-duty vehicle categories for each of the 5 emission components. The resulting model separates optimal driving behaviour and vehicle category dependencies.

Pollutant emission levels from road vehicles are strongly influenced by driving circumstances. Representative real-world driving cycles are required to determine emission factors. The driving cycles for light-duty vehicles in the Netherlands have been updated in 2015 based on an extensive measurement programme (Ligterink, 2016). In total 108 hours of on-road driving were recorded, distributed over urban roads, rural roads and motorways with varying speed limits. The driving cycles

that were previously used were determined in 2001. Since it is unknown how driving dynamics have evolved between 2001 and 2015, it was decided that the new driving cycles would only be used to determine emissions factors for Euro-5 and Euro-6 cars, being the dominant vehicle categories on the road in 2015. This means that the impact of the new driving cycles on the emission time series for passenger cars and light-duty trucks slowly phases in starting in 2009 when the first Euro-5 vehicles entered the vehicle fleet. These measurements were again updated in 2021 (TNO, 2022).

VERSIT+ HD (heavy-duty) (Riemersma & Smokers 2004) was used to predict the emission factors of heavy-duty vehicles (i.e. lorries, road tractors and buses). For older vehicles VERSIT+ HD uses input based on European measurement data. These data have been obtained with less realistic tests, meaning that in some cases only the engine has been tested and in other cases measurements have been executed with several constant engine loads and engine speeds (rpm). For newer vehicles (Euro-III – Euro-VI) measurement data are available with closer resemblance of the real world usage of the vehicles (Ligterink et al. 2009). These new data are based on realistic driving behaviour, both from on-road measurements and measurements on test stands, have been used in a model to represent emissions during standard driving behaviour. The emission factors for buses often originate from test stand measurements with realistic driving behaviour for regular service buses.

To determine the emission factors for heavy-duty vehicles, the PHEM model developed by the Graz University of Technology was used, also using measurement data from TNO. For pre-Euro-III, the emission factors are still based on this model. Euro-III and later emission factors are based on in-house, on-road measurements (Ligterink et al., 2012). As with VERSIT+ LD, the input is composed of speed/time diagrams, which make the model suitable for the prediction of emissions in varying transport situations. In VERSIT+ HD, the most important vehicle and usage characteristics for emissions are determined. For Euro-V, the actual payload of a truck is important for NO<sub>x</sub> emissions because the operation of the SCR relies on sufficiently high engine loads, resulting in high temperatures which are needed for the SCR. The payload of trucks were determined from on-road measurements on the motorway (Ligterink 2015). The usage characteristics of trailers was also collected from these data. PM emissions also have a strong correlation with payload and the resulting engine load, which is taken into account in the emission factors (Stelwagen & Ligterink, 2015). Recent results show that Euro-VI trucks perform well on the motorway, but not so in urban areas. (Vermeulen et al. 2022a, Vermeulen et al. 2021, Ligterink et al. 2021a).

Over the years, for most vehicle categories many measurement data have become available, which means that the reliability of VERSIT+ is relatively high. However, individual vehicles can have large deviations from the average (Kraan et al., 2014). TNO has even observed large variations of the measured emissions between two sequential measurements of the same vehicle. This is not the result of measurement errors, but of the great sensitivity of the engine management system, especially on gasoline and LPG vehicles, to

variations in how the test cycle is conducted on the dynamometer. Moreover, diesel emission control systems also show a great sensitivity to variations in test circumstances. It has been paramount to ensure that the emissions correspond to the on-road results. VERSIT+ is used to predict emissions in specific driving situations, the commercial software EnViVer links the emission model to traffic simulations, but can also be used to predict emission factors on a higher level of aggregation, like in this case.

### **Cold start emissions (BASc and PERCc)**

The cold start emission is seen as an absolute extra emission per cold start (expressed in grams per cold start). This emission is calculated separately to the emissions of the warm-up motor (and exhaust-gas after treatment). The emission factor is determined as follows:

$$\text{Emission factor} = \text{BASc} * \text{AGEc} / \text{PERCc}$$

Where:

<b>BASc</b>	Basic total extra emissions caused by driving with a <b>cold</b> engine (without ageing)
<b>AGEc</b>	the effect of ageing on the extra emissions caused by "cold start", depending on the year of use
<b>PERCc</b>	Average number of cold starts per kilometre travelled

The resulting emission factors per vehicle class and per road type for CO, VOC, NO<sub>x</sub>, PM<sub>10</sub>, NH<sub>3</sub>, N<sub>2</sub>O and EC are shown in *Table 3.11*.

The measurements for determining cold start emissions are performed by testing the vehicles on the dynamometer using a real-world driving cycles with both a cold engine as well as a warmed-up engine. The difference in emissions between the cold engine and the warmed-up engine for the whole cycle is the cold start emission. For spark-ignition engines the cold-start emission dominates the total emission on the test. For compression ignition engines the effects of cold start has only limited significance. The average number of cold starts per kilometre travelled are given in paragraph 3.3.1.

### **Aging (AGEw and AGEc)**

The effects of vehicle aging are determined using data from the in-use compliance programme of TNO. The sample includes multiple vehicles with different odometer readings of various vehicle types. By comparing the emissions at different odometer readings a trend in emission increase or decrease can be observed over the course of time. The running-in period of several thousand of kilometres is not taken into account.

A distinction is made between the effect of ageing on the emission factor with a warm engine and exhaust gas treatment techniques and the effect of ageing on the extra cold start emissions. In the case of a warm engine the change in emissions due to ageing is primarily determined by the fact that the conversion efficiency of the warm catalyst declines in the course of time and is also caused by ageing of technical aspects of the motor in the form of, for example, wear of piston rings and valves. In the case of a cold engine the change in emissions due to ageing is

caused by the fact that it takes longer for the exhaust gas aftertreatment device to reach operational temperature (and its maximal conversion performance). The methodology is described in detail in Van Zyl et al. (2015a). The updated aging factors are described in (uCARE D1.2, 2022)

In a 2017-2018 measurement programme on the emission performance of older gasoline cars, it was found that 1 in 6 showed large increases in NO<sub>x</sub> emissions. The effect is significant in the total emissions of gasoline vehicles, and it was taken into account in the overall emission factors. It is expected that from an age of 10 to 15 years the NO<sub>x</sub> emissions of gasoline vehicles (Euro-3 to Euro-5) increase to 300 mg/km (Kadijk et al. 2018).

### ***Real world emission measurements***

From 2014 on almost all emission factors for road vehicles are determined in on-road testing and monitoring. This includes many of the before mentioned aspects which were previously added as correction factors on the measured emissions. The analyses of the measurement data determines if systematic effects, for cold start and other conditions are found, and need to be corrected for. The methodology used for the in-service testing programmes by TNO and the subsequent analysis of measurement data and the calculation of representative emissions factors for over 300 different vehicle types are described in detail in Spreen *et al.* (2016).

### ***Air conditioner effects (ACCESSORIES and PERCac)***

The percentage of new passenger cars that are equipped with air conditioners has increased rapidly in recent years. The RAI has calculated that this percentage was 45% in 1998 and in recent years a large majority of (new) cars is equipped with air conditioners. For the determination of the correction factors for the use of air conditioners, measurements performed by EMPA [Weilenmann, 2005] are used. EMPA has measured vehicles under different circumstances (regarding temperature and time in the sun). TNO has used these measurements to derive correction factors for the Dutch situation. The only EMPA measurements used are the measurements where the vehicle had to be kept at a certain temperature by the air conditioner.

The most important reason for the negative effects on emissions resulting from the use of air conditioners is that the engine management system is generally not adjusted to the use of an air conditioner because during the vehicle type approval test, the air conditioner can remain turned off. The use of an air conditioner affects the operation of the lambda control system, which causes the conversion efficiency of the catalyst to decrease. In addition, even without deterioration of the lambda control, the increase in the total energy being generated leads to increased emissions and fuel consumption.

For diesel vehicles, an air conditioner operating at full capacity sometimes leads to a decrease in emissions. The reason for this is that diesel engines emit more components resulting from incomplete combustion (CO and VOC) when the motor has a relatively low load than with a higher load. In some cases, the increased motor load that is

linked with the use of the air conditioner therefore has a beneficial effect on the emissions. The effect on cold start emissions has not been assessed, but it is expected that there will be a neutral emission behaviour because a small increase in engine emissions (with a cold catalyst) will be compensated by a shorter warm-up time for the catalyst (due to the higher load on the motor). The fuel consumption, in contrast, will increase due to the increased load on the engine.

No data are known about the average use of vehicle air conditioners in the Netherlands. Research from France has shown that vehicle air conditioners are used on average 200 hours per year. TNO has calculated that the average passenger car is used for 570 hours per year. If it is assumed that air conditioners in vehicles in the Netherlands, due to the colder climate, are used for only 100 hours per year, and that the average driving speed does not differ between driving with the air conditioner on or off, then the percentage of kilometres that are travelled with the air conditioner on is approximately 18%.

With the shift to on-road emission testing for newer generations of vehicles, such correction factors are no longer applied. Effects of additional weight, wind, temperature, lights, etc. are included in the on-road test results. Therefore a correction of the emission factors for the use of air-conditioning is no longer necessary. Moreover, the efficiency of air-conditioning has improved significantly such that the results of the studies in the past can no longer be applied with confidence. Air-conditioning is now expected to affect the average fuel consumption by less than 2%.

#### 3.4.2 *Fuel consumption and fuel related emission factors*

Until 2012 fuel consumption was derived from the vehicle kilometres travelled and specific fuel consumption (km/l) per vehicle type, as derived from surveys by Statistics Netherlands such as the PAP (Passenger Car Panel), the BVE (Commercial vehicles), and the motorcycle owners survey. These surveys have been discontinued. Therefore in 2013 and 2014 three projects were carried out by Statistics Netherlands and TNO to calculate fuel consumption and CO<sub>2</sub> emissions from road transport. The basic data used for all three calculations are derived from the national vehicle register and the odometer readings. For passenger cars the CO<sub>2</sub> emissions as measured during the type approval of the car were combined with insights on the difference in CO<sub>2</sub> emissions between type approval and real-world operation. For the calculation of fuel consumption and CO<sub>2</sub> emissions of lorries and road tractors a new model was used including new knowledge with respect to the loading of these freight vehicles. The research projects are described in more detail in Staats et al. (2014), Willems et al. (2014) and Kruiskamp et al. (2015). See:

- [Bottom-up calculation of CO<sub>2</sub> by passenger cars \(report in Dutch\)](#)
- [Bottom-up calculation of CO<sub>2</sub> by lorries and road tractors \(report in Dutch\)](#)
- [Bottom-up calculation of CO<sub>2</sub> by delivery vans \(report in Dutch\)](#)

The results of the surveys can be found on the CBS website:

- [Fuel consumption and CO<sub>2</sub> emissions of passenger cars in The Netherlands](#)

- [Fuel consumption and CO<sub>2</sub> emissions of lorries and road tractors in The Netherlands](#)
- [Fuel consumption and CO<sub>2</sub> emissions of delivery vans in The Netherlands](#)

The specific fuel consumption of the other vehicle types are still based on the old method. In order to directly allocate fuel-consumption-dependent emissions according to road type, ratio factors were determined using the VERSIT model (Lefranc, 1999), see also Section 3.4.1. With these ratio factors, the fuel consumption for the three road types can be derived from the average fuel consumption.

The emission factors for SO<sub>2</sub> and for heavy metals have been derived from the sulphur and heavy metal content of the motor fuels. *Table 3.7* shows the fuel quality data for various statistical years for calculating the emissions of SO<sub>2</sub> and lead. It is assumed that 75% of the lead leaves the exhaust as air-polluting particulates and that 95% of the sulphur is converted into SO<sub>2</sub>. The amounts of heavy metals in motor fuels are shown in *Table 3.6A*. It is assumed that the content of heavy metals (except lead) is independent of the statistical year.

### **Real-world CO<sub>2</sub> emission factors for passenger cars and light duty vehicles**

Real-world CO<sub>2</sub> emissions of passenger cars are calculated using a model based on fuel card data (Ruiter *et al*, 2019). This model links for each individual passenger car the fuel type, mass, power (kW), along with a build year dependency of vehicle technology, to the relevant CO<sub>2</sub> emissions. The power-to-mass ratio only defines vehicles with relatively high and low power, i.e. outside to the 'normal' power range (Ruiter *et al*, 2021). Fuel card data is used to determine the relationship between fuel consumption and fuel type, mass, power and build year, which is then be used for all passenger cars and vans. The average power-to-mass contribution is only relevant for gasoline and diesel vehicles with 'unusual' power-to-mass ratios. The dataset upon which this model is based is described by Gijlswijk *et al* (2020). The fuel card data and model parameters are updated regularly. The most recent dataset on which the current emission factors are based in described in (Steinmetz, Eijk en Ligterink 2024). For each individual passenger car or van, the relevant vehicle properties are retrieved from RDW-data based on the license plate number and then used to determine a CO<sub>2</sub> emission in g/km per vehicle. For vehicles running on alternative fuels (CNG/LNG, LPG or a combination of gas and gasoline), the CO<sub>2</sub>-emissions are first calculated based on the gasoline formulas and then converted using a conversion factor. Fuel usage and CO<sub>2</sub> emissions on urban roads are considerably higher than on rural roads and highways. Averaged over the categories emissions on rural roads are 63% (+/-8%) and motorways 65% (+/-14%) compared to urban roads. For modern vehicles, the following ratios are calculated from real-world measurements (Gijlswijk, Ruiter, Indrajana, Stelwagen, & Ligterink, 2021).

Personcars gasoline, LPG and CNG

- **BLPAB = 63.3%** rural relative to urban
- **SLPAB = 79.0%** motorway relative to urban

Personcars diesel: (higher motorefficiency at lower load)

- **BLPAD = 74.6%** rural relative to urban
- **SLPAD = 68.2%** motorway relative to urban
- **BLBA = 83.2%** rural relative to urban
- **SLBA = 92.1%** motorway relative to urban

The ratios are used for calculating the CO<sub>2</sub>-emissions and fuel consumption per road type.

### 3.4.3 Other emission factors

*Table 3.11* shows the emission factors for NH<sub>3</sub>, which were derived from Stelwagen & Ligterink (2015a). EC emission factors were derived from Stelwagen & Ligterink (2015b). Emission factors for alternative drivelines and alternative fuels were derived from Ligterink et al. (2014). The emission factors for evaporative VOC emission are shown in *Table 3.2*. The emission factors were estimated using the methodology from the EEA Emission Inventory Guidebook, as described in Section 3.2.4. *Table 3.3A* shows the emission factors used for wear of brake linings, tyres and road surface, whereas *Table 3.3B* shows the share of wear emissions that is assumed to be emitted to air, water and soil. The heavy metal composition of particulate matter emission due to wear is shown in *Table 3.6B*. The data in this table concerning brake wear originate from (RWS 2008). Most recent corrections of NH<sub>3</sub> emission factors are based on the 2022 measurement program for the Dutch government (to be published). VOS and CH<sub>4</sub> emission factors for passenger cars and cold start emission factors were updated based on measurements for the Green NCAP programme (Ruiter et al. 2024). NO<sub>2</sub> emission factors (as part of NO<sub>x</sub>) were calculated based on a remote sensing campaign in Flanders (Hooftman et al. 2020). Emission factors for Euro 5 mopeds were updated based on (Mensch et al. 2023)

*Table 3.4* shows an example set of the emission factors for leakage losses and combustion of lubricant oil. The basic data for converting to emission factors according to the age of the vehicle are shown in *Table 3.5*. The heavy metal factors for lubricant oil in mg per kg of oil (leakage and consumption) are shown in *Table 3.6A*.

### 3.4.4 VOC species profiles

For the VOC species profiles that are used to break down VOC emissions into individual components, a distinction is made according to the type of fuel. For gasoline vehicles, a distinction is also made according to those with and without a catalyst, because the catalyst oxidizes certain VOC components more effectively than others. The profile shows the fractions of the various VOC components (approximately 40) in total VOC emissions. The VOC profiles per type of fuel originate from literature studies (VROM, 1993 and Ten Broeke & Hulskotte 2009). They are shown in *Tables 3.10A* and *3.10B*. These literature studies are also used to derive PAH profiles, expressed in grams/kg of VOC emissions studies. *Tables 3.10C* and *3.10D* show these profiles per type of fuel, where – like the VOC profiles – a distinction is made between gasoline used with and without a catalyst and diesel fuelled vehicles from before



and after 2000. In addition, gasoline for two-stroke engines has a deviating profile. The VOC components in the evaporative emissions are also calculated with a VOC profile that was ascertained by TNO (see *Table 3.10A*). This profile is based on "Emissiefactoren vluchtige organische stoffen uit verbrandingsmotoren" (VROM 1993) but has been modified because the maximum benzene and aromatics content of gasoline was reduced on 1 January 2000 due to EU legislation. The stricter requirements regarding benzene are shown in *Table 3A* below.

The reduction of the content of benzene and aromatics in gasoline has direct consequences for the benzene and, to a lower extent, aromatics content in the evaporative emissions of these gasoline-fuelled vehicles. The link between the benzene content in gasoline and the benzene content in the exhaust gas, however, is complex: at low speeds, according to Heeb et al. (2002), the benzene content in the exhaust gas declines by 20-30% when the benzene content in the gasoline declines from 2% to 1% per volume, while at high speeds at rich engine operation the benzene content in the exhaust gas actually increases. Because this relationship is too complex to model in the Emission Inventory, and because the decline of the benzene content in exhaust gas is relatively small on balance, the transport task group decided to leave the benzene content in the exhaust gas unchanged. Moreover, such effects are observed with older technology, and likely not to be so for Euro-5 and Euro-6 gasoline vehicles. However, the benzene content in gasoline and in gasoline vapour has been modified. In addition, the toluene content in gasoline and gasoline vapour has been corrected with retroactive effect for historical years.

*Table 3A Several emission-relevant requirements for motor gasoline according to EN228*

<b>Parameter</b>	<b>1999</b>	<b>2000</b>	<b>2009</b>
<b>Benzene content, vol. % (maximum)</b>	5	1	1
<b>Aromatics content, vol.% (maximum)</b>	-	42	35
<b>Vapour pressure summer kPa (maximum)</b>	80	60	60
<b>Sulphur content, mg/kg (maximum)</b>	500	150	10

*Table 3B Emission profile for the emission of benzene (percentage by weight)*

	<b>Gasoline</b>			<b>Gasoline vapour</b>	
	<b>1999 and before</b>	<b>2000 and later</b>		<b>1999 and before</b>	<b>2000 and later</b>
<b>Benzene<sup>1)</sup></b>	2.5	0.8		1	0.3
<b>Toluene</b>	15	12.5		3	2.5
<b>Xylene</b>	-	-		0.5	0.5

	<b>Gasoline</b>			<b>Gasoline vapour</b>	
	<b>1999 and before</b>	<b>2000 and later</b>		<b>1999 and before</b>	<b>2000 and later</b>
<b>Aliphatic hydrocarbons (non-halogenated)</b>	35	60		95	97
<b>Aromatic hydrocarbons (non-halogenated)</b>	65	40		5	3

<sup>1)</sup> A factor of 1.2 was used to convert the volume percentage of benzene to the weight percentage.

Although there is no information on structural research regarding the enforcement of these internationally-applicable agreements, based on the best available information it is assumed that structural violation of these requirements concerning motor gasoline does not occur in the Netherlands (Ligterink, 2020). In Belgium, it appeared that gasoline indeed contained less than 1% of benzene by volume in 2000, while in 1999, this was still more than 1% by volume (FAPETRO 1999 & 2000). Several of the emission profiles linked to gasoline or gasoline vapour have therefore been modified. Based on the available information (EU, 2002 & FAPETRO 1999 & 2000; Machrafi & Mertens, 1999; Shell, 2000), it was decided to use two emission profiles for benzene and benzene vapour, one before 1999 and one after. Because the benzene content had not yet been changed in the Netherlands in 1999 (Machrafi and Mertens 1999) it was decided to implement the changes based on analyses in Belgium (FAPETRO 2000) in the expectation of the research in the Netherlands, which hopefully will be conducted in the near future. According to European legislation, every Member State must report on fuel quality during the previous year on June the 30<sup>th</sup> of every year. The Dutch monitoring results are published on the EU-website. Table 3B shows the emission profiles for the statistical year 1999 and before, and for the statistical year 2000 and afterwards.

### 3.5 Uncertainties

Uncertainties of road transport emissions were estimated in two studies. In 2013, TNO carried out a study to improve the knowledge on uncertainties of pollutant emissions from road transport (Kraan et al., 2014). Using a jack-knife approach, the variation in the different input variables used for estimating total NO<sub>x</sub> emissions from Euro-4 diesel passenger cars was examined, including emission behaviour of the vehicles, on-road driving behaviour and total vehicle kilometres driven. It was concluded that the 95% confidence interval lies at a 100% variation in emission totals if all aspects are added up. It is unclear if these results hold for more recent or older generations of (diesel) passenger cars.

Test procedures have been improved in recent years, but the number of vehicles tested has decreased over the years. This method to determine uncertainties proved to be time-consuming. Therefore it was decided to use an expert-based approach to estimate overall uncertainties of road

transport emissions. In 2016, an expert workshop was organized with the members of the Task Force Transportation in the Dutch PRTR to discuss and estimate the uncertainties in the activity data and emission factors used for the emission calculations for the transport sector. Uncertainties were estimated at the level of the NFR source categories. The setup and outcomes of the workshop are described in Dellaert & Dröge (2017). The report also compares the estimates resulting from the workshop to estimates reported by other countries and default estimates from the Emission inventory guidebook. The resulting uncertainty estimates for road transport are provided in table 3C.

Uncertainty in overall fuel sales data for road transport is deemed to be rather small, as is shown in Table 1B and *Table 2.5*. The distribution over vehicle types is based on the bottom-up calculations, using vehicle kilometres travelled for different vehicle types as activity data. The uncertainty estimates for these activity data is shown in Table 3C. Uncertainties are estimated to be low, since these data are based on car register data and odometer readings for all motorized road vehicles in the Netherlands. Odometer readings are recorded every time a vehicle visits a garage for maintenance or repairs to prevent tampering. As such, the odometer readings are considered to present accurate data on vehicle kilometres driven by Dutch vehicles. The share of kilometres driven abroad and the number of kilometres driven by foreign cars in the Netherlands is more uncertain though. Since these shares are higher for heavy duty vehicles, uncertainty in activity data for heavy duty vehicles is estimated to be higher than for light duty vehicles. Vehicle kilometres travelled by motorcycles and mopeds are estimated using average annual mileages derived from a survey in 2013. Uncertainty in these data is deemed to be higher.

Uncertainty in emission factors is deemed to be smallest for NO<sub>x</sub>, since NO<sub>x</sub> has been measured consistently under real world operations in the last decade. Uncertainty in NH<sub>3</sub>, EC and PM emission factors are higher since these components have not been included regularly in measurement campaigns. Uncertainty in emission factors for gasoline evaporation and for wear of tyres, brakes and road surface is considered to be very high as well due to lack of monitoring data. This holds especially for the PM<sub>2.5</sub> wear emissions. Emission factors for motorcycles and mopeds are also considered to be uncertain due to lack of measurements.

Table 3C Uncertainty estimates for road transport (Dellaert &amp; Dröge 2017)

NFR	Fuel type	Uncertainty activity data	Uncertainty implied emission factors						
			NO <sub>x</sub>	SO <sub>x</sub>	NH <sub>3</sub>	PM <sub>10</sub>	PM <sub>2.5</sub>	EC	NMVOC
<b>1A3bi Passenger Cars</b>	Gasoline	5%	20%	20%	200%	200%	200%	500%	100%
	Diesel	5%	20%	20%	100%	50%	50%	50%	100%
	LPG	5%	20%		200%	200%	200%	500%	50%
<b>1A3bii Light duty vehicles</b>	Gasoline	5%	20%	20%		200%	200%	500%	50%
	Diesel	5%	20%	20%		50%	50%	50%	100%
	LPG	5%				200%	200%	500%	
<b>1A3biii Heavy duty vehicles</b>	Gasoline	10%	20%	20%		200%	200%	500%	
	Diesel	10%	20%	20%	100%	50%	50%	50%	100%
	LPG	10%				200%	200%	500%	
<b>1A3biii Buses</b>	Natural gas	5%							
	Gasoline	5%	20%	20%		200%	200%	500%	
	Diesel	5%	20%	20%		50%	50%	50%	
	LPG	5%				200%	200%	500%	
<b>1A3biv Mopeds &amp; motorcycles</b>	Gasoline	20%	200%	20%		500%	500%	500%	500%
	Diesel	20%	100%	20%		500%	500%	500%	
<b>1A3bv Gasoline evaporative emissions</b>	Passenger cars								200%
	Mopeds & motorcycles								500%
<b>1A3bvi</b>	Tyre wear					100%	200%		
<b>1A3bvi</b>	Brake wear					100%	200%		
<b>1A3bvii</b>	Road surface wear					200%	500%		

### 3.6 Points for improvement

In recent years, the determination of emission factors relies more and more on on-road emission measurements, urging for sufficient measurement data for all vehicle types, components and operating conditions. The effect of the introduction of new euro classes (i.e. Euro 7) is subject of on-going research.

## 4 Railways

### 4.1 Source category description

This chapter describes the methods that have been used to determine the emissions of rail transport in the Netherlands. This includes both passenger transport and freight transport. Most railway transport in the Netherlands uses electricity, generated at stationary power plants. Emissions resulting from electricity generation for railways are not included in this source category. This source category only covers the exhaust emissions from diesel-powered rail transport in the Netherlands. Diesel is mostly used for freight transport, although there are some diesel-powered passenger lines as well. This source category also includes emissions due to wear, which result from friction and spark erosion of the current collectors (pantographs) and the catenary lines. Another major source of wear emissions is from rail tracks, wheels and brakes. Due to the hard and smooth contact, these particulate matter emissions contain many small particles suspended in air. This results, among other things, in emissions of particulate matter, copper and lead from trains, trams and metros.

Emissions of air pollutants by railway transport in the Netherlands are reported in the NFR under source category 'Railways' (1A3c).

### 4.2 Activity data and (implied) emission factors

#### 4.2.1 Exhaust emissions from railways

The emissions of air pollutants from railway transport in the Netherlands are calculated using a Tier 2 methodology. The exhaust emissions of rail transport are estimated by multiplying the fuel consumption by emission factors per kg of fuel. The calculation methodology and the emission factors used are described in detail in (Ligterink en Eijk 2024). Diesel fuel consumption for railways is derived annually from the Energy Balance, which uses different sources to construct the time series, as shown in *Table 4.1*. For recent years, fuel consumption data are derived from VIVENS (Association for joint purchase of energy for railway companies). For earlier years of the time series, data on diesel fuel consumption by railways was derived from NS (Dutch Railways). *Table 4.1* shows the fuel consumption figures and the origin of the data for the entire time series. The distribution of diesel consumption amongst freight and passenger transport from 1990 is based on data from NS railways in 1990 (35% passenger) and is assumed constant until 2010 (with a recalculation in 2003 to 30% passenger). For 2020 the share of passenger transport is expected to have increased due to electrification of freight transport (Hilster et al., 2020) to over 50% (expert judgement by TNO). The share between 2010 and 2020 is calculated by linear interpolation. As of 2021 the location of the fuel sales, like at main ports and regional stations with diesel-fuelled passenger trains are used to allocate the diesel use to freight and passenger trains. From 2022 this data is not available anymore and the major stakeholder provides the data without background information.

The emission factors for railways were derived from the National Institute for Public Health and the Environment (RIVM/LAE, 1993) in consultation with the NS (see *Table 4.2*).  $PM_{2,5}$  emissions are calculated from  $PM_{10}$  by using an emission profile. *Table 4.3* shows the assumed share of  $PM_{2,5}$  in the  $PM_{10}$  emissions. For the calculation of the  $NH_3$  emissions, the recent measurements on non-road mobile machinery are used.

The emissions factors for  $SO_2$  and heavy metals are derived from the sulphur and heavy metal content of the diesel fuel. This is identical to the fuel for mobile machinery, with the same introduction of low sulphur fuel for non-road applications. *Table 3.7* shows the fuel quality data for various statistical years for calculating the emissions of  $SO_2$  and lead. It is assumed that 75% of the lead leaves the exhaust as air-polluting particulates and that 95% of the sulphur is converted into  $SO_2$ . The emissions of heavy metals are calculated by multiplying the fuel consumption with the emission factors that are based on the metal content of the fuels. The emission factors in grams per kilogramme of fuel are identical to the factors for diesel fuel for road transportation (*Table 3.6A*).

Emissions of different VOC and PAH species are derived from total VOC emissions using VOC and PAH species profiles ascertained by TNO Built Environment and Geosciences; these are equivalent to the diesel profiles for transport on the inland waterways (*Tables 5.7 A, B and C*) (VROM 1993).

The  $NO_x$ - emission factors for diesel locomotives were updated on the basis of measurements of  $NO_x$  in normal use of rail diesel engines (Ligterink et al. 2017a). Both a modern and an older diesel train showed high  $NO_x$  emissions, showing limited improvement over the years. Given the long idling periods and low-load operation it is expected that the emission factors are common for all diesel propelled trains. Recent measurements on diesel passenger trains show also that these emissions are much higher than the emission limits on which often the emission factors are based (Ligterink 2023).

$NO_x$  and PM emissions of specific trains that are used for building and maintenance of the railroad network were included by adding half of the reported emissions in van Mensch et al. (2022) to the calculated totals for the entire time series.

#### 4.2.2 *Wear of overhead contact lines and carbon brushes*

The calculation of wear emissions is based on a study conducted by NSTO (currently AEA Technology) in 1992 concerning the wear of catenary lines and the carbon brushes of the current collectors on electric trains (CTO 1993). The total emission of copper in 1992 was estimated by the NSTO at 20.7 tonne, of which 3 tonne was attributed to carbon brushes.

In combination with the electricity consumption for that year provided by the Dutch railways (approx. 1200 million kWh) and the fact that overhead contact lines are comprised entirely of copper, and carbon brushes are comprised of 25% copper, the total quantity of wear particles originating from overhead contact lines and current collectors can be determined per kWh of electricity consumption (overhead contact lines: approx. 15 mg/kWh; carbon brushes: approx. 10 mg/kWh). For trams and metros,

the wear of the overhead contact lines is assumed to be identical per kWh of electricity consumption. The wear of current collectors is not included, because no information is available on this topic. Carbon brushes, besides copper, contain 10% lead and 65% carbon.

Based on the NSTO study referred to above, the percentage of particulate matter in the total quantity of wear debris is estimated at 20%. Due to their low weight, these particles probably remain airborne. According to Coenen & Hulskotte (1998), approximately 65% of the wear debris ends up in the immediate vicinity of the railway, while 5% enters the ditches alongside the railway. According to the NSTO study, the remainder of the wear debris (10%) does not enter the environment, but attaches itself to the train surface and is captured in the train washing facilities.

The assumed share  $PM_{2.5}$  in the  $PM_{10}$  emissions for wear of overhead wires and carbon brushes is 100% (see Table 4.3).

#### **4.3 Wear of tracks, wheels and brakes**

Most modern trains brake with traction via a load bank, therefore the wear of the brake system is limited. Mechanical braking occurs mainly on freight trains, actuated by pneumatic systems. The wear of tracks is a fraction of a millimetre per million axles passing, with typical axle weight of 20-25 ton. The wear is strongly affected by bends, ambient conditions, corrosion, and dust. Therefore, the location where wear emissions are measured affect the results. Moreover, braking and accelerating increasing both the catenary line and the track wear. Track side measurements, on a straight track and at constant speed provides the best estimate of wear emissions, albeit on the lower side. (Ligterink 2024).

The  $PM_{2.5}$  emission factors for the wear of rail, wheels and brakes are 0.13 g per litre diesel and 0.028 g per kWh electricity.

#### **4.4 Uncertainties**

In 2016, an expert workshop was organized with the members of the Task Force Transportation in the Dutch PRTR to discuss and estimate the uncertainties in the activity data and emission factors used for the emission calculations for the transport sector. Uncertainties were estimated at the level of the NFR source categories. The setup and outcomes of the workshop are described in Dellaert & Dröge (2017). The report also compares the estimates resulting from the workshop to estimates reported by other countries and default estimates from the Emission inventory guidebook. The resulting uncertainty estimates for railways are provided in table 4A.

Activity data for railways is derived from the Energy Balance and uncertainty is deemed rather small. Emissions factors are rather uncertain due to a lack of measurements.

Table 4A Uncertainty estimates for railways (Dellaert &amp; Dröge 2017)

NFR category	Type	Fuel type	Uncertainty activity data	Uncertainty implied emission factors				
				NO <sub>x</sub>	SO <sub>x</sub>	PM <sub>10</sub>	PM <sub>2.5</sub>	EC
<b>1A3c Railways</b>	Freight transport	Diesel	5%	100%	20%	100%	100%	100%
	Passenger transport	Diesel	5%	100%	20%	100%	100%	100%
	Pantograph wear	Electricity					200%	200%

#### 4.5 Points for improvement

The current methodology to estimate emissions from railways could be improved regarding:

- Data of fuel use of freight, passenger, and construction trains separately should to be made available, because construction trains have much higher emissions per litre fuel, and passenger trains the lowest. There is a larger uncertainty due to lack the assignment of the fuel used.
- The exhaust particulate matter emissions of trains are mainly based on the applicable emission limits. Real world emission measurements on trains or similar engines should be used to adjust these emission factors, in particular since trains engines are often operated at maximal power during acceleration.



## 5 Inland navigation

### 5.1 Source category description

This chapter describes the methods that have been used to calculate the emissions from inland navigation on Dutch national territory, which are reported in the NFR and used for air quality modelling. Please note that the methods used for calculation of GHG emissions in the National Inventory report are described in chapter 2. Inland navigation is defined as all motorized vessels that travel on the inland waterways in the Netherlands. Transport on the inland waterways comprises, among other things, professional freight transport, passenger transport and recreational craft.

The propulsion that is used in inland navigation for freight and passenger transport in the Netherlands is provided by diesel engines. The combustion processes that take place in these diesel engines cause emissions of air pollutants. The most important substances emitted are carbon dioxide, nitrogen oxides, particulate matter (PM<sub>10</sub>), carbon monoxide, hydrocarbons and sulphur dioxide. Carbon dioxide and sulphur dioxide are caused by the oxidation of the carbon and sulphur present in the fuel. The emissions of these substances therefore depend completely on the contents of carbon and sulphur in the fuel and quantity of fuel that is combusted. Nitrogen oxides are primarily caused by the high temperatures and pressures in the combustion engines, which causes the nitrogen present in the atmosphere to combine with oxygen. Carbon monoxide, hydrocarbons and particulates are products of incomplete combustion. The emissions of the latter substances therefore mainly depend on the technical properties of the engines and the way in which these engines are used.

The propulsion of recreational craft takes place using both gasoline and diesel engines. With gasoline engines, a distinction can be made between outboard engines (usually two stroke engines) and inboard engines (usually four stroke engines). Diesel engines are inboard engines. The most widely sold engines are small outboard engines. Gasoline engines usually have an underwater exhaust, which results in a significant portion of the emitted substances dissolving in the water and therefore not entering the atmosphere. Diesel engines have an above-water exhaust. Nevertheless, diesel engines can also cause water pollution, especially when the cooling water from the motor is discharged through the exhaust.

Generally speaking, engines for recreational vessels are comparable with automobile engines. However, in terms of technology and the related emission properties, they are years behind in development. Because safety – and therefore the operational security of the engines – is a priority, especially with seagoing vessels, the gasoline engines are adjusted to have a very rich mixture. As a result, CO and VOC emissions are significantly higher than those of comparable engines in road transport. In contrast, NO<sub>x</sub> emissions are negligible

Besides the emissions resulting from the propulsion of inland shipping vessels, emissions of volatile organic compounds (VOC) also take place due to de-gassing of cargo fumes by inland shipping vessels in the Netherlands. The de-gassing of cargo tanks to the atmosphere is often referred to as ventilating, to distinguish this from de-gassing to a vapour processing facility. Although the term does not properly indicate the actual process, in the present report "ventilating" will be used to indicate cargo fumes being released to the outside air. In principle, cargo fumes that remain in a cargo tank after unloading are blown into the air with the use of ventilating fans. This way, the next trip can begin with a clean tank. Partly as a result of government policy, there are exceptions to this process. Cargo fumes that are released when loading ships are classified as part of the emissions of the loading installation and are therefore not included in this report. These emissions are largely allocated to the industrial target group (refineries and chemical industry). The exceptions to this are the loading emissions during ship-to-ship transfer.

The emission calculation includes 30 different VOC species. The basis for this assumption is the transported quantity of other volatile organic substances and a rough estimate of the emission factors of these substances. They do not include the following:

- The emissions of cargo fumes via pressure release valves;
- Incidental emissions from cargoes to water or air resulting from accidents or careless handling;
- Emissions of fuel vapours from fuel storage tanks.

## 5.2 Activity data and (implied) emission factors

Different methodologies are used for calculating the emissions from freight shipping, passenger vessels and recreational craft. The methodologies are described below.

### 5.2.1 Professional inland shipping

The methodology for calculating the emissions of professional inland shipping was revised as of 2022. The biggest difference was introduced by using AIS data as the basis for activity data. This is done by calculating the average speed between two different locations from which an AIS ping was transmitted, that are approximately one minute apart in time. This method is much more reliable than using the speed as declared in the AIS signal. In practice it appears that the speeds transmitted are much less dependable than the distance travelled divided by the time difference. Further, when AIS signals go missing for a while (for all kinds of reasons this occurs now and then) a best estimate is made for where the vessel moved between the point where the signal series was interrupted, and the point where the signals are received again. Thus, a reasonable interpolation is applied to repair intermissions in AIS data streams.

In the 2023 round the AIS data was additionally used to arrive at a better size and configuration of pushers and convoys. The length and width data embedded in the AIS signals is used instead of the average size known if the numbers fall within a range, that is plausible. For example, very large lengths (likely to be mistakes in the shipper's input) are ignored. Using these more actual sizes of the pushers and convoys

made clear that previous estimates were somewhat too low. The difference in terms of total modelled emissions is a few percent. The impossibility to re-calculate historic emissions of pusher/ convoys with more accurate sizes (because of lacking data) is considered inconsequential.

For each vessel the instantaneous power demand (kW) is calculated for the actual inland waterway type or river by means of a model described by Bolt (2003). The main variable parameters within this model that determine the power demand are the vessels draught and the speed through water and the stream velocity. The vessels draught is calculated by interpolating between the draught of an unloaded vessel and a fully loaded vessel. The average cargo situation (partial load) per vessel class for 1 specific year (2016) was delivered by Statistics Netherlands. The general formula for calculating emissions is as follows:

$$\text{Emissions} = \text{Power} * \text{Time} * \text{Emission factor}$$

The formula in the box on the next page is used for calculating the emission of substance (s) in one direction (d) specifically for one vessel, loaded or unloaded (b), on every distinct route (r) on the Dutch inland waterways. The power needed to reach the observed vessel speed is the explanatory variable for emissions. The unit of the explanatory variable for emissions is "kWh". The emission factors are expressed in "kg/kWh", the same unit that is used to express emission standards. The emission factors are dependent on the engine's year of construction.

The complete detailed activity data for the calculation as described in formula 1 is available for the years 2020, 2021 and 2022. The first two years (2020 and 2021) were used to compare calculated emissions in the old method (used until 2021, based on CBS data on ton·kms transportation prestation) with the new one based on actual speed of individual ships.

For the annual emission calculations of professional shipping the historic figures are scaled using data from SAB. The numbers of duties paid to SAB give an accurate estimate of the amount of fuel used in the sector for a certain year. This way the data obtained for years based on highly reliable AIS data could be back-extrapolated to earlier years for which no AIS data were available. A more comprehensive description of the new AIS-based methodology will become available soon (Gé et al., TNO, 2026).

### Emissions from propulsion engines =

the sum of vessel classes, cargo situations, routes and directions of:

{number of vessel passages *times*  
average power used *times*  
average emission factor *times*  
length of route *divided by* speed}

or

$$E_{v,c,b,r,s,d} = N_{v,c,b,r,d} \cdot Pb_{v,b,r} \cdot L_r / (V_{v,r,d} + V_r) \cdot EF_{v,s} \cdot CEF_{v,b,r,s} \quad (1)$$

Where:

$E_{v,c,b,r,s,d}$  = Emission per vessel class, (kg)

$N_{v,c,b,r,d}$  = Number of vessels of this class on the route and with this cargo situation sailing in this direction

$Pb_{v,b,r}$  = Average power of this vessel class on the route (kW)

$EF_{v,s}$  = Average emission factor of the engines of this vessel class (kg/kWh)

$CEF_{v,b,r,s}$  = Correction factor of the emission factor of this vessel class based on power

$L_r$  = Length of the route (km)

$V_{v,r}$  = Average speed of the vessel in this class on this route (km/h)

$V_r$  = Rate of flow of the water on this route (km/h), (can also be a negative value)

$v,c,b,r,s,d$  = indices for vessel class, aggregated cargo capacity class, cargo situation, route, substance, and direction of travel, respectively

In the EMS-protocol for inland shipping, a distinction is made between primary engines and auxiliary engines. Primary engines are intended for propelling the vessel. Auxiliary engines are required for manoeuvring the vessel (bow propeller engines) and generating electricity for the operation of the vessel and the residential compartments (generators).

The protocol does not include:

- the emissions of passenger transport, recreational boat transport and fisheries,
- emissions originating from the cargo or sources other than the engines,
- emissions of substances other than those listed above.

The methodology for determining the emission factors for professional inland shipping is described in the EMS protocol for inland shipping (Hulskotte, 2018). Engine emission factors and correction factors on emission factors are contained within the latest version of the protocol.

Tables 5.2 through 5.6 show the implied emission factors for professional inland shipping expressed in grams per kg of fuel for CO, VOC, NO<sub>x</sub> and PM<sub>10</sub>.

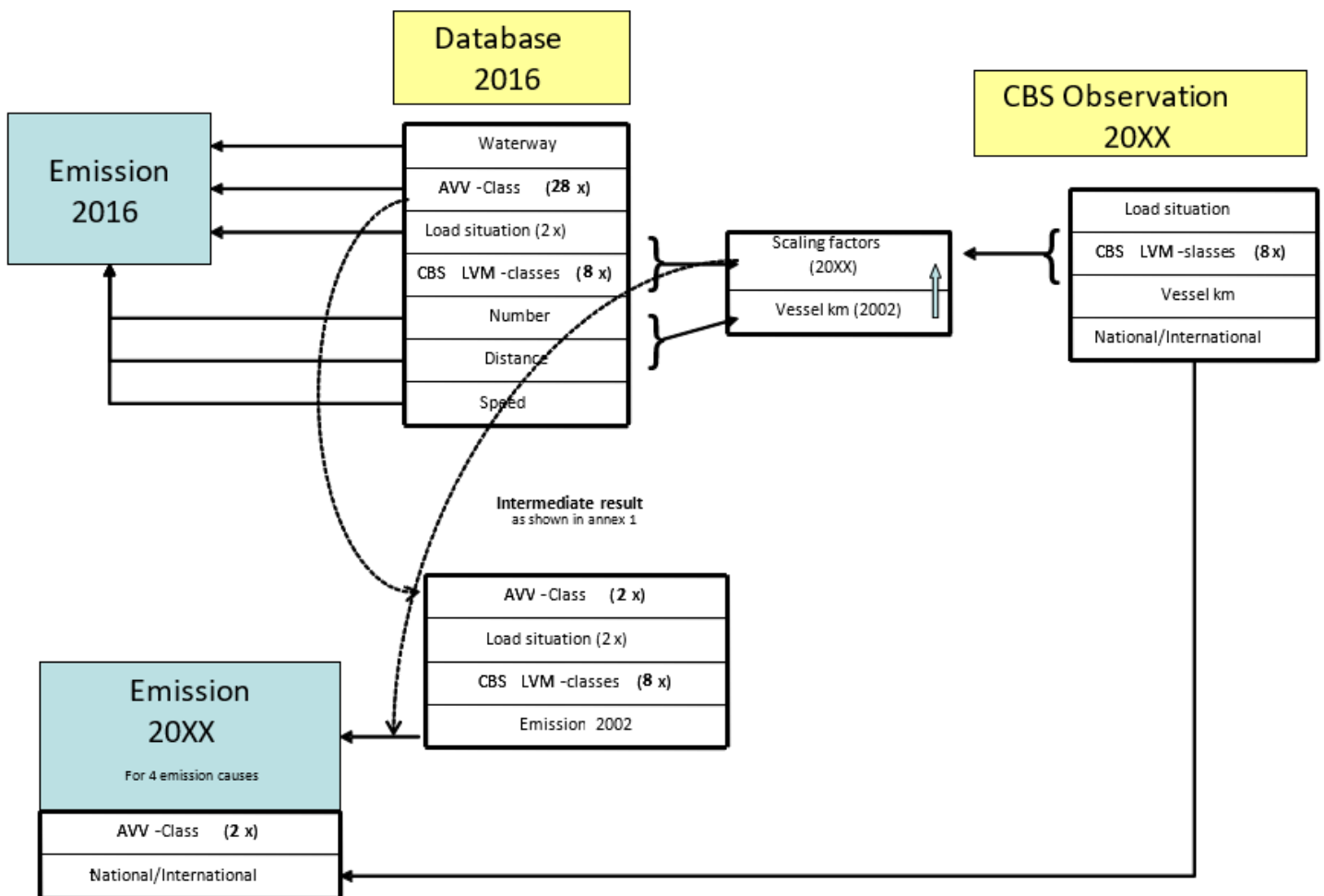
The fleet averaged emission factor is determined by a distribution of ship engines over the various year of construction classes to which emission factors have been linked. This distribution is calculated by means of a Weibull function. The general formula of the Weibull function is the following:

$$f(x; k, \lambda) = \frac{k}{\lambda} \left(\frac{x}{\lambda}\right)^{k-1} e^{-(x/\lambda)^k}$$

The median age (the age when 50% has been replaced) can be calculated through the formula:

$$\lambda \ln(2)^{1/k}$$

Figure 5.1 Methodology for scaling the 2016 data to derive activity data and emissions for other years of the time series



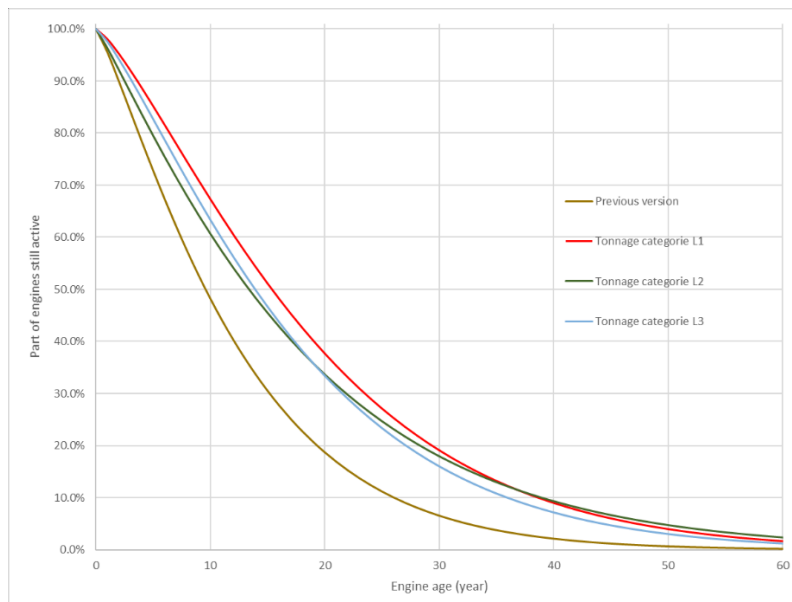
In 2017 desk research into the age of vessel engines was completed. From the results it appeared that the age whereby engines are replaced is higher than previously estimated. Table 5.2 shows the new engine replacement functions for three load capacity classes together with the previously used engine replacement function. The median engine replacement age was previously estimated at 9.6 years but is currently

estimated at about 15 years depending on the load capacity class. After 30 years after new built installation about 15% to 20% of the engines is still used. With the previous model parameters only 7.5% of the engine still was in use after 30 years. The engine data were based on a selection of the IVR vessel database (Wijnbelt 2014). Only vessels that had an MMSI number were taken into account because it can be assumed that these vessels were still in use. The result of the model were compared to the results of questionnaire among 305 professional shipowners (BLN Schuttevaer, 2017). The results could explain the answer about engine replacement rather well.

*Table 5A Weibull parameters on behalf of engine replacement function and median life*

Engine replacement profile	Lambda_i	Kappa_i	Median engine replacement age (year)
L1	20.4	1.30	15.4
L2	18.5	1.12	13.4
L3	18.6	1.26	13.9

*Figure 5.2 Engine replacement functions applied to determine park weighed emission factors*



### **Emission factors for the combustion of motor fuels; SO<sub>2</sub> and heavy metals**

The emission factors for SO<sub>2</sub> and heavy metals have been derived from the sulphur and heavy metal content of the motor fuels. The sulphur content is shown in table 13 of the EMS protocol for inland shipping (Hulskotte & Bolt 2012). The metal content of diesel is shown in *Table 5.6*. PM<sub>2,5</sub> emissions are calculated from PM<sub>10</sub> by using an emission profile (see *Table 5.8*). The calculation of the combustion emissions of VOC and PAH components, including methane, is also done using profiles. First the combustion emissions of VOC are calculated. The profiles indicate the fractions of the various VOC and PAH components in total VOC. By multiplying total VOC emissions with the fractions from

these profiles, the emissions of individual VOC and PAH components are estimated. The emissions of heavy metals are calculated by multiplying the fuel consumption with the emission factors that are based on the metal content of the marine fuels. The emission factors, expressed in grams per kg of fuel, are shown in *Table 5.6*. The emission profiles for VOC and PAH components are shown in *Table 5.7*.

For the preliminary figures, an extrapolation of the emissions reported in the year before is used. This extrapolation is based on the relative change of inland shipping transport (as recorded by CBS Statistics Netherlands) in the new year compared to the previous one.

### 5.2.2 *Passenger ships and recreational craft*

The data concerning the number of recreational boats and the number of hours of their usage on the waterways were updated particularly with new data from the series of recent inventories "Watersportonderzoek 2021" (published in 9 partial reports) by NBTC and Waterrecreatie Nederland (NBTC, NL, 2022). The last two columns in *Tables 5.1* through *5.5* (dealing with recreational craft) are completely revised based on the new method. For recreational craft, the emissions are calculated by multiplying the number of recreational boats (allocated to open motor boats/cabin motor boats and open sailboats/cabin sailboats) with the average fuel consumption per boat type times the emission factor per substance, expressed in emission per engine type per quantity of fuel. The various types of boats are equipped with a specific allocation of engine types that determine the level of the emission factors. The emission factors are measured in quantities of emission per quantity of generated kinetic energy. By dividing them with the specific fuel consumption (fuel quantity required per unit of generated kinetic energy), an emission factor per quantity of fuel is obtained. The implied emission factors for recreation craft (in grams/kg fuel) are also shown in *Tables 5.2* through *5.6*. A more comprehensive description of the new calculations for recreational craft is provided in Hulskotte (TNO, 2024). The methodology for calculating emissions from recreation crafts to water is described in detail in that report as well.

There is no recent data on the number of passenger ships nor on the energy use by passenger ships in the Netherlands, therefore the fuel consumption figures for 1995 are applied for all years afterwards.

### 5.2.3 *De-gassing cargo fumes to the atmosphere*

The calculation of the emissions resulting from de-gassing of cargo fumes are conducted for each substance using the following formula:

Weight of VOC (vapour) emitted =  
mass of unloaded cargo (A) \* percentage after which the hold is  
ventilated (B) \* evaporation factor (C)

The required data fall into three categories:

- Transport data, originating from statistical information;
- Data about the practice of loading and unloading (also linked partially to regulations);
- Chemical and physical data, originating from the relevant literature.

In this formula, the weight of the unloaded cargo is the explanatory variable for emissions. The emission factor is arrived at by multiplying the evaporation factor with the percentage of the unloaded cargo after which the hold is ventilated. A comprehensive description of the methodology can be found in the protocol established as part of the EMS project (Bolt 2003), or more recently in De Buck et al. (2013). Emission factors for the calculation of cargo fumes references are made to the protocol on this subject, drawn up within the framework of the EMS project (Bolt, 2003) and which was updated by the Buck et al. (2013). The resulting fuel consumption for inland navigation is shown in *Table 5.1*.

Recently an extension on this method for non-classified travels has been introduced. Non-classified travels are travels in which a ship is registered for degassing only once, or in cases only one successive travel is registered after degassing.

The degassing emissions of these non-classified travels are now calculated with average (implied) emission factors from classified travels (Hulskotte 2019).

### 5.3 Uncertainties

In 2016, an expert workshop was organized with the members of the Task Force Transportation in the Dutch PRTR to discuss and estimate the uncertainties in the activity data and emission factors used for the emission calculations for the transport sector. Uncertainties were estimated at the level of the NFR source categories. The setup and outcomes of the workshop are described in Dellaert & Dröge (2017). The report also compares the estimates resulting from the workshop to estimates reported by other countries and default estimates from the Emission inventory guidebook. The resulting uncertainty estimates for inland navigation are provided in table 5B.

The activity data for inland navigation is deemed to be rather uncertain, especially for recreational craft and for evaporation and degassing. Activity data for commercial inland shipping is derived from Statistics Netherlands, using monitoring data. Since the busiest rivers are not fully covered in these monitoring data, uncertainty is deemed rather large. Uncertainty in emission factors is deemed to be smallest for NO<sub>x</sub>, as some measurements have been performed in recent years. Uncertainty for other components is deemed to be high given the lack of (recent) measurement data.



Table 5B Uncertainty estimates for inland navigation and recreational craft  
(Dellaert & Dröge 2017)

NFR	Type	Fuel type	Uncertainty activity data	Uncertainty implied emission factors				
				NO <sub>x</sub>	SO <sub>x</sub>	NH <sub>3</sub>	PM <sub>10</sub> / PM <sub>2.5</sub>	NMVO C
<b>1A3di(ii)</b>	Inland, international	Diesel	10%	20%	15%	400%	35%	75%
<b>1A3dii</b>	Inland, national	Diesel	10%	20%	15%	400%	35%	75%
<b>1A3dii</b>	Passenger and ferryboats	Diesel	100%	50%	20%	500%	100%	200%
<b>1A5b</b>	Recreational shipping, exhaust gases	Gasoline	200%	50%	20%	100%	100%	50%
<b>1A5b</b>	Recreational shipping, exhaust gases	Diesel	200%					100%
<b>1A5b</b>	Recreational shipping, gasoline evaporation		100%					200%
<b>2D3i</b>	Inland shipping, degassing cargo		100%					100%

#### 5.4 Points for improvement

The fuel consumption estimates of passenger boats and ferries have not been updated since 1994 and should be re-evaluated.

##### **Weak points concerning cargo fumes emissions**

Important uncertainties are the following:

- What is the subdivision according to individual substances within the "not named elsewhere" classes, or remainder categories?
- What is the percentage of loading cycles with a compatible substance where degassing is actually avoided because a vapour processing facility is available and is being used?
- What percentage of the loading does not take place directly onshore?
- Which saturation factor must be used for emptied tanks, and how large are the cargo residues that can still evaporate?

##### **Most important points of improvement for motor emissions in professional inland shipping**

The annual shipping movements have been done by using AIS data for the first full year in 2022. The stability and completeness of AIS-data were further tested for the two years prior to that, instead of one month of data only like in Pouwels et al. (2017).

Besides more reliable emission factors, there should be harmonization with the calculation method that is used for VOC emissions in industry. The emissions must be consistent and it must be clear which emissions are attributed to shipping and which are attributed to industry. The calculation proposed here makes a distinction between different

sequential cargoes, which is an important piece of information not only when determining emissions, but also the effects of policy measures.

## 6 Fisheries

### 6.1 Source category description

Fisheries covers emissions from fishing activities in the Netherlands, including inland fishing, coastal fishing and deep-sea fishing. Diesel engines are used to propel fishing vessels such as deep-sea trawlers and cutters, and to generate electrical power on-board of fishery vessels. These diesel engines can be fuelled with either diesel oil (distillate) or residual fuel oil. Emissions of air pollutants from fishery are reported under source category 'Fishery' (1A4ciii) in the NFR. This includes emissions resulting from all fuel supplied to commercial fishing activities in the Netherlands. For air quality modelling purposes, emissions of air pollutants from fishing activities on Dutch national territory, including the Dutch Continental Shelf, are estimated separately.

### 6.2 Activity data and (implied) emission factors

Two methodologies based on AIS-data are applied from 2016 onwards to calculate emissions on Dutch national waters. For deep-sea trawlers the same methodology is applied as used for maritime navigation (see Chapter 7) because essentially no fishing activities are performed on Dutch national territory, including the Dutch Continental Shelf. On Dutch territory these vessels are sailing towards and from their fishing grounds. As such, the speed based AIS approach that is used to estimate fuel consumption and resulting emissions from maritime navigation on the Dutch part of de North Sea is deemed applicable.

For other fishing vessel categories (rather small vessels, mostly cutters) a different methodology is used, since these vessels are actually fishing on Dutch national waters. As such, low sailing speeds are associated with high energy use, contrary to maritime navigation where low sailing speeds result in low energy use. The methodology used for these fishing vessels is described in detail in Hulskotte and Ter Brake (2017). It is essentially a energy based method whereby energy-rates of fishing vessels are split up by activity (sailing and fishing) with a distinction in available power of propulsion engine(s). For each fishery segment (combination of gear or catch method combined with power category) a fuel rate (kilogram/hour) for sailing or fishing was assessed by Turenhout et al. (2016). The distinction for each fishery segment between sailing and fishing is based on the actual speed of the fishing vessels as taken from AIS-data. The emission factors of small vessels (other than deep-sea trawlers) are assumed to be equal to emission factors of inland navigation because the engine types that are applied in these vessels are essentially the same. The year of build of the engines of (Dutch and former Dutch) fishery ships was derived from Shipdata (<http://www.shipdata.nl>) to help estimate the emission factors. Part of this data concerned the engine type and model and the year of build. Data were enriched with engine changes when indicated on the website <http://www.kotterfoto.nl> and data of foreign fishery ships (including installing data of new engines) were added from the [FIGIS](#)-database managed by FAO.

For calculation of emission factors of other years before 2016 (where no fleet data are available) values for  $\kappa$  and  $\lambda$  have been determined to be 2.3 and 1.3. A median engine age of 18 year is inferred from the data of the fishery fleet. These data are used to calculate the fraction of engines for each age class in a every year before 2016. The emission factors of deep-sea trawlers before 2016 were taken from the implied emission factors of seagoing vessels (*Table 7.2 to 7.8*). The resulting emission factors for fishery for Dutch territory are shown in *Table 6.2*.

For the calculation of PCB, HCB and Dioxins emissions the same factors were used as for maritime navigation, see paragraph 7.2.3.

Activity data for the years 1990 to 2015 was based on fixed shares of total fuel consumption by deep sea trawlers and cutters as reported by CBS. The share of each fuel was calculated by using data from 2016 where both the fuel usage on the Netherlands territory as inferred. Emissions from different VOC and PAH components are calculated using the species profiles as were used for inland navigation, as in *Tables 5.7A and 5.7B*. The resulting fuel consumption of fisheries on Dutch territory is presented in *Table 6.1*.

*Table 6A Allocation of fuel sold to source categories within fisheries*

<b>From national fuel statistics (CBS)</b>	<b>Diesel</b>		<b>Heavy Fuel oil</b>
<b>Allocation to</b>	Diesel	MDO	HFO
<b>Exhaust gas, foreign sea shore fisheries</b>	5.41%		
<b>Exhaust gas, national inland and sea shore fisheries</b>	22.39%		
<b>Exhaust gas, national deep sea fisheries</b>	1.92% (at berth)	0.76%	26.68%

For international reporting, fisheries emissions should reflect all fuel sold to fisheries in the Netherlands. As such, the AIS based approach described above is used to estimate implied emission factors for diesel oil and heavy fuel oil, which are subsequently combined with fuel sales data to fisheries from the Energy Balance to derive fuel sold based emission data for fisheries. The fuel sales data and implied emission factors are shown in *Table 6.3*.

### 6.3 Uncertainties

In 2016, an expert workshop was organized with the members of the Task Force Transportation in the Dutch PRTR to discuss and estimate the uncertainties in the activity data and emission factors used for the emission calculations for the transport sector. Uncertainties were estimated at the level of the NFR source categories. The setup and outcomes of the workshop are described in Dellaert & Dröge (2017). The report also compares the estimates resulting from the workshop to estimates reported by other countries and default estimates from the Emission inventory guidebook. The resulting uncertainty estimates for

national fishery are provided in table 6B. Note that the uncertainty in the activity data for fisheries applies to the bottom-up approach using AIS data, and does not apply to the top down approach which uses the fuel sales from the energy statistics to estimate the activity data. Uncertainty in fuel sales data is estimated to be 5%, as shown in *Table 2.5*. The top down approach is used for the reporting of emissions for the National Emission Ceilings Directive (NECD).

*Table 6B Uncertainty estimates for national fishery (Dellaert & Dröge 2017)*

Type	Fuel	Uncertainty activity data	Uncertainty implied emission factors					
			NO <sub>x</sub>	SO <sub>x</sub>	NH <sub>3</sub>	PM <sub>10</sub>	PM <sub>2.5</sub>	EC
<b>Fisheries</b>	Diesel	15%	30%	20%	50%	50%	50%	100%

Uncertainty in AIS activity data is deemed rather small, since all vessels are equipped with AIS transponders. Uncertainty estimates for emission factors were estimated based on uncertainty estimates for inland and maritime navigation.

#### **6.4 Points for improvement**

No measurement data on emissions of fishing vessels are available. As such, emission factors have been derived from inland and maritime navigation. Measurement of emission factors of the most important fishing vessel categories during various operational conditions could improve estimation of emissions.



## 7 Maritime navigation

### 7.1 Source category description

Maritime navigation includes emissions from seagoing ships in the Netherlands and on the Dutch part of the Continental Shelf. Emissions result from the use of fuel in the main engines of the ships and in auxiliary engines. The main engines are used for propelling the vessel. Auxiliary engines are required for manoeuvring (bow propeller engines) and generating electricity for operations such as loading and unloading and housing workers or passengers (in the case of ferryboats). Generating electricity in harbours takes place using diesel engines and, in the case of large seagoing vessels, also boilers.

The propulsion of seagoing vessels on routes within the national continental shelf, other route-linked shipping channels on Dutch territory and generating electricity in harbours takes place primarily with the aid of diesel engines. Other engines using fossil fuels, which are seldom applied, are gas turbines and steam engines. The combustion processes that take place in these engines cause emissions of air pollutants.

The most important substances released are NO<sub>x</sub>, particulate matter, CO, VOC and SO<sub>2</sub>. CO<sub>2</sub> and SO<sub>2</sub> are caused by the oxidation of the carbon and sulphur present in the fuel through combustion. Emissions of these substances are therefore completely dependent on the contents of carbon and sulphur in the fuel and the quantity of fuel that is combusted. Nitrogen oxides (NO<sub>x</sub>) are primarily caused by the high temperatures and pressures in combustion engines, which cause the nitrogen present in the atmosphere to combine with oxygen. CO, VOC and PM<sub>10</sub> are products of incomplete combustion. The emissions of the latter substances therefore depend primarily on the technological properties of the engines and the way in which these engines are used. PM<sub>10</sub> emissions are also correlated with the sulphur content of the fuels used.

Emissions of air pollutants from maritime shipping in the Netherlands are reported under Source category 'International maritime navigation' (1A3di(i)) in the NFR. This includes emissions from all maritime shipping on Dutch territorial waters, excluding fishing which is reported separately in the inventory. Emissions from international maritime shipping are not included in the national emission totals but are reported as a memorandum item.

### 7.2 Activity data and (implied) emission factors

The methodology for calculating exhaust emissions from maritime navigation in the Netherlands was originally developed in 2003 in the framework of the so-called EMS-project (Emission Monitoring Shipping). This methodology is described in detail in protocols, which are available at [emissieregistratie.nl](http://emissieregistratie.nl). Activity data for the methodology were derived from Statistics Netherlands (number of visiting ships per harbour per year) and from Lloyds Fairplay (vessels movements on the Dutch part of

the North Sea). This methodology is applied for the 1990-2007 period of the time series.

Since 2008, fuel consumption and the resulting emissions of air pollutants by maritime shipping on the Netherlands Continental Shelf, the 12-mile zone and the port areas in the Netherlands are calculated annually by MARIN and TNO (MARIN 2014 and earlier editions, available at [emissieregistratie.nl](http://emissieregistratie.nl)). Data on ship movements are derived from AIS transponders. Since 2005 all trading vessels larger than 300 GT are equipped with an Automatic Identification System (AIS). AIS systems transmit ship information such as destination, position, speed and course. Statistical information such as the name of the ship, the IMO number, ship type, size, destination, and draught are transmitted every 6 minutes. Dynamic information such as position, speed and course are transmitted every 2 to 6 seconds. The AIS data for ship movements on Dutch territorial waters are derived annually from the Netherlands Coastguard. The methodology to derive fuel consumption and emissions from the activity data is described below. The methodology distinguishes between ships at sea, ships manoeuvring in harbours and ships at berth.

For the preliminary figures, an extrapolation of the emissions reported in the year before is used. This extrapolation is based on the relative change of sea shipping transport (as recorded by CBS Statistics Netherlands) in the new year compared to the previous one.

#### 7.2.1 *Emissions of sailing sea-ships*

The calculation method for sailing vessels based on AIS data, is uniform for all distinguished areas and all sailing speeds. The calculation is performed by multiplying emission factors derived per individual vessel by the covered distance of the specific vessels on Dutch territorial waters (formula 1).

$$EM_{v,g,s,m} = \sum_i (EF_{v,g,s,m,i,t} \cdot D_{i,a,t}) \quad (1)$$

Where:

$EM_{v,g,s,m,t}$  = Emission of substance per vessel type  $v$ , size class  $g$ , engine type  $m$  in area  $a$  at point in time  $t$ , (kg)

$EF_{v,g,s,m,i,t}$  = Emission factor substance ( $s$ ), individual vessel  $i$  with vessel type  $v$  and size class  $g$  and engine type  $m$ , point in time  $t$ , kg/mile)

$D_{i,a,t}$  = Covered distance vessel  $i$  in area  $a$

In order to determine the distance covered, the vessel speed and position is derived from the AIS data every two minutes for each vessel. Before AIS-data became available, the distance covered by various ships in Dutch national waters was derived from vessel movement records of Lloyds Fairplay and the SAMSON route network.

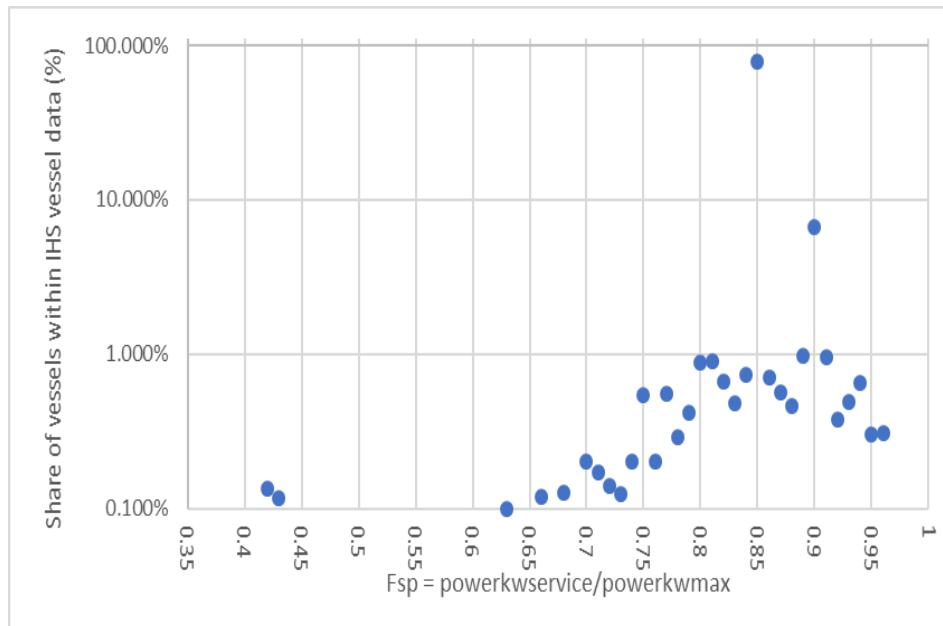
For vessels with only one main engine, it is assumed that 85% of the maximum continuous rating power (MCR) of the engine is required for the vessel to attain its design speed. This assumption originally was based on an inquiry in the Port of Rotterdam under 89 vessels, which



resulted in an average value of 83%. The latest used Lloyds database (IHS, 2018) gives total engine power (powerkwmax) and power to attain the service speed (powerkwservice) for about 26.000 vessels. For the majority of this vessels (about 80%) the value of powerkwservice/powerkwmax is exactly 85% and for about 7% of the vessels the value of powerkwservice/powerkwmax is exactly 90%, as is shown in Figure 7.1.

At speeds around the design speed, the emissions are directly proportional to the engine's fuel consumption. At lower operating speeds, less engine power is required. In these low load conditions, the engine runs less efficiently. This leads to an increase in emissions compared to the normal operating conditions. The emission factors are adjusted accordingly, using Formula 2. The emission factors are corrected for the engine power that is assumed to be required for the observed vessel speed (CRS). At the same time the emission factors are corrected whenever the engines produce less power (CEF).

Figure 7.1 Share of vessels that attain the service speed at a certain fraction of total propulsive engine power



$$EF_{v,g,s,m,i,t} = EF_{v,g,s,m,i} \cdot CRS_{i,t} \cdot CEF_{p,s} \quad (2)$$

Where:

$EF_{v,g,s,m,i,t}$  = Emission factor substance (s), individual vessel i with vessel type v and size class g and engine type m, point in time t, (kg/mile)

$EF_{v,g,s,m,i}$  = Emission factor substance (s), individual vessel i with vessel type v and size class g and engine type m, not corrected at 85% power, (kg/mile)

$CRS_{i,t}$  = Correction factor for vessel power i At point of time t, (./.)

Depending on the engine, specific load correction factors specified per substance can be derived from the EMS protocols. The correction factors applied in the emission calculations for the year 2011 were extended by distinction of different engine types. In order to get more accurate calculations three engine groups were discerned: reciprocating engines, steam turbines and gas turbines. The correction factors (CEF) in formula 2 are shown in *Tables 7.11A-7.11C*. The list was extended by some values provided in the documentation of the EXTREMIS model (Chiffi et al. 2007). The correction factors at MCR over 85% are assumed to be 1. The emission factor corrections exclusively apply to the emissions factors for main engines and not to the emission factors for auxiliary engines, which are derived separately from the vessel data.

Since steam turbines are predominantly used by LNG-carriers, two types of fuels were assumed to be consumed: Boil-off Gas (BOG) and heavy fuel oil (HFO). It was assumed that at lower engine loads (below 30%) engines are mainly operated on HFO. This is expressed in the correction factors for SO<sub>2</sub> and CO<sub>2</sub> (see *Table 7.11B*). On higher loads (above 30%) the average fuel mixture between BOG and HFO is assumed, as derived from (Grose & Flaherty 2007). The correction factors from steam turbines were derived from the EXTREMIS model (Chiffi et al. 2007). Correction factors for gas turbines were estimated with data from the ICAO Aircraft Engine Emissions Databank (UK Civil Aviation Authority 2010). The emission behaviour of the GE CF6-6D (marine derivative: GE LM2500) and the Allison 501 (AN 501) was taken as representative for the two most occurring gas turbines in marine applications (see *Table 7.11C*).

Formula (3) applies for correcting the power of propulsion engines (CRS). In a 2018 study to validate fuel consumption calculated with the model it was advised to apply the power 3.2 instead of 3 based on MARIN ship trials (Schouten & Hasselaar 2018). In formula 3 it is taken into account that the fuel consumption of the main engines during very slow manoeuvring will not drop significantly below 10% of the consumption at service speed. With formula 3 the minimal power of main engines has been limited at 8% (=0.85 x 0.1/1.1) reflecting cumulative internal friction losses (engine and other moving parts). Together with the correction factor (CEF = 1.2) a fuel consumption of little less than 10% of the design speed will be attained. At a value of 1.176 of CRS 100% of MCR is exceeded. This is the case with an exceedance of 106% of the service speed. In the calculations 100% MCR is used as maximum value.

$$CRS_{i,t} = [(V_{i,t,actual}/V_{i,service})^{3.2} + 0.1] / 1.1 \quad (3)$$

Where:

$CRS_{i,t}$  = Correction factor vessel power i

At point of time t, (./.)

$V_{i,t}$  = Vessel speed i at point of time t, (knots)

$V_{i,service}$  = Service speed of vessel i, (knots)

$i,t$  = resp. index for vessel and point of time

### 7.2.2 Emissions from seagoing vessels at berth

Fuel consumption by seagoing vessels at berth is calculated by multiplying the time at anchor of visiting vessels, derived from AIS data, by their fuel consumption per unit of time, as determined in two TNO-studies (Hulskotte et al. 2013 & Hulskotte & Matthias 2013). In 2023, the fuel consumption at berth of the very largest ships was reduced somewhat to better match the numbers reported in the IMO GHG study and practical numbers provided by Port of Rotterdam.

The calculation method developed in the EMS protocol (see formulas 4, 5 and 6) is still being used, with exception of the period at anchor and the anchor location, which are determined using AIS data. For years 2007 and earlier, no AIS data are available, so the number of ships at anchor were derived from Statistics Netherlands, which reported the annual number of visiting ships per harbour, including vessel types and GT. The average time at anchor based on estimates, as described in Appendix 1 of the EMS protocol.

In the first step of the emission calculation, total fuel consumption is derived based on the size of the vessel, the time at anchor and the specific fuel consumption rate, as is shown in the box below (formula 4).

$$F_v = V_v \cdot T_v \cdot E_v \quad (4)$$

Where:

$F_v$	=	Fuel consumption, (kg)
$V_v$	=	Vessel size (GT)
$T_v$	=	Time at anchor (hours/visit)
$E_v$	=	Rate of fuel consumption (kg/GT.hour)

In a second calculation step, total fuel consumption is specified according to fuel type and engine type/boilers (formula 5).

$$F_{v,f,m} = f_{v,f} \cdot f_{v,m} \cdot F_v \quad (5)$$

Where

$F_{v,f,m}$	=	Fuel consumption per vessel type (v), per fuel(f) and engine type (m),(kg)
$F_v$	=	Fuel consumption per vessel type, (kg)
$f_{v,f}$	=	Fraction of fuel (f) per vessel type (v), (./.)
$f_{v,m}$	=	Fraction of engines (m) per vessel type (v) (./.)

The emissions of air pollutants are subsequently calculated by multiplying (Formula 6) with the emission factors per engine type and fuel type by the fuel consumption as derived from Formula (5).

$$EM_{s,v,f,m} = F_{v,f,m} \cdot \text{Emission factors}_{f,m} \quad (6)$$

Where:

$EM_{s,v,f,m}$	=	Emissions (kg)
$F_{v,f,m}$	=	Fuel consumption per vessel type (v), per fuel (f) and engine type (m),(kg)

Emission factors<sub>f,m</sub> = Emission factor per substance (s) fuel (f) and engine type (m), (kg/kg)

The accompanying set of tables contains further information on total fuel use over fuel types in dependence of ship types, the allocation of fuel amount over engine types and apparatus during berth, and the emission factors used (*tables 7.10A – 7.10G*). The resulting fuel consumption for ships at anchor, manoeuvring in ports and sailing on the Dutch part of the Continental Shelf is shown in *Table 7.1*. *Tables 7.2-7.5* show the resulting emissions of CO, VOC, NO<sub>x</sub> and PM<sub>10</sub>. PM<sub>2,5</sub> emissions are calculated as a fraction of PM<sub>10</sub> emissions. *Table 7.9* shows the assumed share of PM<sub>2,5</sub> in the PM<sub>10</sub>-emissions.

#### Use of shore power

The use of shore power reduces the fuel consumption of auxiliary engines at berth. Therefore using shore power only effects emissions of auxiliary engines. At berth ships also use other engines such as boilers, causing the emission reduction effects to differ for different pollutants.

The effect of using shore power use is calculated for four Ferries that maintain a regular ferry service between the Netherlands and the UK (Harwich – Hoek van Holland). For these ships, a shore power installation was installed during mid 2012.

*Table 7A Information about four Ferries at the Ferry terminal at the Hook of Holland*

mmsi	Ship name	EMType_upd_IHS	size	hours_at_berth	x_grid	y_grid	Connection-factor
244513000	Stena Transit	6	6	1882,8	137	886	90%
246762000	Stena Transporter	6	6	2052,3	138	886	90%
235080274	Stena Britannica	6	7	2188,8	137	886	90%
244758000	Stena Hollandica	6	7	1688,8	137	886	90%

The number of hours that these four ferries are annually berthed at the Ferry terminal at the Hook of Holland is determined using AIS data on the presence of these four vessels at berth. The data is obtained from MARIN. *Table 7.10G* shows the activity data that is input for the calculation of the total of shore power use. This implicitly assumes that shore power is always used in case these ferries are berthed. For the actual use of Shore Power it is assumed that in 90% of the hours at berth, shore power is connected and used, the other 10% of time is used for maneuvering, berthing and shore power (dis)connecting. For 2012, the year in which the shore power facility was put into use, half the number of hours is used.

[Emission reduction shore power] =  
[Emissionfactor\_kg\_per\_hour\_AE\_Berth]\*[hours]\*0,9 ; (kg)

The effect on the use of MGO\_ulmf is calculated as follows:  
[Reduced energy demand] = [Emission reduction shore power (CO<sub>2</sub>)] \* 0,9 / [EF\_AE (CO<sub>2</sub>)] \* 1000000/3,6; (TJ) = (kg)/(g/kWh)\*1000000/3,6

### 7.2.3 Exhaust emissions of SO<sub>2</sub>, N<sub>2</sub>O, NH<sub>3</sub>, heavy metals and VOC/PAH components

Since January 1<sup>st</sup> 2010 the sulphur content of marine fuels used for ships at berth in the EU is regulated to a maximum of 0.1 percent. This implies that only marine gas oil with a sulphur content below 0.1 percent is used in harbours. The specification of fuel types at berth is adapted according to this new regulation. In tanker ships a reduction factor (50% for PM and 90% for SO<sub>2</sub>) is applied to the emission factors for boilers, because gas scrubbers are often applied in order to protect ship internal spaces from corrosion by inert gases produced by boilers.

Sulphur content from ships at the North Sea is also regulated. In 2007, the North Sea was designated as sulphur oxide emission control area (SECA). The sulphur limit for the fuels used on the North Sea decreased from 1.5% in 2007 to 1% in 2010. This is taken into account in the emission calculation. From 2015 onwards, the sulphur limit is set at 0.1%. By lack of enforcement observations a compliance rate of 50% was assumed on the Netherlands Continental Shelf (NCS) for 2015. This was increased to 90% for 2016. The compliance rates for at berth and moving In Dutch harbour areas were assumed to be 90% and 100% respectively in both 2015 and 2016. The SO<sub>2</sub> emission factors for diesel oil and heavy fuel oil used at anchor and while sailing are shown in *Table 7.6*.

The emissions on Dutch territory of N<sub>2</sub>O and NH<sub>3</sub> are calculated by using default emission factors for N<sub>2</sub>O (IPCC 2006) and NH<sub>3</sub> (Ntziachristos and Samaras, 2000), as shown in *Table 7.7*. These emission factors have been multiplied by the total fuel consumption of seagoing ships on Dutch territory as calculated using the methodology described above. The emissions of heavy metals are calculated by multiplying the fuel consumption with the emission factors that are based on the metal content of the marine fuels. The emission factors, expressed in grams per kilogram of fuel, are shown in *Table 7.7*.

The calculation of the combustion emissions of VOC and PAH components, including methane, takes place using species profiles. The VOC and PAH profiles have been ascertained by VROM (1993), see *Tables 7.8A, B and C*. First, as discussed above, the combustion emissions of VOC are calculated. The species profiles subsequently indicate the fractions of the various VOC and PAH components in total VOC. By multiplying total VOC emissions with the fractions from these profiles, the emissions of individual VOC and PAH components are estimated.

Three substances (PCB, HCB and Dioxins) were added to the emissions of international marine navigation: 1.A.3.d.i(i), see *Table 7.8B*. The emission factors applied were directly copied from the EMEP/EEA air pollutant emission inventory guidebook 2019 – Update Oct. 2020.

The values of the emission factors used might not be representative anymore because several measures have altered current fuel quality. More recent data are not available, though.

### 7.3 Uncertainties

In 2016, an expert workshop was organized with the members of the Task Force Transportation in the Dutch PRTR to discuss and estimate the uncertainties in the activity data and emission factors used for the emission calculations for the transport sector. Uncertainties were estimated at the level of the NFR source categories. The setup and outcomes of the workshop are described in Dellaert & Dröge (2017). The report also compares the estimates resulting from the workshop to estimates reported by other countries and default estimates from the Emission inventory guidebook. The resulting uncertainty estimates for maritime navigation are provided in table 7B.

Uncertainty in activity data, i.e. AIS based calculation of fuel consumption on Dutch territorial waters, was estimated at 20% for HFO and MDO and 50% for LNG. LNG use for maritime navigation is small and empirical data is limited, as such, uncertainties for LNG are larger. Fuel consumption when moored is also rather uncertain since empirical data is limited. Emission factors are rather uncertain due to a lack of (recent) measurements. This holds specifically for NH<sub>3</sub>, EC and NMVOC.

Table 7B Uncertainty estimates for maritime navigation (Dellaert & Dröge 2017)

NFR	Type	Fuel	Uncertainty activity data	Uncertainty implied emission factors					
				NO <sub>x</sub>	SO <sub>x</sub>	NH <sub>3</sub>	PM <sub>10</sub>	PM <sub>2.5</sub>	NMVOC
<b>1A3di(i)</b>	Anchored NCP	HFO	20%	50%	50%	500%	50%	50%	200%
<b>1A3di(i)</b>	Anchored NCP	MDO	20%	50%	50%	500%	50%	50%	200%
<b>1A3di(i)</b>	Sailing NCP	HFO	20%	50%	50%	500%	50%	50%	200%
<b>1A3di(i)</b>	Sailing NCP	LNG	50%	100%	100%			100%	
<b>1A3di(i)</b>	Sailing NCP	MDO	20%	50%	50%	500%	50%	50%	200%
<b>1A3di(i)</b>	Moored NL		50%	50%	50%	500%	50%	50%	200%
<b>1A3di(i)</b>	Sailing NL	HFO	20%	50%	50%	500%	50%	50%	200%
<b>1A3di(i)</b>	Sailing NL	LNG	50%	100%	100%			100%	
<b>1A3di(i)</b>	Sailing NL	MDO	20%	50%	50%	500%	50%	50%	200%

## 7.4 Points for improvement

The emission calculation for maritime navigation could be improved regarding:

- The fuel consumption of vessels at anchor is not linear to the size of the vessels. The determination of non-linear correlations between the vessel size and fuel consumption could lead to an improvement of the results.
- Implementing measurements in practice concerning particulate matter emissions from seagoing vessels that burn heavy fuel oil.
- Determine the possibility of conducting a systematic data collection on the sulphur content of fuels. To know the extent of the uphold of IMO Annex VI is an important parameter in the calculation of SO<sub>2</sub> and PM emissions.
- Determine the possibility of conducting a systematic data collection on the sulphur content of fuels.
- More detailed data on the use of shore power from all ships using this provision.





## 8 Civil aviation

### 8.1 Source category description

Civil aviation includes all emissions from national and international civil aviation in the Netherlands. This includes emissions from both scheduled and charter flights, passenger and freight transport, air taxiing, helicopter flights and general aviation. Emissions from civil aviation result from the combustion of jet fuel (jet kerosene) and aviation gasoline (AvGas). Most civil aviation in the Netherlands stems from Amsterdam Airport Schiphol, which is by far the largest airport in the country, although some regional airports have grown rather quickly since 2005. The other airports besides Schiphol can be classified as follows:

- Regional airports: Maastricht, Eindhoven, Rotterdam, Lelystad and Groningen
- Small airfields: Twente, Ameland, Budel, Den Helder, Hilversum, Hoogeveen, Midden-Zeeland, Noordoostpolder, Oostwold, Seppe, Teuge, Texel and Drachten.

Emissions of air pollutants from civil aviation in the Netherlands are reported under Source category 1A3ai(i) (International aviation LTO (civil)) in the NFR, as is shown in Table 8A. This includes emissions during the Landing and Take-Off Cycles (LTO-cycle) from all departures and arrivals in the Netherlands from both national and international aviation. It also includes particulate matter emissions from tyre and brake wear, and emissions from auxiliary power units (APU). Emissions from the storage and transfer of jet fuel are calculated for Amsterdam Airport Schiphol and the regional airports. Emissions from ground support equipment (GSE) at Schiphol and the regional airports are included in source category *Other, mobile* (1A5b). Cruise emissions of air pollutants of domestic and international aviation (i.e. all emissions occurring above 3000 ft.) are not part of the national totals and are included as memo items. LTO-emissions from domestic civil aviation are reported separately under Domestic Aviation LTO (1A3a(ii)). *Table 8.7* shows which substances and emission processes are estimated for which airports.

In the past, rough estimates have been made of the air pollutant emissions from military aviation during the landing and take-off cycle (LTO). As the Ministry of Defence is not allowed to provide detailed figures concerning military aircraft movements, an update of the emissions from military aircraft is not possible. As the current emission figures almost certainly differ a lot from the emissions estimated in the past, it has been decided to discontinue the estimation and publication of military emissions during the LTO cycles in the Dutch Emission Inventory.

Table 8A Emission reporting for civil aviation in the CRT and NFR

<b>NFR-code</b>	<b>Source category</b>	<b>Flight stage</b>	<b>Reported under</b>
<b>1A3ai(i)</b>	International aviation LTO (civil)	LTO only	National emission totals
<b>1A3aii(i)</b>	Domestic aviation LTO (civil)	LTO only	National emission totals
<b>1A3ai(ii)</b>	International aviation cruise (civil)	Cruise	Memo items
<b>1A3aii(ii)</b>	Domestic aviation cruise (civil)	Cruise	Memo items

## 8.2 Activity data and (implied) emission factors

The emission calculations for civil aviation are performed with the CLEO model created by TNO. The model uses activity data and emission factors to calculate the emissions of civil aviation from the various sources described above. The emission calculations for the individual sources are explained below. A more detailed description of the CLEO model is available in Dellaert & Hulskotte (2017). For the preliminary emission reporting, all data available by May is used, which includes the number of flights by airport and aircraft type up to the previous year.

### 8.2.1 Exhaust emissions LTO

The exhaust emissions of CO, VOC, NO<sub>x</sub>, PM<sub>10</sub>, PM<sub>2.5</sub>, EC, SO<sub>2</sub>, CO<sub>2</sub> and lead caused by civil aviation during the LTO are calculated annually using a flight-based Tier-3 methodology. The methodology is derived from the widely used method of the US Environmental Protection Agency (EPA), which was later applied by the ICAO in its measurement protocols for aircraft engines. The model is based on the four flight modes of the LTO-cycle. The LTO cycle comprises four stages: taxiing (Idling), starting (Take-off), climbing to 3000 feet (Climb-out) and descending from 3000 feet (Approach). Emissions that occur above 3000 feet (about 1 km) are not included in the emission calculations. Each flight mode corresponds with specific engine settings (power settings) of the aircraft (Idle: 7%, Take-off: 100%, Climb out 85%, Approach 30%). These power settings result in specific fuel consumption per unit of time. For each engine type, the fuel consumption results in a specific emission (emission factor per weight unit of fuel). The equation below shows the calculation of the emission of a specific substance during one year.

$$Emission_y = \sum_{p,m,f} LTO_{p,m} * N_p * FUEL_{m,f} * TIM_{p,f} * EF_{m,f}$$

Where:

- Emission<sub>y</sub> = Emission of a specific substance in a specific year (kg/year)
- LTO<sub>p,m</sub> = Number of Landing and Take-off Cycles per aircraft type (p) with motor type (m) per year; (1/y)
- N<sub>p</sub> = Number of engines per aircraft (p);
- FUEL<sub>m,f</sub> = Fuel consumption of engine (m) in flight mode (f); (kg/s)
- TIM<sub>p,f</sub> = Duration (abbrev. of Time in Mode) of flight phase (f) for aircraft (p); (s)

- $EF_{m,f}$  = Emission factor of engine (m) per quantity of fuel in flight mode (f); (kg/kg)

The annual number of flight movements per aircraft type serves as the input for the emission calculations. Statistics Netherlands provides annual data for the number of aircraft movements by aircraft type at Dutch airports, distinguishing between domestic and international flights for recent years (CBS, 2023). Furthermore, the StatLine databank of Statistics Netherlands provides figures about the total number of aircraft movements at Dutch airports beginning in 1990 (CBS, 2020a; 2020b). The "Statistical Annual Review" of Schiphol Airport is also used for the flight movements at Schiphol Airport in the years before 2005 (Amsterdam Airport Schiphol, several years). The aircraft types were derived from their ICAO-codes and allocated to the appropriate type present in the CLEO model (ICAO, 2020a). When, for a specific airport, no aircraft types were available for a certain year, the fleet composition of the previous year was used combined with the total number of flights as reported by Statistics Netherlands.

Approximately 400 aircraft types are distinguished in the CLEO model. According to the "Statistical Annual Review" of Schiphol Airport, these include the 40 most frequently appearing aircraft types at Schiphol. The allocation of the aircraft engines to the types of aircraft appearing at Schiphol Airport is based primarily on the aircraft-engine combinations in use by the "Home carriers" at Schiphol such as KLM. For smaller (piston-engine) aircraft, the Dutch aircraft register was used to see which type of engine was most often equipped by a certain aircraft type in the Netherlands (Ministerie van Infrastructuur en Milieu, 2016).

The duration of the flight modes (except the Idle mode) were derived from the US EPA (1985). The average taxi/idle time (Idle) in the years before 2005 was calculated based on measurements conducted by the airport (Nollet, 1993) and the RLD<sup>2</sup> for taxi times per individual runway combined with the usage percentages per runway. For heavier aircraft (JUMBO class) a separate TIMCODE category (TIM = Time In Mode) was introduced with somewhat longer times for the flight modes Take-off and Climb-out. This information was obtained at that time from the RLD. For the years 2005 – present, airport-specific taxi times were kindly provided by the Eurocontrol Central Office for Delay Analysis (CODA) for the largest Dutch airports, specified by wake turbulence category (Eurocontrol, 2025). *Table 8.10* shows the TIM times and TIM categories by airport. In the CLEO model, the time of the idle mode can be varied for the aircraft falling under TIMCODE categories JUMBO, TF, TP and TPBUS, which together encompass virtually all aircraft movements of commercial air transport.

The fuel consumption per unit of time during the different stages of the LTO cycle, along with the accompanying fuel-related emission factors, are known for virtually all important aircraft-engine combinations. *Table 8.1* shows the fuel consumption totals. The CO<sub>2</sub> emissions during the LTO-cycle are derived from the fuel consumption. Most emission factors used in the CLEO model have been derived from the [ICAO Engine](#)

<sup>2</sup> National air transport service.

[Emissions DataBank](#) v. 31 (ICAO, 2025). The majority of data in this database was measured as part of the certification of aircraft engines with a thrust greater than 30 kN. During this process, a standard measurement protocol is used that is prescribed by the ICAO (several years). The CLEO model also contains a number of emission factors for smaller (piston) engines. The sources for these emission factors are a report by the Swiss Federal Office for Civil Aviation (Rindlisbacher et al., 2007), and the EPA's AP42 publication (EPA, 1985). Furthermore, emission factors of aircraft with turboprop engines have been added to the CLEO model. These factors were gathered by the Swedish FFA in the so-called Hurdy-Gurdy-database (FFA, 1996). *Table 8.9* provides the resulting emission factors per type of aircraft for the 50 engine type-aircraft type combinations that most frequently visited Schiphol airport in 2024. This table, with an aggregation of the factors for each flight mode, provides an indication of the variations for each aircraft type. For engine-specific data, the ICAO emissions databank ([ICAO Engine Emissions DataBank](#)) can be consulted. The resulting (implied) emission factors for CO, VOC, NO<sub>x</sub>, PM<sub>10</sub> and CH<sub>4</sub> are shown in *Tables 8.2* through *8.6*.

Emissions occurring during engine start (jet-start) are not included in the regular LTO cycle and ICAO emission factors but can impact local air quality. VOC emissions from jet-start are calculated for turbofan engines using the equation recommended by ICAO (2020b):

$$Emissions_e = Rated\ thrust_e / 2 + 80$$

Where:

Emissions<sub>e</sub> = HC emission from engine start (grams)

Rated thrust<sub>e</sub> = Rated engine thrust (kN)

Emissions from helicopters are calculated based on a study (Rindlisbacher, 2015) providing emission factors specified by flight phase for most commercial helicopters in use nowadays.

Per group of regulated aircraft engines the non-volatile EC<sub>2.5</sub> emission factors are derived from the latest ICAO Engine Emissions DataBank when available. The smoke number of engines is used as input, which is the current regulatory measure of aircraft particulate matter emissions. When only a smoke number is available, EC<sub>2.5</sub> emission factors are calculated from the smoke number using the FOA4 method described in the latest ICAO DOC 9889 (ICAO, 2020b), which is based on the SCOPE11 method described in Speth et al. (2019). Volatile PM emission factors are estimated using the FOA4 method. PM<sub>10</sub> and PM<sub>2.5</sub> emission factors are represented by the sum of the volatile and non-volatile (EC<sub>2.5</sub>) emission factors. For most piston and turboshaft engines, EC<sub>2.5</sub> emission factors are reported by Rindlisbacher et al., (2007; 2015). For other non-regulated engines, PM<sub>2.5</sub> and EC<sub>2.5</sub> emissions are calculated from PM<sub>10</sub> by using an emission profile (*Table 8.11*).

The calculation of the combustion emissions of VOC components, including methane, takes place using VOC species profiles derived from the US EPA SPECIATE database (US EPA, 2009), as shown in *Table*

8.8A. First, as described above, the combustion emissions of VOC are calculated. The profiles indicate the fractions of the various VOC components in total VOC. By multiplying total VOC emissions with the fractions in these profiles, the emissions of individual VOC components are estimated. For PAH, a similar approach is followed. PAH profiles have been mostly derived from measurements by Agrawal et al. (2008) and are relative to either the total VOC or total EC2.5 emissions, depending on whether the PAH is expected to be gaseous or particle-bound when emitted. The PAH profiles are shown in *Table 8.8B*.

Emissions of lead and SO<sub>2</sub> are directly related to the characteristics of the fuel type used. For jet fuel, emission factors of SO<sub>2</sub> are based on the EMEP/EEA guidebook (EMEP/EEA, 2016). For AvGas, the SO<sub>2</sub> emission factors are based on the Dutch SO<sub>2</sub> emission factors for gasoline (see *Table 3.7*). There are no lead emissions for jet fuel. The emission factor for lead in AvGas is estimated based on the lead content of AvGas 100LL, which is the most commonly used fuel type for piston engines. Note that in recent years unleaded types of AvGas have been introduced which reduce the lead emissions of AvGas fuelled aircraft. For years 2015-2019, TOTAL provided the share of unleaded AvGas (UL91) sold on Lelystad airport, the only airport in the Netherlands known to sell UL91 (Helsen, 2020). For these years, the lead emissions for this airport have been reduced with the share of unleaded AvGas sold. The SO<sub>2</sub> and lead emission factors are shown in *Table 8.14*. Other metal emissions are assumed to be negligible.

### 8.2.2 *Emissions from tyre and brake wear*

The PM emissions from tyre and brake wear are calculated for Schiphol and the regional airports. The calculation is based on the number of take-offs and average emission factors based on the Maximum permissible Take-off Weight (MTOW). This methodology is described by British Airways (Morris, 2007). The equation for tyre wear has been simplified slightly by ignoring the constant factor from the linear equation. This allows the equation to be used for aircraft of all MTOW, but will lead to a small overestimate of emissions for larger aircraft. The emission factors can be found in *Table 8.13*. The speciation profiles for heavy metals can be found in *Table 8.8C* and are applied as a fraction of total PM<sub>10</sub> or PM coarse emissions.

$$\begin{aligned} Emissions_y &= MTOW_y * EF_{tyre} \\ Emissions_y &= MTOW_y * EF_{brake} \end{aligned}$$

Where:

Emission<sub>y</sub> = Emission of a specific substance in a specific year; (kg/year)  
 MTOW<sub>y</sub> = Total summed MTOW of aircraft LTO's; (tonne/y)  
 EF<sub>tyre</sub> = PM emission factor for tyre wear; (g/t MTOW)  
 EF<sub>brake</sub> = PM emission factor for brake wear; (g/t MTOW)

### 8.2.3 *Emissions from auxiliary power units*

The emissions of Auxiliary Power Units (APU) in aircraft are calculated based on the estimated quantity of fuel that is consumed during power generation. Information on the type of APU that is installed in specific aircraft types is taken from a report for the Global Atmosphere Division

of DEFRA (Netcen, 2004), while emission factors and fuel use for these APU types are also based on Netcen (2004) and on data from KLM (KLM, 2016).

The typical APU running time between landing and take-off may differ per aircraft type and airport. To limit APU emissions, several airports limit the allowed running time of APU's and require aircraft to use fixed electricity connections and preconditioned air instead. Especially Schiphol airport has introduced stricter rules concerning APU use. Since this is also the largest airport, the model includes year-dependent APU running times for Schiphol Airport, while for the other airports a default running time of 45 minutes per LTO cycle is assumed based on the value for short-haul aircraft operation in the ICAO airport air quality manual (ICAO, 2011). APU emissions for the applicable aircraft types are calculated using the following equation:

$$Emission_y = \sum_{apu} LTO_{apu} * FUEL_{apu} * TIME_{airport} * EF_{apu}$$

Where:

$Emission_y$  = Emission of a specific substance in a specific year; (kg/year)

$LTO_{apu}$  = Number of LTO cycles per APU type per year; (1/y)

$FUEL_{apu}$  = Fuel consumption of APU; (kg/s)

$TIME_{airport}$  = Duration of APU use per LTO at airport; (s)

$EF_{apu}$  = Emission factor of APU per quantity of fuel; (kg/kg)

#### 8.2.4

##### *Emissions from ground support equipment*

Emissions of ground support equipment (GSE) at Schiphol Airport are estimated by KLM Equipment Services (KES). KES is responsible for maintenance and refuelling of 95% of all GSE at Schiphol Airport. Fuel consumption of all individual equipment (more than 1800 units) is monitored annually. For each unit the emission-category (33 categories) is determined. The equipment engine emission factors are set equal to the EU-emission limit values. A large part of KLM ground power units have engines that are cleaner than legal emission limit values. Data of the producers measurement reports are applied instead of EU-emission limit values for those GPU's for which emission measurement data from producers are available.

The general formula that is applied by KES in the emission calculation at Schiphol Airport is:

$$Emission = FC * \rho / engine-efficiency * EF \text{ (g/kWh)}$$

Where:

$Emission$  = Emission of a specific substance in a specific year; (g/year)

$FC$  = Fuel consumption of GSE (L/year)

$\rho$  = Fuel density (g/L)

$engine-efficiency$  = engine-efficiency (g/kWh)

$EF$  = Emission factor of GSE per unit of output; (g/kWh)

Total annual emissions of GSE at Schiphol Airport were divided by total MTOW of all LTO-cycles in order to determine implied emission factors of GSE:

$$EF_{\text{implied, schiphol}} = \Sigma \text{Emission} / \Sigma(\text{LTO} * \text{MTOW})$$

Where:

$EF_{\text{implied, schiphol}}$  = Implied emission factor of GSE activity at Schiphol airport per MTOW (g/MTOW)

Emission = Total emissions of GSE at Schiphol airport (g/year)

LTO = Total number of landing and take-off cycles at Schiphol airport (LTO/year)

MTOW = Maximum take-off weight by aircraft type (.)

The implied emission factors can be found in *Table 8.12*. Data for the range of years between 1996 onwards as determined by the methodology described above was delivered by KES (2024). For earlier years, the 1996 emission factors are used.

For the regional airports (Eindhoven, Rotterdam, Lelystad, Groningen and Maastricht), the GSE fuel use is estimated based on the total MTOW. Since GSE is mostly needed for larger aircraft, only aircraft with an MTOW larger than or equal to 6 tonnes are counted towards the total MTOW. A year-dependent and declining factor between 0.44 (1990) and 0.38 (2019) litre diesel per tonne MTOW is assumed, which is based on the GSE at Schiphol airport. The formula applied to calculate emissions of other airports is:

$$\text{Emission (g)} = EF_{\text{implied, schiphol}} * \Sigma(\text{LTO} * \text{MTOW})$$

Where:

$EF_{\text{implied, schiphol}}$  = Implied emission factor of GSE activity at Schiphol airport per MTOW (g/MTOW)

Emission = Total emissions of GSE at other airport (g/year)

LTO = Total number of landing and take-off cycles at other airport (LTO/year)

MTOW = Maximum take-off weight by aircraft type (.)

#### 8.2.5 *Emissions from storage and transfer of jet fuel*

Due to expulsion of jet fuel vapour when loading fuel, some jet fuel vapour is released during refuelling. It is assumed that the volume of air that is driven out while tanking is saturated with jet fuel vapour. The emissions are only calculated for Schiphol and the regional airports as the emissions on the other airports are expected to be negligible. The emission factor is based on an environmental report by Aircraft Fuel Supply (AFS), the company which handles all aircraft fuelling and fuel handling at Schiphol airport. A Kerosene Vapour Processing System (KVPS) was installed in 2012, which led to a reduction in the emission factor (AFS, 2013). For the regional airports, the Schiphol emission factor without KVPS was assumed for all years.

Expressed as a formula, the calculation appears as follows:

$$EMISSION_y = VOLUME_y * EMISSION\ FACTOR$$

Where:

$EMISSION_y$  = Emissions (of volatile organic substances) in one year (kg/y)

$VOLUME_y$  = Total quantity of jet fuel tanked in one year (kt/y)

$EMISSION\ FACTOR$  = The quantity of hydrocarbon emissions per quantity of fuel tanked (kg/kt)

#### 8.2.6 *Cruise emissions*

The emissions from the cruise phase cover the part of the flight above 3.000 ft. For domestic flights, this covers all flights (departing and landing in the Netherlands), while for international aviation only the cruise emissions from flights departing in the Netherlands are included, following reporting guidelines.

The Dutch PRTR does not currently collect the data required to calculate aviation cruise emissions in detail. For this reason, the emission data as provided annually by Eurocontrol are used.

For international aviation, these emission data are used as provided annually by Eurocontrol to their member countries.

For domestic aviation, the data provided by Eurocontrol is not complete, as it does not include flights that did not submit a flight plan (which mostly corresponds to flights under Visual Flight Rules, which is quite common for domestic flights over the Netherlands). For the LTO phase of domestic flights, the CLEO model calculates ~16 times more CO<sub>2</sub> emissions from AvGas than does Eurocontrol. This difference is only ~1.4 for domestic flights using Jet Fuel. To derive more representative domestic cruise emission totals, additional calculation steps have been implemented. The domestic LTO emissions (as calculated with the CLEO model) are used as a basis. Then, year- and pollutant-specific LTO phase/cruise phase emission ratios are calculated from the Eurocontrol data for domestic flights. This ratio is typically higher for VOCs, which are emitted more prominently in the idle/taxi LTO phase. Then, the LTO emissions are extrapolated to the full flight (LTO + cruise) using the ratios derived from the Eurocontrol data. For CO<sub>2</sub>, the result is compared with the domestic fuel sold emissions for domestic aviation bunkers (reported annually under UNFCCC), deriving a correction factor that is applied to ensure consistency with the CRT submission. The resulting emission values for the cruise phase of domestic flights have substantial uncertainty but are currently the best and most consistent approximation for this source given the lack of flight data for a large share of domestic flights.

### 8.3 **Uncertainties**

In 2016, an expert workshop was organized with the members of the Task Force Transportation in the Dutch PRTR to discuss and estimate the uncertainties in the activity data and emission factors used for the emission calculations for the transport sector. Uncertainties were



estimated at the level of the NFR source categories. The setup and outcomes of the workshop are described in Dellaert & Dröge (2017). The report also compares the estimates resulting from the workshop to estimates reported by other countries and default estimates from the Emission inventory guidebook. The resulting uncertainty estimates for civil aviation are provided in table 8B. These uncertainty estimates are reassessed annually or when changes to the methodology have been implemented.

The uncertainty in activity is deemed rather small for LTO use of jet kerosene, use of diesel for ground service equipment, fuelling and fuel handling and for MTOW (which is used to estimate wear emissions). Uncertainty in LTO use of avgas is estimated at 20%, whereas uncertainty in APU use of jet kerosene is rather large. Uncertainty in emission factors is higher due to a lack of measurements and the typically substantial bandwidth in reported emission measurement values. This holds specifically for PM, EC and NMVOC.

*Table 8B Uncertainty estimates for civil aviation (Dellaert & Dröge 2017)*

<b>Type</b>	<b>Fuel type</b>	<b>Uncertainty activity data</b>	<b>Uncertainty implied emission factors</b>					
			NO <sub>x</sub>	SO <sub>x</sub>	NH <sub>3</sub>	PM <sub>10</sub>	PM <sub>2.5</sub>	NMVOC
<b>LTO</b>	Jet Kerosene	10%	35%	50%		200%	200%	200%
<b>LTO</b>	Aviation gasoline	35%	100%	50%		100%	100%	500%
<b>APU</b>	Jet Kerosene	50%	50%	50%		100%	100%	200%
<b>Fuelling and fuel handling</b>		20%						100%
<b>GSE</b>	Diesel	10%	50%	20%	200%	100%	100%	
<b>Tyre &amp; brake wear</b>		10%					100%	

#### 8.4 Points for improvement

- The values of time-in-modes for various aircraft types may have changed over time due to other configurations of the airport(s) or changed flight procedures (for instance Continuous Descent Approach (CDA) that have been introduced gradually and cause fewer emissions during aircraft Approach). Current time-in-mode values should be re-evaluated.
- APU running time for all years and all airports has been estimated based on a few literature values. Year and airport specific data on APU running time could be used to improve the APU emissions calculation.
- The emissions of GSE for the regional airports are calculated using implied emission factors derived from the data for Schiphol airport, and therefore may not reflect the GSE fleet composition and emission characteristics for these regional airports. Additional data on the actual GSE fleets of these airports could help improve these calculations.

- The calculation of cruise emissions for domestic flights has a substantial uncertainty as it rests heavily on a number of assumptions. The current approach should be validated further by searching for additional data or alternative estimates.

## 9 Non-Road Mobile Machinery

### 9.1 Source category description

Non-Road Mobile Machinery (NRMM) covers a variety of equipment that is used in different economic sectors and by households in the Netherlands. NRMM is defined as all machinery (traditionally) equipped with a combustion engine which is not primarily intended for transport on public roads and which is not attached to a stationary unit. The most important deployment of NRMM in the Netherlands is the use in agriculture and construction, but NRMM is also used in industrial and commercial sectors and in residential settings. The largest volumes of fuel are used in tillage, harvesting and earthmoving. Furthermore, NRMM is used for nature and green maintenance, such as lawn mowers, aerator machines, forest mowers and leaf blowers. Emissions from NRMM result from the combustion of fossil fuels and biofuels in the engines of the machinery. NRMM mostly uses diesel fuel, but gasoline and LPG are also used. Furthermore, recent years show a gradual introduction of battery- or cable-electric machinery as an alternative to machines with combustion engines.

The emissions of air pollutants from NRMM are reported under different source categories in the NFR, as is shown in Table 9A.

*Table 9A Emission reporting for non-road mobile machinery in the NFR*

<b>NFR code</b>	<b>Source category description</b>	<b>Economic sectors</b>
<b>1A2gvii</b>	Mobile combustion in manufacturing industries and construction	Industry, construction
<b>1A4aii</b>	Commercial/Institutional: Mobile	Commercial
<b>1A4bii</b>	Residential: Household and gardening (mobile)	Residential
<b>1A4cii</b>	Agriculture/Forestry/Fishing: Off-road vehicles and other machinery	Agriculture, Other

### 9.2 Activity data and (implied) emission factors

The emissions of air pollutants from NRMM are calculated using a Tier-3 methodology. For the preliminary emission reporting, all data available by May is used, which includes the fleet introduction data up to the previous year.

#### 9.2.1 Activity data

Fuel consumption by mobile machinery in the different economic sectors is not reported separately in the Energy Balance. Therefore, fuel consumption and resulting emissions from NRMM are calculated using a modelling approach, developed by TNO (Hulskotte & Verbeek, 2009; Dellaert et al., 2023). The so-called EMMA model uses sales data and survival rates for different types of machinery to estimate the composition of the active NRMM fleet for each emission year. Assumptions on the average use (annual operating hours) and the engine load profile are combined with the rated power output (in kW) and load dependent fuel and emission factors to estimate total fuel

consumption and emissions of NRMM, including from machine idling. The methodology used in the EMMA model is similar to the methodology used in the EPA NON-ROAD USA model by the US Environmental Protection Agency (EPA), as described in Harvey et al. (2003). Emission factors were originally adapted from a similar model TREMOD-MM (Lambrecht et al., 2004; Helms et al., 2010) but have since been gradually updated using results from various measurement programmes (see section 9.2.2.).

Annual sales data for different types of NRMM are derived from different trade organizations such as BMWT and Federatie Agrotechniek, supplemented with sales statistics derived from Off-highway Research, a commercial party. Most sales data are only available back to the year 2000 or 2002, therefore making it necessary to extrapolate sales data back to earlier years, causing significant uncertainty on the size and composition of the machine fleet in the beginning of the time series.

In 2021 and 2022, two additional sources of data on the Dutch machine fleet became available that allowed for an improvement of the model representation:

- In the beginning of 2021, a survey was held among companies/contractors that own and/or use mobile machinery such as cranes, tractors, generators sets, vibrating plates etc. The survey was distributed through several branch organizations in the Netherlands and was completed by almost 100 respondents. The survey asked for detailed information on the fleet at the level of individual machines, such as age, engine type, rated power, annual working hours and emission class. The study results are described (in Dutch) in Dellaert et al. (2021). Based on the findings of the survey study, several machinery types were added to the EMMA model (e.g. pile drivers, mobile drilling rigs, light towers, several types of cranes, and additional types of mobile pumps and generator sets), and many parameters such as the annual working hours and median lifetime of individual machine types were updated.
- As of January 1<sup>st</sup> 2022, all vehicles, including mobile machinery, that access the public road with a speed above 6 km/h must be registered in a national database and obtain a licence plate, similar to the existing registration of passenger cars and other road transport vehicles. This public database, maintained by the RDW (Dienst Wegverkeer, an administrative body of the Dutch government) can be queried and makes available a relatively complete overview of the Dutch NRMM fleet, which was notably lacking before. While this registration applies to the current machine fleet, and excludes some machinery types that do not typically use public roads (e.g. crawler excavators or handheld machinery), it includes information such as the brand and model of the machine, the fuel type, and the date of first registration of the machine, which is typically close to the construction year of the specific machine. This information gives substantially more insight in the Dutch machine fleet, even related to historic years. For most machinery types, the data in this data source has been processed and included in the current model, resulting in updated fleet and the inclusion of completely new machine categories

(e.g. yard- or terminal tractors). Given the large quantity of new data, additional data processing and analysis may yield further new insights that can be used to improve the model.

Fuel consumption and CO<sub>2</sub> emissions are calculated using a Willans line approach with the following experimentally-derived formula (Ligterink et al., 2021):

$$\text{CO}_2 \text{ emission} = \text{Number of machines} \times \text{active time} \times 0.5 \times (1 + F[\text{year}]) \times (0.4 + 0.0025 \times P_{\text{rated}}) + 0.20 \times F[\text{year}] \times (1 + \exp(-P_{\text{rated}}/5)) \times (P_{\text{rated}} \times \text{average engine load}) \times \text{correction factor}[\text{fuel}] \quad \mathbf{(9.1)}$$

$$\text{Fuel consumption} = \text{CO}_2 \text{ emission} / \text{CO}_2 \text{ intensity}[\text{fuel}] \quad \mathbf{(9.2)}$$

In which:

- CO<sub>2</sub> emission = Emission (grams);
- Fuel consumption = consumption of fuel (grams);
- Number of machines = the number of machines of a certain year of construction with emission factors applicable to the machine's year of construction (.);
- Active time = the average annual running time for this type of machinery (s);
- F[year] = engine efficiency factor relative to machine construction year 2010 (.);
- P<sub>rated</sub> = rated engine power (kW);
- Average engine load = average load of the engine (%);
- Correction factor[fuel] = correction factor to translate from average fuel economy of diesel engines to gasoline or LPG engines. Value is 1.17 for gasoline, and 1.07 for LPG (.);
- CO<sub>2</sub> intensity[fuel] = the CO<sub>2</sub> intensity for the specific fuel used (3.1 for diesel and gasoline, 2.8 for LPG) (g/g).

The engine efficiency is assumed to improve with 1% each (machine construction) year, yielding a  $F[\text{year}]$  value of 1.4889 in 1970, 1 in 2010, and 0.9044 in 2020.

The associated emissions of CO, NO<sub>x</sub>, PM, NH<sub>3</sub> and VOC are calculated using the following formula:

$$\text{Emission} = \text{Number of machines} \times \text{active time} \times \text{Share of time in load range} \times P_{\text{rated}} \times \text{Load and power dependent emission factor} \quad \mathbf{(9.3)}$$

In which:

- Emission = Emission or fuel consumption (grams);
- Number of machines = the number of machines of a certain year of construction with emission factors applicable to the machine's year of construction;
- Active time = the average annual running time for this type of machinery in seconds;
- Share of time in load range = the average fraction of time that the machine engine is in a specific load range;
- P<sub>rated</sub> = the average full power for this type of machinery (kW);
- Load and power dependent emission factor = Specific load dependent emission and fuel consumption factors, per kW of

rated power for different technology levels related to the year of construction and the emission standards, in grams/second\*kW (rated).

In order to estimate the energy use for each of the six sectors as reported in Table 9A, the different types of machinery in EMMA are distributed over these six sectors, with many machine type (e.g. tractors) distributed over multiple sectors. The initial allocation was relatively straightforward, linking most machinery types only to the most likely use sector. In 2025, Statistics Netherlands performed an analysis using a link between the RDW machine registry and the sector designation of the companies to which the machinery was registered. This allowed a more detailed distribution of machinery types over economic sectors.

Total fuel consumption by NRMM in the commercial and industrial sector, by households and from the 'Other' sector are derived directly from EMMA. Fuel consumption in agriculture, construction and container handling, as initially calculated by the model, are adjusted.

Fuel consumption by NRMM in the agricultural sector (excluding agricultural contractors) is derived from Wageningen Economic Research (WEcR). Fuel consumption by agricultural contractors has been estimated and provided by the trade organization for agricultural contractors in the Netherlands (CUMELA). Both data sources are combined to estimate total fuel consumption by mobile machinery in the agricultural sector and scale the model results.

The fuel consumption by NRMM in the construction sector is adjusted to take into account the impact of economic fluctuations. Because EMMA is based on sales data and assumptions on the average annual use of the machinery, it is not able to properly take into account quick-acting effects due to changes in the economic situation on activities in the construction sector (e.g. an economic recession) which may lead to variations in the usage rates of the present machinery stock (i.e. the annual operational hours), while the effect on the total size of the machine stock will only clearly materialize after a time delay of several years. The EMMA results for the construction sector are therefore adjusted with an annual correction factor based on economic indicators from Statistics Netherlands, namely the year-to-year change in economic output from the Dutch construction sector.

Mobile machinery used at container terminals was previously modelled separately from the other machinery using the methodology described in Dellaert (2016). While the calculation has remained very similar to the one described, the calculations have now been incorporated into the EMMA model to improve consistency. Mobile machinery typically found at container terminals are reach stackers, empty handlers, straddle carriers, tug masters, forklifts and automated guided vehicles. The EMMA model generates an average fleet composition (engine size, construction year) for the Netherlands for the entire time span starting in 1990. The fleet composition is then combined with data on the total number of container handlings in the Netherlands, and the average (effective) energy needed to handle one TEU (Twenty feet Equivalent

Unit) container to calculate annual emissions that are thus adjusted to correspond to the annual total number of containers handled in the Netherlands. The total number of container handlings is derived from a complete time series for container handlings in the port of Rotterdam in combination with data from the Dutch Statistical Agency.

The adjusted EMMA results are used to calculate emissions from NRMM. The resulting fuel consumption (energy use) is also reported by Statistics Netherlands in the Energy Balance, and is included in *Table 9.1*. The annual correction factors used to adjust the energy use as reported by EMMA are shown in *Table 9.13*. *Table 9.14* shows the resulting energy use before and after the adjustment.

### 9.2.2 *Emission factors*

The emissions of NO<sub>x</sub>, PM<sub>10</sub>, CO, NH<sub>3</sub> and VOC are calculated using detailed emission factors per engine type, fuel type and technology level, presented in *Table 9.16*. The original report on the EMMA model (Hulskotte and Verbeek, 2009) provides the base emission factors for the various technologies and the different stages in the European emission legislation for NRMM. The emission factors are linked to the different machine types per sales year. Base emission factors were derived from different (literature) sources. In recent years, various measurement programmes were performed by TNO on several types of NRMM to assess the load profile and actual NO<sub>x</sub>, PM and CO<sub>2</sub> emissions during use and idling (Ligterink et al., 2018; Vermeulen et al., 2021; van Kempen et al., 2022; Van Mensch et al., 2023; Vermeulen et al., 2023; Van Mensch, 2024; Van Mensch, 2025; Van Mensch et al., 2025; Vermeulen et al., 2025). Based on these measurements, the emission factors for several engine categories have been improved in the model to better match the emissions under practical-use conditions.

In 2020, new measurements allowed to generate 7 representative engine load profiles, existing of percentages of time spent in a specific engine load range (e.g. 10% of time in 20%-30% engine load). Next, the base emission factors for NO<sub>x</sub>, PM<sub>10</sub>, CO, NH<sub>3</sub> and VOC (in g/kWh) were converted to load specific emission factors (in g/s \* kW) assuming a typical response curve of emission/load that is observed for CO<sub>2</sub> emissions. This CO<sub>2</sub> response curve is relatively linear. For modern engines, the NO<sub>x</sub> response curve is known to deviate significantly, showing an almost flat response of NO<sub>x</sub> emissions at different levels of engine load. For this reason, the load specific emission factors for NO<sub>x</sub> from STAGE IV and V engines has been derived using this more flat response curve. Each machine type was then assigned one of the engine load profiles, based on the typical use and machine components (e.g. hydraulics). This new calculation setup removes the need for a separate calculation of emissions from idling and allows a more direct use of measured emission rates and engine load profiles in the EMMA model.

Based on findings on tampering incidence in trucks (motivated by reduced maintenance and repair costs), incidence in tampering with SCR catalysts and particulate filters was estimated also for NRMM. For NO<sub>x</sub>, tampering of SCR catalysts is assumed to happen in 10% of STAGE IV and V machines. For PM, tampering with particulate filters is assumed to happen in 5% of STAGE V machines.

Emissions of  $\text{N}_2\text{O}$  and  $\text{SO}_2$  are calculated from the fuel consumption using fuel specific emission factors presented in *Table 9.10 and Table 9.11*.

Resulting (implied) emission factors for  $\text{NO}_x$ ,  $\text{PM}_{10}$ ,  $\text{CO}$ ,  $\text{VOC}$ ,  $\text{CH}_4$ ,  $\text{N}_2\text{O}$ ,  $\text{SO}_2$  and  $\text{NH}_3$  for the entire time series are shown in *Tables 9.2 – 9.9*.  $\text{PM}_{2.5}$  emissions are derived as a fraction of  $\text{PM}_{10}$  emissions, using the fractions shown in *Table 9.12*. Emissions from different  $\text{VOC}$  and  $\text{PAH}$  components, including  $\text{CH}_4$ , are derived from total  $\text{VOC}$  emissions, using specific  $\text{VOC}$  and  $\text{PAH}$  profiles presented in the US EPA MOVES3 model (US EPA, 2022), which are shown in *Table 9.15A and 9.15B*. By multiplying total  $\text{VOC}$  emissions with the fractions from these profiles, the emissions of individual  $\text{VOC}$  and  $\text{PAH}$  components are estimated. Emissions of dioxins are derived from the fuel consumption using the fractions shown in *Table 9.15C*. The emission factors for heavy metals are shown in *Table 9.15D* (Pulles et al., 2012).

Gasoline evaporation emissions are calculated using the Tier 2 methodology described in the 2023 EMEP/EEA Guidebook on gasoline evaporation (1.A.3.b.v) for L-Cat vehicles (EEA, 2023), assuming similar emission rates between mobile machinery and mopeds and motorcycles. The temperature dependent emission factors are weighted using a time-series of hourly temperature in The Bilt (Netherlands) from 2011 to 2022. To estimate the annual number of “trips” by machine, the total annual running hours are divided by 4.

### 9.3 Uncertainties

In 2016, an expert workshop was organized with the members of the Task Force Transportation in the Dutch PRTR to discuss and estimate the uncertainties in the activity data and emission factors used for the emission calculations for the transport sector. Uncertainties were estimated at the level of the NFR source categories. The setup and outcomes of the workshop are described in Dellaert & Dröge (2017). The report also compares the estimates resulting from the workshop to estimates reported by other countries and default estimates from the Emission inventory guidebook. The resulting uncertainty estimates for non-road mobile machinery are provided in *table 9B*. These uncertainty estimates are reassessed annually or when changes to the method have been implemented.

Uncertainty in activity data is deemed highest for use of gasoline due to a lack of data on specific fuel consumption. Uncertainty in emission factors is smallest for  $\text{NO}_x$  and  $\text{SO}_2$  and large for  $\text{PM}$ ,  $\text{EC}$ ,  $\text{NH}_3$  and  $\text{NMVOC}$  due to a lack of emission measurements for most types of equipment. Uncertainty estimates for activity data of construction and industry were adjusted upwards as sales data for 2015-2020 are less detailed than were available in previous years.



Table 9B Uncertainty estimates for NRMM (Dellaert &amp; Dröge 2017)

NFR category	Sector	Fuel type	Uncertainty activity data	Uncertainty implied emission factors						NMVOC
				NO <sub>x</sub>	SO <sub>x</sub>	NH <sub>3</sub>	PM <sub>10</sub> /PM <sub>2.5</sub>	EC		
<b>1A2gvii</b>	Construction	Gasoline	100%	50%	20%	200%	100%	100%	100%	
		Diesel	50%	50%	20%	200%	100%	100%	100%	
		LPG	100%		50%	20%	200%	100%		1 1 0 0 0 0 % %
<b>1A2gvii</b>	Industry	Gasoline	200%		100%	20%	200%	200%		2 2 0 0 0 0 % %
		Diesel	50%	50%	20%	200%	100%	100%	100%	
		LPG	50%	50%	20%	200%	100%	100%	100%	
<b>1A4aii</b>	Public services	Gasoline	100%	50%	20%	200%	100%	100%	100%	
<b>1A4aii</b>		Diesel	50%	50%	20%	200%	100%	100%	100%	
<b>1A4aii</b>		LPG	100%	50%	20%	200%	100%	100%	100%	
<b>1A4aii</b>	Container handling	Diesel	50%	50%	20%	200%	100%	100%	100%	
<b>1A4bii</b>	Consumers	Gasoline	100%	100%	20%	200%	200%	200%	200%	
<b>1A4cii</b>	Agriculture & other	Gasoline	200%	100%	20%	200%	200%	200%	200%	
		Diesel	35%	50%	20%	200%	100%	100%	100%	
		LPG	100%		50%	20%	200%	100%		1 1 0 0 0 0 % %

#### 9.4 Points for improvement

The current methodology to estimate emissions from NRMM could be improved regarding:

- With the new registration of NRMM, a lot of data on the current machine fleet has become available. Some of the data has been processed and implemented already, but further analysis will likely allow for more improvements to the model and the input data.
- Recent model updates have improved the correspondence between the total calculated diesel consumption across all NRMM-sectors, and the available diesel sales statistics. However, especially in the beginning of the time series, there are still some differences (up to 10-15%). The comparison with historical diesel sales also indicated that the model may underestimate the effect of the economic crisis (2008 – 2011). Further model improvements may be needed, resulting from additional analyses of the new RDW registry.
- The diesel used in the construction sector is liable to relatively strong economic fluctuations. At present the correction for this phenomenon takes place using economic indicators derived from

Statistics Netherlands instead of physical indicators. It should be investigated if there are enterprises or institutions that have figures of diesel consumption at their disposal.

- There is a lack of input data for several types of machinery and sectors. In the garden sector and private households, scarce data sources combined with extrapolation have been used to estimate the size of the fleet. With targeted research into these sectors, more insight and confidence in these machinery types, including their relatively high VOC emissions, could be gained.
- The effect of varying engine loads on emissions has been examined and implemented. It is of great importance that engine load profiles and related emission factors are investigated and improved further. Specific measurement programmes to investigate the effect of transient engine loads in the daily operation of machinery are needed for further improvement of the emission data.
- Via a specific measurement scheme, the effect of (postponed) maintenance on the emissions of machinery could be further investigated.

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